Capital Regional District 2020 GPC BASIC+ Community Greenhouse Gas (GHG) Emissions Inventory Report



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Executive Summary

There is increasing evidence that global climate change resulting from emissions of carbon dioxide (CO₂) and other greenhouse gases (GHGs) is having a significant impact on the ecology of the planet. Delayed actions to respond to the effects of climate change are expected to have serious negative impacts on global economic growth and development.

Beyond the costs associated with delayed climate action, there are cost savings to be realized through efforts to improve energy efficiency, conserve energy, and reduce GHG emissions intensity. To make informed decisions on reducing energy use and GHG emissions at the community scale, community managers must have a good understanding of these sources, the activities that drive them, and their relative contribution to the total. This requires the completion of an energy and GHG emissions inventory. To allow for credible and meaningful reporting locally and internationally, the Global Protocol for Community-Scale Greenhouse Gas Emission Inventories (the GPC Protocol) was developed. The GPC Protocol has been adopted by the Global Covenant of Mayors—an agreement led by community networks to undertake a transparent and supportive approach to measure GHG emissions community-wide. The Global Covenant of Mayors and the Federation of Canadian Municipalities promotes the use of the GPC Protocol as a standardized way for municipalities to collect and report their actions on climate change.

This project set out to compile a detailed GHG inventory for the Capital Regional District (CRD) for the 2020 reporting year using the GPC Protocol. The CRD has historically relied on the Provincial 2007, 2010 and 2012 Community Energy and Emissions Inventories (CEEI) to baseline and track community GHG emissions. However, there have been some limitations to the CEEI which has resulted in the CRD preparing a GPC BASIC+ inventory. Following the requirements of the GPC Protocol, the GHG inventories considered emissions from all reporting Sectors, including Stationary Energy, Transportation, Waste, Industrial Process and Product Use (IPPU), and Agriculture, Forestry and Other Land Use (AFOLU). The purpose of this document is to describe the quantification methodologies used to calculate GHG emissions for the 2020 reporting year, and to present the CRD's 2020 community GHG emissions.

In 2020, the CRD's BASIC+ GHG emissions totaled 1,785,814 tonnes of carbon dioxide equivalent (tCO₂e). On an absolute basis, this is a 10% decline from the 2007 base year GHG emissions and a decline of 24% on a per capita basis. The 2020 energy and GHG emissions year was not typical in terms of energy and GHG emissions largely due to COVID-19 restrictions and associated closures. Transportation emissions were decreased and building emissions increased, which aligns with expectations associated with residents spending more time at home. However, building emissions were partially derived via estimates. Trends for propane, wood and fuel GHG emissions were estimated using linear regression methods, with the exception of the City of Victoria and District of Saanich, which were estimated based on the number of known tanks, average heated floor areas and fuel volume intensity. Due to limitations in how to quantify GHG emissions resulting from land use change (e.g., residential development), these GHG emissions have been excluded from the CRD's GHG emissions inventory, but have been disclosed, until a more robust measurement methodology can be developed. The GHG



emissions inventory does, however, include GHG emissions sequestered as a result of biological ecosystems (e.g., forests).

A summary of the 2020 GHG emissions is presented in Table E-1.

Table E-1 BASIC+ 2007 Base Year And 2020 Reporting Year GHG Emissions

Sector	Sub-Sector	2007 GHG Emissions (tCO ₂ e)	2020 GHG Emissions (tCO ₂ e)
	Residential Buildings	425,806	406,896
	Commercial & Institutional Buildings	262,171	303,112
Stationary	Manufacturing Industries & Construction	-	0
Energy	Energy Industries	418	9,563
	Agriculture, Forestry & Fishing activities	62,060	56,418
	Fugitive Emissions	1,003	1,408
	In-Boundary On-road Transportation	869,591	692,329
	Trans-Boundary On-road Transportation	13,333	6,019
Transportation	Waterborne Navigation	48,246	22,341
	Aviation	26,120	12,564
	Off-road Transportation	56,291	51,623
	Solid Waste	111,234	66,237
Waste	Biological Treatment of Waste	72	5,307
	Wastewater Treatment & Discharge	18,998	15,035
IPPU	IPPU	77,348	130,139
	Land-Use: Emissions Sequestered (Disclosure Only - Not Included In Total)	-396,487	-399,707
AFOLU	Land-Use: Emissions Released (Disclosure Only - Not Included In Total)	151,516	89,610
	Livestock	2,665	3,545
	Non-CO ₂ Land Emission Sources	743	715
Change in GHO	G Emissions from Base Year	1,976,100	1,783,251
Total Per Capita GHG Emissions (tCO ₂ e / Capita) 5.6			4.2
Change GHG Emissions per Capita from Base Year			
Change in GHG Emissions from Base Year			

Data in the table above is depicted in Figure E-1.

Figure E-1 CRD's 2020 BASIC+ GHG Emissions Profile



Abbreviations

ACERT Airport Carbon Emissions Reporting Tool

ACI Annual Crop Inventory

AFOLU Agriculture, Forestry, and Other Land Use

BC British Columbia

C40 Cities Climate Leadership Group

CH₄ Methane

CO₂ carbon dioxide

CO₂e carbon dioxide equivalents

CEEI Community Energy and Emissions Inventories

CRD Capital Regional District

VIA Victoria International Airport

eMWh megawatt hours equivalents

FCM Federation of Canadian Municipalities

GDP gross domestic product

GHG greenhouse gas

GJ Gigajoules

GPC Global Protocol for Community-Scale Greenhouse Gas Emission

Inventories

GVHA Greater Victoria Harbour Authority

GWP global warming potentials

HFC Hydrofluorocarbons

ICAO International Civil Aviation Organization

ICBC Insurance Corporation of BC



vi

ICLEI International Council for Local Environmental Initiatives

IE included elsewhere

IPCC Intergovernmental Panel on Climate Change

IPPU Industrial Process and Product Use

ISO International Organization for Standardization

kg Kilograms

kW Kilowatt

kWh kilowatt hours

L Litres

MWh megawatt hours

N₂O nitrous oxides

NE not estimated

NIR National Inventory Report

NPRI National Pollutant Release Inventory

NO not occurring

PCP Partnership for Climate Protection

PFC Perfluorocarbons

SC Other Scope 3

SF₆ sulfur hexafluoride

VIA Victoria International Airport

WIP waste-in-place

WRI World Resources Institute



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Glossary

Air pollution The presence of toxic chemicals or materials in the air, at levels that pose a

human health risk.

Base Year This is the reference or starting year to which targets and GHG emissions

projections are based.

BASIC An inventory reporting level that includes all Scope 1 sources except from

energy generation, imported waste, IPPU, and AFOLU, as well as all Scope 2

sources (GPC, 2014).

BASIC+ An inventory reporting level that covers all GPC BASIC sources, plus Scope 1

AFOLU and IPPU, and Scope 3 in the Stationary Energy and Transportation

Sectors (GPC, 2014).

Biogenic emissions

Emissions produced by living organisms or biological processes, but not

fossilized or from fossil sources (GPC, 2014).

Carbon dioxide equivalent (CO₂e)

The amount of carbon dioxide (CO₂) emissions that would cause the same integrated radiative forcing, over a given time horizon, as an emitted amount of a greenhouse gas (GHG) or a mixture of GHGs. The CO₂e emission is

obtained by multiplying the emission of a GHG by its Global Warming Potential

(GWP) for the given time horizon. For a mix of GHGs, it is obtained by

summing the CO₂e emissions of each gas (IPCC 2014).

Climate change Climate change refers to a change in the state of the climate that can be

identified by changes in the mean and/or the variability of its properties and that persists for an extended period, typically decades or longer. Climate change may be due to natural internal processes or external forces such as

modulations of the solar cycles, volcanic eruptions, and persistent

anthropogenic changes in the composition of the atmosphere or in land use

(IPCC, 2014).

Emission The release of GHGs into the atmosphere (GPC, 2014).

Emission factor(s)

A factor that converts activity data into GHG emissions data (GPC, 2014).

Flaring The burning of natural gas that cannot be used.

Fossil fuels A hydrocarbon deposit derived from the accumulated remains of ancient plants

and animals which is used as an energy source.

Fugitive emission Emissions that are released during extraction, transformation, and

transportation of primary fossil fuels. These GHG emissions are not

combusted for energy.

Geographic boundary

A geographic boundary that identifies the spatial dimensions of the inventory's assessment boundary. This geographic boundary defines the physical

perimeter separating in-boundary emissions from out-of-boundary and

transboundary emissions (GPC, 2014).

Gigajoule (GJ) A gigajoule (GJ), one billion joules, is a measure of energy. One GJ is about

the same energy as:

Natural gas for 3-4 days of household use

The electricity used by a typical house in 10 days



Global warming A gradual increase in the Earth's temperature which is attributed to the greenhouse effect caused by the release of greenhouse gas (GHG) emissions into the atmosphere. Global warming An index measuring the radiative forcing following an emission of a unit mass potential (GWP) of a given substance, accumulated over a chosen time horizon, relative to that of the reference substance, carbon dioxide (CO₂). The GWP thus represents the combined effect of the differing times these substances remain in the atmosphere and their effectiveness in causing radiative forcing. The Kyoto Protocol is based on global warming potentials over a 100-year period (IPCC 2014). Greenhouse gas GHGs are the seven gases covered by the UNFCCC: carbon dioxide (CO₂); (GHG) methane (CH₄); nitrous oxide (N₂O); hydrofluorocarbons (HFCs); perfluorocarbons (PFCs); sulphur hexafluoride (SF₆); and nitrogen trifluoride (NF₃) (GPC, 2014). **GHG** intensity The annual rate to which GHG emissions are released in the atmosphere, relative to a specific intensity. Gross domestic An economic measure of all goods and services produced in an economy. product (GDP) In-boundary Occurring within the established geographic boundary (GPC, 2014). Reporting year The year for which emissions are reported (GPC, 2014). Scope 1 Emissions that physically occur within a community. Emissions that occur from the use of electricity, steam, and/or heating/cooling Scope 2 supplied by grids which may or may not cross Community boundaries. Scope 3 Emissions that occur outside a community but are driven by activities taking place within a community's boundaries. Tonne of CO2e A tonne of greenhouse gases (GHGs) is the amount created when we consume: 385 litres of gasoline (about 10 fill-ups) Enough electricity for three homes for a year (38,000 kWh) Transboundary Emissions from sources that cross the geographic boundary (GPC, 2014). **GHG** emissions



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1.0 INTRODUCTION

1.1 CLIMATE CHANGE AND GREENHOUSE GAS EMISSIONS

There is increasing evidence that global climate change resulting from emissions of carbon dioxide and other greenhouse gases (GHGs) is having an impact on the global climate system. The Fifth Assessment Report of the Intergovernmental Panel on Climate Change (IPCC), states the following consensus of scientific opinion about climate change and its causes and effects (IPCC, 2014):

- Warming of the climate system is unequivocal, as is now evident from observations of increases in global average air and ocean temperatures, widespread melting of snow and ice and rising global average sea level.
- Anthropogenic GHG emissions have increased since the pre-industrial era, driven largely by
 economic and population growth, and are now higher than ever. Most of the observed increase in
 global average temperatures since the mid-20th century is very likely due to the observed increase in
 human-caused GHG concentrations.
- Continued emission of GHG will cause further warming and long-lasting changes in all components of the climate system, increasing the likelihood of severe, pervasive, and irreversible impacts for people and ecosystems.
- There is high agreement and much evidence that with current climate change mitigation policies and practices, global GHG emissions will increase over the next few decades.

1.2 COMMUNITIES AND GREENHOUSE GAS EMISSIONS

Communities are centers of communication, commerce, and culture. They are, however, also a significant and growing source of energy consumption and GHG emissions. On a global scale, communities are major players in GHG emissions. They are responsible for more than 70% of global energy-related carbon dioxide emissions and thus represent the single greatest opportunity for tackling climate change.

For a community to act on mitigating climate change and monitor its progress, it is crucial to have good quality GHG emissions data to build a GHG inventory. Such an inventory enables cities to understand the breakdown of their emissions and plan for effective climate action. The Global Protocol for Community-Scale Greenhouse Gas Emission Inventories (GPC Protocol) seeks to support exactly that, by giving cities the standards and tools that are needed to measure the emissions, build more effective emissions reduction strategies, set measurable and more ambitious emission reduction goals, and to track their progress more accurately and comprehensively.

Until recently there has been no internationally recognized way to measure community-level emissions. Inventory methods that community managers have used to date around the globe vary significantly. This inconsistency has made comparisons between cities and over the years difficult. The GPC Protocol offers an internationally accepted, credible emissions accounting and reporting practice that will help communities to develop comparable GHG inventories.



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1.3 VARIANCE FROM COMMUNITY ENERGY AND EMISSIONS INVENTORIES (CEEI)

The CRD has historically relied on the Provincial 2007, 2010 and 2012 Community Energy and Emissions Inventories (CEEI) to baseline and track community GHG emissions. However, there have been some limitations to the CEEI in that it is an in-boundary inventory, the most recent version published is for 2012, and the CEEI Protocol does not fully meet the requirements of the GPC Protocol BASIC or BASIC+ reporting requirements which is the required reporting standard for local governments that have committed to the Global Covenant of Mayors—an agreement led by community networks to undertake a transparent and supportive approach to measure GHG emissions community-wide. A high-level summary of the differences between the CEEI and GPC Protocol inventories are presented in Table 1.

Table 1. Summary of GHG Inventory Scope Differences

Reporting Sector	CEEI	GPC BASIC	GPC BASIC+
Residential Buildings	✓	√	✓
Commercial And Institutional Buildings And Facilities	✓	✓	✓
Manufacturing Industries And Construction	✓	√	✓
Energy Industries		✓	✓
Energy Generation Supplied To The Grid		✓	✓
Agriculture, Forestry And Fishing Activities		✓	✓
Non-Specified Sources		✓	✓
Fugitive Emissions From Mining, Processing, Storage, And Transportation Of Coal		✓	✓
Fugitive Emissions From Oil And Natural Gas Systems		✓	✓
On-Road Transportation	✓	✓	✓
Railways		✓	✓
Waterborne Navigation		✓	✓
Aviation		√	✓
Off-Road Transportation		✓	✓
Solid Waste	✓	✓	✓
Biological Waste	✓	√	✓
Incinerated And Burned Waste		✓	✓
Wastewater		√	✓
Emissions From Industrial Processes			✓



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Reporting Sector	CEEI	GPC BASIC	GPC BASIC+
Emissions From Product Use			✓
Emissions From Livestock	✓		✓
Emissions From Land			✓
Emissions From Aggregate Sources And Non-CO ₂ Emission Sources On Land	✓		✓

1.4 PURPOSE OF THIS REPORT

The purpose of this document is to describe the quantification methodologies used by the CRD to calculate its BASIC+ GHG emissions for the 2020 reporting year.



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2.0 GLOBAL PROTOCOL FOR COMMUNITY (GPC) SCALE EMISSION INVENTORIES PROTOCOL

2.1 OVERVIEW

The GPC Protocol is the result of a collaborative effort between the GHG Protocol at the World Resources Institute (WRI), C40 Cities Climate Leadership Group (C40), and ICLEI—Local Governments for Sustainability (ICLEI). The GPC Protocol is recognized as one of the first set of standardized global rules for cities to measure and publicly report community-wide GHG emissions. It sets out requirements and provides guidance for calculating and reporting community-wide GHG emissions, consistent with the 2006 IPCC guidelines on how to estimate GHG emissions (IPCC, 2006). Specifically, the GPC Protocol seeks to:

- Help cities develop a comprehensive and robust GHG inventory to support climate action planning.
- Help cities establish a base year GHG emissions inventory, set GHG reduction targets, and track performance.
- Ensure consistent and transparent measurement and reporting of GHG emissions between cities, following internationally recognized GHG accounting and reporting principles.
- Enable community-wide GHG inventories to be aggregated at subnational and national levels.
- Demonstrate the important role that cities play in tackling climate change and facilitate insight through benchmarking—and aggregation—of comparable GHG data.

2.2 GPC PROTOCOL STRUCTURE

The GPC Protocol sets several assessment boundaries which identify the restrictions for gases, emission sources, geographic area, and time span covered by a GHG inventory:

- The GHG inventory is required to include all seven Kyoto Protocol GHGs occurring within the geographic boundary of a community. These include:
 - Carbon dioxide (CO₂)
 - Methane (CH₄)
 - Nitrous oxide (N₂O)
 - Hydrofluorocarbons (HFCs)
 - Perfluorocarbons (PFCs)
 - Sulfur hexafluoride (SF₆)
 - Nitrogen trifluoride (NF₃)
- The GHG emissions from community-wide activities must be organized and reporting under the following five Sectors, based on the selected reporting level:
 - Stationary Energy
 - Transportation
 - Waste
 - Industrial Processes and Product Use (IPPU)



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Agriculture, Forestry, and Other Land Use (AFOLU)

The GPC Protocol also requires that a community define an inventory boundary, identifying the geographic area, time span, gases, and emission sources.

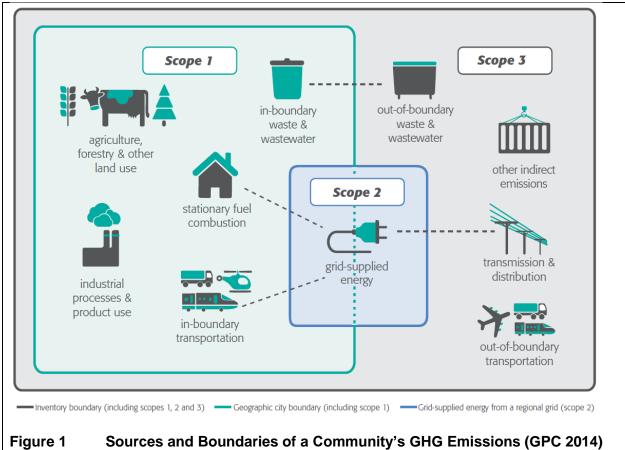
Under the GPC Protocol, a community has the option of reporting GHG emissions under three different levels:

- GPC BASIC—This level covers emissions Scopes 1 and 2, from stationary energy and transportation, as well as emissions Scopes 1 and 3 from waste. The BASIC level aligns with the Community Energy and Emissions Inventories (CEEI) that have been released in the past for local governments by the Province of BC.
- GPC BASIC+—This level covers the same scopes as BASIC and includes more in-depth and data
 dependent methodologies. Specifically, it expands the reporting scope to include emissions from
 Industrial Process and Product Use (IPPU), Agriculture, Forestry, and Other Land-Use (AFOLU), and
 transboundary transportation. The sources covered in BASIC+ also align with sources required for
 national reporting in IPCC guidelines.
- GPC BASIC+ Scope 3 (SC)— This inventory extends beyond the BASIC+ GHG inventory to include
 Other Scope 3 (SC) emissions such as GHG emissions from goods and services production and
 transportation.

Activities taking place within a community can generate GHG emissions that occur inside a Community boundary as well as outside a Community boundary. To distinguish between these, the GPC Protocol groups emissions into three categories based on where they occur: Scope 1, Scope 2, or Scope 3 emissions. The GPC Protocol distinguishes between emissions that physically occur within a Community (Scope 1), from those that occur outside a Community but are driven by activities taking place within a Community's boundaries (Scope 3), from those that occur from the use of electricity, steam, and/or heating/cooling supplied by grids which may or may not cross community boundaries (Scope 2). Scope 1 emissions may also be termed "territorial" emissions, because they are produced solely within the territory defined by the geographic boundary (see Figure 1).



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GHG EMISSION CATEGORIES 2.3

As noted previously, the GPC Protocol requires that different emission sources to be categorized into six main reporting Sectors. These high-level categories are described in more detail in Section 2.3.1 to Section 2.3.6. More information on how GHG emissions are captured within the GPC Protocol is available on the Greenhouse Gas Protocol website.

2.3.1 Stationary Energy

Stationery energy sources are typically one of the largest contributors to a community's GHG emissions. In general, these emissions come from fuel combustion and fugitive emissions. They include the emissions from energy to heat and cool residential, commercial, and industrial buildings, as well as the activities that occur within these residences and facilities, such as off-road transportation emissions from construction equipment. Emissions associated with distribution losses from grid-supplied



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electricity/steam/heating/cooling are also included, as are some fugitive emissions from sources such as coal piles, and natural gas distribution systems.

The Stationary Energy Sector includes the following Sub-Sectors:

- Residential buildings
- Commercial and institutional buildings and facilities
- Manufacturing industries and construction
- Energy industries
- Energy generation supplied to the grid*
- Agriculture, forestry, and fishing activities
- Non-specific sources
- Fugitive emissions from mining, processing, storage, and transportation of coal
- Fugitive emissions from oil and natural gas systems

*Emissions related with electricity generation activities occurring within a community's boundaries are to be reported; however, the GHG emissions from these sources are not included in the total GHG inventory to prevent double counting (GPC 2014).

Under the GPC Protocol, cities are to report off-road GHG emissions under the Off-road Transportation Sub-Sector if and only if the GHG emissions are occurring at transportation facilities (e.g., airports, harbors, bus terminals, train stations, etc.). Other off-road transportation GHG emissions that occur on industrial premises, construction sites, agriculture farms, forests, aquaculture farms, and military premises, etc., are to be reported under the most relevant Stationary Energy Sub-Sector (GPC, 2014). For example, GHG emissions from commercial building off-road construction equipment would be included in the Commercial And Institutional Buildings And Facilities Sub-Sector, whereas GHG emissions from residential lawn mowers would be reported under the Residential Buildings Sub-Sector.

2.3.2 Transportation

The GHGs released to the atmosphere to be reported in the Transportation Sector are those from combustion of fuels in journeys by on-road, railway, waterborne navigation, aviation, and off-road. GHG emissions are produced directly by the combustion of fuel, and indirectly using grid-supplied electricity. Unlike the Stationary Energy Sector, transit is mobile and can pose challenges in both accurately calculating GHG emissions and allocating them to a specific Sub-Sector. This is particularly true when it comes to transboundary transportation, which includes GHG emissions from trips that either start or finish within a community's boundaries (e.g., departing flight emissions from an airport outside a Community boundaries) (GPC, 2014). Transboundary GHG emissions are only required for GPC BASIC+ GHG reporting.

The Transportation Sector includes the following Sub-Sectors:

- On-road
- Railways



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- Waterborne
- Aviation
- Off-road

As noted previously, cities are to report off-road GHG emissions under the Off-road Transportation Sub-Sector if and only if the GHG emissions are occurring at transportation facilities (e.g., airports, harbors, bus terminals, train stations, etc.). For example, off-road railway maintenance support equipment GHG emissions are reported under the Off-Road Transportation Sub-Sector.

2.3.3 Waste

Cities produce GHG emissions that arise from activities related to the disposal and management of solid waste. Waste does not directly consume energy, but releases GHG emissions because of decomposition, burning, incineration, and other management methods.

The Waste Sector includes the following Sub-Sectors:

- Solid waste disposal
- Incineration and open burning
- · Biological treatment of waste
- Wastewater treatment and discharge

Under the GPC Protocol, the Waste Sector includes all GHG emissions that result from the treatment or decomposition of waste regardless of the source of the waste (e.g., another community's waste in a Community's landfill). However, the GHG emissions that are associated with waste from outside a Community's boundary that is treated or decomposes within a Community boundary are deemed to be "reporting only" emissions and do not contribute to the GHG inventory (GPC 2014).

Any GHG emissions that result from the combustion of waste or waste related gases to generate energy, such as a methane capture and energy generation system at a landfill, are reported under Stationary Energy Generation Supplied To The Grid Sub-Sector (GPC, 2014). Any waste related GHG emissions that are combusted but not related to energy generation are reported in the appropriate Waste Sub-Sector. Lastly, any waste GHG emissions that are released to the atmosphere are also captured in the appropriate Waste Sub-Sector.

2.3.4 Industrial Processes and Product Use (IPPU)

Emissions from this Sector are only required for BASIC+ GHG reporting under the GPC Protocol. This Sector encompasses GHG emissions produced from industrial processes that chemically or physically transform materials and using products by industry and end-consumers (e.g., refrigerants, foams, aerosol cans) (GPC, 2014).



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The IPPU Sector includes the following Sub-Sectors:

- Industrial processes
- Product use

Any GHG emissions associated with energy use for industrial processes are not reported in the IPPU Sector; rather, they are reported under the appropriate Stationary Energy Sub-Sector.

2.3.5 Agriculture, Forestry, and Other Land Use (AFOLU)

Emissions from the AFOLU Sector are only required for BASIC+ GHG reporting. AFOLU GHG emissions are those that are captured or released because of land-management activities. These activities can range from the preservation of forested lands to the development of crop land. Specifically, this Sector includes GHG emissions from land-use change, manure management, livestock, and the direct and indirect release of nitrous oxides (N₂O) from soil management, rice cultivation, biomass burning, urea application, fertilizer, and manure application (GPC, 2014).

The AFOLU Sector is organized into the following Sub-Sectors:

- Livestock
- Land
- Aggregate sources and non-CO₂ emission sources on land

2.3.6 Other Scope 3 Emissions

Cities, by their size and connectivity, inevitably give rise to GHG emissions beyond their boundaries. The GPC Protocol already includes the following Scope 3 emissions in other Sectors:

- On-road, waterborne, and aviation transboundary transportation
- Transmission and distribution losses associated with grid-supplied energy
- Solid waste disposal
- Biological treatment of solid waste
- Wastewater treatment and discharge

Cities may voluntarily report on other Scope 3 emissions as they are estimated. In the case of the CRD, no other Scope 3 GHG emissions, other than those listed above, have been estimated.

2.4 ACCOUNTING AND REPORTING PRINCIPLES

All GHG inventories following the GPC Protocol are required to meet GHG accounting principles. Specifically, these inventories should be relevant, consistent from year to year, accurate and transparent about methodologies, assumptions, and data sources. The transparency of inventories is fundamental to the success of replication and assessment of the inventory by interested parties.



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The GHG inventories must also properly account for key energy and GHG emission sinks, sources, and reservoirs (SSR) that are occurring within municipal boundaries. The SSRs are a convenient way to identify and categorize all the GHG emissions to determine if they should be included or excluded from a GHG inventory. A "Source" is something that releases GHG emissions to the atmosphere, such as a diesel generator. A "Sink" is a process or item that removes GHG from the atmosphere, such as photosynthesis and tree growth. Finally, a "Reservoir" is a process or item with the capability to store or accumulate a GHG removed from the atmosphere by a GHG sink, such as a wetland or a peat bog. By assessing and reporting on the applicable SSRs, users of the GHG inventory can have confidence that the inventory is complete and representative of the types and quantities of the GHGs being released within community limits.

2.5 BASE AND REPORTING YEAR RECALCULATIONS

As communities grow and expand, significant changes to the GHG emissions profile can alter materially thus making it difficult to meaningfully assess GHG emission trends and changes over time. The GPC Protocol has requirements on how to treat changes in a community's GHG profile—this is presented in Table 2.

Table 2 GPC Protocol Recalculation Thresholds

Threshold	Example Change	Recalculation Needed	No Recalculation Needed
	A local government is annexed in or removed from the administrative boundary	✓	
Changes in the assessment boundary	Change in protocol reporting method (e.g., from BASIC to BASIC+, addition of GHGs reported, etc.)	√	
	Shut down of a power plant		✓
	Building a new cement factory		✓
Changes in calculation methodology or improvements in data accuracy	Change in calculation methodology for landfilled municipal solid waste (MSW) that results in a material change in GHG emissions to that sector (i.e., +/-10%).	~	
	Adoption of more accurate local emission factors, instead of a national average emission factors that results in a material change in GHG emissions (i.e., +/-10%).	√	
	Change in electricity emission factor due to energy efficiency improvement and growth of renewable energy utilization.		√
Discovery of significant errors	Discovery of mistake in unit conversion in formula used.	✓	



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2.6 DATA QUALITY

Data collection and the assessment of its quality is an integral component of compiling any GHG inventory. Like the IPCC, the GPC Protocol requires users to establish first whether a source exists, and then assess the data availability and quality. To support GHG reporting, the following notation keys are used.

- If the GHG sink, source or reservoir does not exist, a "NO" is used to indicate it is "not occurring".
- If the GHG sink, source or reservoir does occur, and data is available, then the emissions are
 estimated. However, if the data is also included in another emissions source category or cannot be
 disaggregated, the notation key "IE" would be used to indicate "included elsewhere" to avoid double
 counting.
- When GHG emissions are occurring in the CRD, but data is not available, then the notation key "NE" would be used to indicate "not estimated".

For GHG data that does exist, in accordance with the GPC Protocol, an assessment of quality is also made on emission factors and GHG estimation methodologies deployed. The GPC Protocol data quality assessment notation keys are summarized in Table 3.

Table 3 GPC Protocol Data Quality Assessment Notation Keys

Data Quality	Activity Data	Emission Factor
High (H)	Detailed activity data	Site-specific emission factors
Medium (M)	Modeled activity data using robust assumptions	More general emission factors
Low (L)	Highly modeled or uncertain activity data	Default emission factors



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3.0 GHG ASSESSMENT BOUNDARIES

This section sets out the reporting boundaries of the CRD's GHG inventory.

3.1 SPATIAL BOUNDARIES

This GHG inventory is defined geographically by the CRD's jurisdictional boundaries. As shown in Figure 2, the CRD consists of 13 municipalities and 3 electoral areas. For the purposes of this report, only the CRD GHG emissions are presented. A breakdown of GHG emissions by each CRD municipality and electoral area has been presented in a separate report.

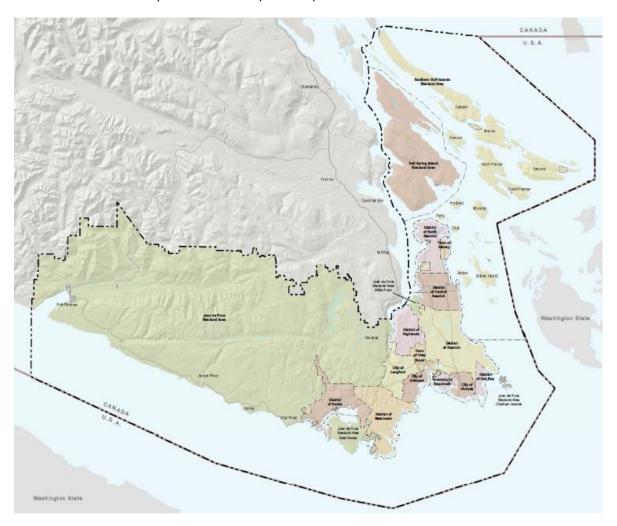


Figure 2 GHG Boundary



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Table 4 Inventory Information

Inventory Boundary	Community / District Information	
Name of Community / District	Capital Regional District	
Municipality / Electoral Area	 District of Central Saanich City of Colwood Township of Esquimalt District of Highlands Juan de Fuca Electoral Area City of Langford District of Metchosin District of North Saanich District of Oak Bay District of Saanich Salt Spring Island Electoral Area Town of Sidney District of Sooke City of Victoria Town of View Royal Southern Gulf Islands Electoral Area 	
Country	Canada	
Inventory Year	2020	
Geographic Boundary	See Figure 2	
Land Area (km²)	2,310.18	
Resident population	419,697	
GDP (US\$)	Unknown at time of reporting	
Composition of Economy	Government	
Climate	Temperate, warm summer	

3.2 TEMPORAL BOUNDARIES

3.2.1 2007 Base Year

Federal and provincial initiatives and legislation have been implemented to support local governments in acting to advance energy efficiency, promote energy conservation, and reduce GHG emissions. The CRD and its local governments have already been working to address sustainability and climate change through several initiatives over the past decade. The CRD's Regional Growth Strategy set a regional GHG reduction target) of 61% by 2038 (below 2007 levels).



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To maintain consistency with the current reporting year, and as required by the GPC Protocol, the CRD has updated its 2007 GHG base year GHG emissions profile to be consistent with the GPC Protocol BASIC+ reporting level. Between the current reporting year and the 2007 base year, there were no boundary changes (e.g., annexes) and thus no additional modifications were made. All methods and assumptions, adjusted for the 2007 reporting year, are the same.

Due to limitations in how to quantify GHG emissions resulting from land use change (e.g., residential development), these GHG emissions have been excluded from the CRD's 2007 and 2020 GHG emissions inventories, but have been disclosed, until a more robust measurement methodology can be developed. The GHG emissions inventory does, however, include GHG emissions sequestered as a result of biological ecosystems (e.g., forests).

Table 5 summaries the original 2007 and the updated 2007 base year GHG emissions reported as tonnes of carbon dioxide equivalent (tCO₂e).

Table 5 Original And Updated BASIC+ Base Year

Aspect	Quantification Protocol	2007 GHG Base Year (tCO₂e)
Original Base Year	CEEI Protocol	1,563,000
Updated Base Year	GPC Protocol BASIC+	1,976,100

3.2.2 GHG Reduction Target

Recognizing the role that the CRD plays in achieving a significant and immediate reduction in global GHG emissions, the CRD has set a regional GHG reduction target of 61% (from 2007 levels) by 2038. With the CRD's 2007 base year GHG emissions being 1,976,100 tCO₂e, a 39% reduction would require a reduction of approximately 770,679 tCO₂e. On a per capita basis, this amounts to reducing emissions from approximately 4.3 tCO₂e per person in 2020 to 2.4 tCO₂e per person by 2038.

In February 2019, the CRD declared a climate emergency and committed to regional carbon neutrality.

3.2.3 2020 GHG Boundary

This inventory covers all GHG emissions for the 2020 reporting year. Where 2020 data was not available, the most recent year's data have been used, and the timescale noted accordingly. These are as follows:

- Global Warming Potentials (GWP). The BC government is currently applying GWPs from the fourth IPCC report despite the fact that there are updated GWPs in available in the fifth IPCC report. On this basis, the CRD is applying GWPs from the fourth IPCC report.
- Stationary Energy: Emission Factors. The BC Government updated 2010-2020 electricity emission
 factors to include emissions from imported electricity resulting in a 5-10% increase in GHG emissions
 intensities. Since there was no update to the 2007, the BC Government has suggested utilizing the
 2010 emission factor for 2007.



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- Stationary Energy: Electricity Data. In 2019, the Province of BC received updated electricity data for 2007-2018 as a systematic error was uncovered across all years of BC Hydro data. The 2007 inventory was updated with the corrected information.
- Stationary Energy: Residential, Commercial and Institutional Buildings. Propane, and wood GHG emissions were estimated using linear regression methods. The data used in the estimates included historical propane and wood energy data published in the 2007, 2010 and 2012 CEEIs, and heating degree days (HDD) published by Environment and Climate Change Canada. This approach was also applied to the estimate of heating oil for all local governments, except the City of Victoria and District of Saanich. For the District of Saanich and the City of Victoria, heating oil GHG emissions were estimated based on the number of known tanks, average heated floor areas and fuel volume intensity.
- Stationary Energy: Fugitives. Fortis BC provided total fugitive emissions for the 2020 reporting year
 at the CRD level. Since no historical numbers were provided, the 2020 value was applied to the 2007
 base year as well.
- Transportation: On-Road. The on-road transportation emissions are based on the total estimated fuel sales in the CRD, and the number of registered vehicles. Insurance Corporation of BC (ICBC) compiles data on an April 1 to March 31 basis, and thus the current on-road GHG emission estimate is based on the number of registrations from April 1, 2020 March 31, 2021.
- **Transportation: Aviation.** 2020 aviation GHG emissions were estimated using 2015 aircraft flight profiles (the last available data), and the total number of aircraft movements reported in 2020.
- Transportation: Waterborne Recreational Watercraft. GHG emissions from recreational watercraft
 and US/Canada ferries were estimated based on a publicly available year 2000 study for the Victoria,
 Vancouver, and Washington harbors.
- Transportation: Ferries. BC Ferries did not disclose its total reported fuel use for 2020 but did publish that fuel consumption volumes fell by approximately 40% as compared to the 2019 reporting year. As such, the 2019 fuel volumes and the 40% factor were applied to estimate 2020 fuel volumes.
- Transportation: Cruise Ships. The Greater Victoria Harbour Authority (GVHA) reported on cruise ship emissions for the 2010 and 2018 reporting years but did not provide an estimate for 2007. As a result, the 2010 GHG emissions estimate and number of cruise ship visits to Ogden Point was used to create a proxy to estimate 2007 cruise ship emissions. The GVHA reported 163 visits in 2007. As a result of COVID-19 restrictions, there were no cruise ships in 2020.
- Waste: Solid Waste. To quantify GHG emissions from the Hartland Landfill, the CRD utilized the waste-in-place (WIP) method which is accepted under the GPC Protocol. The WIP assigns landfill emissions based on total waste deposited during that year. It counts GHGs emitted that year, regardless of when the waste was disposed. Except for the City of Victoria, who claims 31% of the CRD's landfill GHG emission, the remaining landfill GHG emissions were allocated to each local government on a per capita basis. Using this allocation method, the CRD members may over, or underestimate associated solid waste GHG emissions as the current year landfill GHG emissions are based upon cumulative waste over time, and each member may have contributed more waste in past years than the current year (and vice versa).
- AFOLU: Aggregate Sources And Non-CO₂ Emission Sources On Land. These emissions are based on the 2021 NIR as prepared by ECCC and the total area of farmland BC in 2016 as reported



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by Statistics Canada. These GHG emissions were assigned to each local government on a per hectare (ha) of cropland basis.

• AFOLU: Land-Use. The land cover change analysis requires a consistent land-use category attribution and spatial data. For parts of the CRD, spatial data was available for the 2007, 2011 and 2019 reporting years. Differences between these data sets in terms of resolution and their timing of collection increase the uncertainty as to the accuracy of the land-use classifications. For example, the 2007 and 2011 land use data was collected at different times of the year and may not accurately reflect tree cover. Furthermore, no land use spatial data was collected the Juan de Fuca, Salt Spring Island and Gulf Islands and thus Annual Crop Inventory (ACI) settlement data collected by Agriculture Canada was used to inform the analysis. The challenge in utilizing this data is that it is provided in a 30m resolution. Furthermore, since annual data is not available, the change between land cover data years (2007-2011, 2011-2019) for all areas was averaged and may not represent actual changes in each year. Since no data was available for 2020, the 2019 estimates were applied.
Due to limitations in how to quantify GHG emissions resulting from land use change (e.g., residential development), these GHG emissions have been excluded from the CRD's GHG emissions inventory, but have been disclosed, until a more robust measurement methodology can be developed.

3.3 GHG EMISSION SOURCES AND SCOPES

The following table summarizes the CRD's GHG emissions by source and GHG emission scope.

Table 6 Summary of Emissions Scope and GPC Protocol Reporting Sector

GHG Emissions Scope	GPC Protocol Reporting Sector
Scope 1	The GHG emissions occurring from sources located within the CRD's limits: Stationary fuel combustion: Residential buildings Agriculture, forestry, and fishing activities Commercial and institutional buildings, and facilities Energy industries Fugitive emissions from oil and natural gas systems Transportation: On-road: In Boundary Waterborne Navigation Off-road Waste: Solid waste disposal Biological treatment of solid waste Wastewater treatment and discharge Industrial processes and product use (IPPU): Product use Agriculture, Forestry, and Other Land Use (AFOLU): Land-use: emissions sequestered Livestock



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GHG Emissions Scope	GPC Protocol Reporting Sector				
	 Aggregate sources and non-CO₂ emission sources on land 				
	The GHG emissions occurring from using grid-supplied electricity, heating and/or cooling within the CRD's boundary:				
Scope 2	 Stationary fuel combustion: Residential buildings Commercial and institutional buildings and facilities Transportation: On-road 				
	Other GHG emissions occurring outside of the CRD's limits as a result of the CRD's activities:				
Scope 3	 Stationary Energy: Transmission, Distribution, and Line Losses Transportation: Aviation On-Road: Transboundary Waterborne Navigation 				

3.4 GHG REPORTING

Where relevant, the GPC Protocol recommends using methodologies that align with the 2006 IPCC Guidelines for National Greenhouse Gas Inventories. The GHG inventory is required to include all seven Kyoto Protocol GHGs occurring within the geographic boundary of a community. These include:

- Carbon Dioxide (CO₂)
- Methane (CH₄)
- Nitrous oxide (N₂O)
- Hydrofluorocarbons (HFCs)
- Perfluorocarbons (PFCs)
- Sulfur hexafluoride (SF₆)
- Nitrogen trifluoride (NF₃)

Each GHG listed above has a different global warming potential (GWP) due to its ability to absorb and reemit infrared radiation. This chemical property is recognized by the GWP set out by the IPCC Fourth Assessment Report. A larger GWP value means the substance has a greater affinity to absorb and reemit infrared radiation. The GWP of these GHGs are $CO_2 = 1.0$, $CH_4 = 25$, $N_2O = 298$ (IPCC, 2006).

Total GHG emissions are normally reported as CO₂e, whereby emissions of each of the GHGs are multiplied by their GWP and are reported as tonnes of CO₂e.



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The GHG inventory results following the GPC Protocol reporting table format is presented in Section 5.0. The GPC Protocol reporting format is presented in Table 7 below which also indicates the reporting level (BASIC / BASIC+) for each source.

Table 7 GPC Protocol Summary Table

GPC Protocol Reference Number	Reporting Level	Emissions Scope	GHG Emissions Source			
I	Stationary	Energy Sour	ces			
I.1	Residential	Buildings				
I.1.1	BASIC	1	Emissions from in-boundary fuel combustion			
I.1.2	BASIC	2	Emissions from consumption of grid-supplied energy			
I.1.3	BASIC+	3	Transmission and distribution losses from grid-supplied energy			
I.2	Commercia	al and Institut	ional Buildings/Facilities			
I.2.1	BASIC	1	Emissions from in-boundary fuel combustion			
1.2.2	BASIC	2	Emissions from consumption of grid-supplied energy			
1.2.3	BASIC+	3	Transmission and distribution losses from grid-supplied energy			
1.3	Manufacturing Industry and Construction					
I.3.1	BASIC	1	Emissions from in-boundary fuel combustion			
1.3.2	BASIC	2	Emissions from consumption of grid-supplied energy			
1.3.3	BASIC+	3	Transmission and distribution losses from grid-supplied energy			
1.4	Energy Ind	ustries				
I.4.1	BASIC	1	Emissions from in-boundary production of energy used in auxiliary operations			
1.4.3	BASIC+	3	Transmission and distribution losses from grid-supplied energy			
1.5	Agriculture, Forestry, and Fishing Activities					
I.5.1	BASIC	1	Emissions from in-boundary fuel combustion			
1.5.2	BASIC	2	Emissions from consumption of grid-supplied energy			
1.5.3	BASIC+	3	Transmission and distribution losses from grid-supplied energy			
1.7	Fugitive Emissions from Mining, Processing, Storage, And Transportation of Coal					
I.7.1	BASIC	1	In-boundary fugitive emissions			
1.8	Fugitive Emissions from Oil and Natural Gas Systems					
I.8.1	BASIC	1	In-boundary fugitive emissions			
II	Transportation					
II.1	On-road Transportation					
II.1.1	BASIC	1	Emissions from in-boundary transport			
II.1.2	BASIC	2	Emissions from consumption of grid-supplied energy			
II.1.3	BASIC+	3	Emissions from transboundary journeys			



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 Table 7
 GPC Protocol Summary Table

Reporting Level	Emissions Scope	GHG Emissions Source			
Railways					
BASIC	1	Emissions from in-boundary transport			
BASIC	2	Emissions from consumption of grid-supplied energy			
BASIC+	3	Emissions from transboundary journeys			
Waterborne Navigation					
BASIC	1	Emissions from in-boundary transport			
BASIC	2	Emissions from consumption of grid-supplied energy			
BASIC	3	Emissions from transboundary journeys			
Aviation					
BASIC	1	Emissions from in-boundary transport			
BASIC	2	Emissions from consumption of grid-supplied energy			
BASIC+	3	Emissions from transboundary journeys			
Off-road					
BASIC	1	Emissions from in-boundary transport			
BASIC	2	Emissions from consumption of grid-supplied energy			
Waste					
Solid Waste Disposal					
BASIC	1	Emissions from waste generated and treated within the Community			
BASIC	3	Emissions from waste generated within but treated outside of the Community			
Biological Treatment of Waste					
BASIC	1	Emissions from waste generated and treated within the Community			
BASIC	3	Emissions from waste generated within but treated outside of the Community			
Incineration and Open Burning					
BASIC	1	Emissions from waste generated and treated within the Community			
BASIC	3	Emissions from waste generated within but treated outside of the Community			
Wastewater Treatment and Discharge					
BASIC	1	Emissions from wastewater generated and treated within the Community			
	Railways BASIC BASIC BASIC+ Waterborne BASIC BASIC BASIC Aviation BASIC BASIC+ Off-road BASIC	Railways BASIC 1 BASIC 2 BASIC+ 3 Waterborne Navigation BASIC 1 BASIC 2 BASIC 3 Aviation BASIC 1 BASIC 2 BASIC+ 3 Off-road BASIC 1 BASIC 2 Waste Solid Waste Disposal BASIC 1 BASIC 3 Biological Treatment of BASIC 1 BASIC 1 BASIC 3 Incineration and Open B BASIC 1 BASIC 3 Wastewater Treatment a			



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 Table 7
 GPC Protocol Summary Table

GPC Protocol Reference Number	Reporting Level	Emissions Scope	GHG Emissions Source		
III.4.2	BASIC	3	Emissions from wastewater generated within but treated outside of the Community		
IV	Industrial Processes and Product Use (IPPU)				
IV.1	BASIC+	1	In-boundary emissions from industrial processes		
IV.2	BASIC+	1	In-boundary emissions from product use		
٧	Agriculture, Forestry, and Other Land Use (AFOLU)				
V.1	BASIC+	1	In-boundary emissions from livestock		
V.1	BASIC+	1	In-boundary emissions from land		
V.1	BASIC+	1	In-boundary emissions from other agriculture		
VI	Other Scope 3 Emissions				
VI.1	BASIC / BASIC+	3	Other indirect emissions		



GHG Methodologies by Source Category October 29, 2021

4.0 GHG METHODOLOGIES BY SOURCE CATEGORY

The following sections describe the reporting source category, assumptions, activity data applied, and quantification methodology. The results of the analysis are presented in Section 5.0.

4.1 STATIONARY ENERGY

4.1.1 Overview

Stationery energy sources are one of the largest contributors to the CRD's GHG emissions. For the District, the Stationary Energy Sector encompasses the following GHG emissions scopes and Sub-Sectors:

- Scope 1 Emissions:
 - Residential buildings
 - Agriculture, forestry, and fishing activities
 - Commercial and institutional buildings, and facilities
 - Energy industries
 - Fugitive emissions from oil and natural gas systems
- Scope 2 Emissions:
 - Emissions from the consumption of grid-supplied electricity, steam, heating, and cooling.
- Scope 3 Emissions:
 - Transmission and distribution losses of electricity, steam, heating, and cooling.

There are GHG emissions from construction of buildings and infrastructure as the CRD region grows and changes. However, these GHG emissions have not been quantified due to a lack of available data. Environment and Climate Change Canada does estimate BC GHG emissions for manufacturing industries, mining and construction, but these GHG emission sources are not disaggregated and cannot reasonably be applied to the CRD (there is no mining and limited manufacturing activities). As a result, the notation "Not Estimated (NE)" is reported.

4.1.2 Scope 2: Market Based Method

As per the GPC Protocol, cities can report on Scope 2 GHG emissions using either the market-based, or the location-based method. A market-based method utilizes utility-specific grid emission intensity factor, whereas a location-based method uses a regional or Provincial average grid emission intensity factor. At present, the fuel mix and GHG emissions data relative to the CRD's energy consumption is not available. As such, the CRD is defaulting to the BC Provincial electricity grid consumption intensity factor of 0.04010 tCO₂e/MWh reported by the BC Government.¹

¹ https://www2.gov.bc.ca/gov/content/environment/climate-change/industry/reporting/quantify/electricity



GHG Methodologies by Source Category October 29, 2021

4.1.3 Activity Data

BC Hydro and Fortis BC provided the Province of BC electricity and natural gas consumption data in MWh and GJ, respectively. Based on the utility provider descriptions of the data, each is categorized as follows:

- Residential Buildings based on the BC Hydro and Fortis BC descriptor: "Residential"
- Commercial and Institutional Buildings/Facilities based on BC Hydro and Fortis BC descriptors: "Commercial", and "CSMI"

The Province developed 2007, 2010 and 2012 residential fuel oil, propane and wood GHG energy use estimates from the number and type of dwellings and the average dwelling consumption by authority and region from the BC Hydro Conservation Potential Review. This data was used to estimate the reporting year GHG emissions for all CRD members except for the District of Saanich and the City of Victoria who provided fuel oil estimates for residential and commercial buildings.

Fortis BC provided the fugitive emission estimate.

The CRD provided landfill gas energy generation data from the Hartland landfill.

Applicable, off-road GHG emissions included in the Stationary Energy Sector are based on the 2021 NIR as prepared by Environment and Climate Change Canada. These emissions are pro-rated to the CRD on a per capita basis.

4.1.4 Assumptions and Disclosures

The following assumptions were made in the calculation of the 2020 GHG emissions:

- The Province of BC received updated electricity data for 2007-2018 as a systematic error was uncovered across all years of BC Hydro data. The 2007 base year inventory was updated with the corrected information.
- The BC Government updated 2010-2020 electricity emission factors to include emissions from imported electricity resulting in a 5-10% increase in GHG emissions intensities. Since there was no update to the 2007 value, the BC Government has suggested utilizing the 2010 emission factor for 2007.
- BC Hydro estimates that the combined energy losses- transmission and distribution- to be approximately 6.28%. This value was used to calculate the Scope 3 emissions for each Stationary Energy Sub-Sector. It is assumed that this is accurate.
- Fortis BC provided total fugitive emissions for the 2020 reporting year at the CRD level. Since no historical numbers were provided, the 2020 value was applied to the 2007 base year as well.
- Propane and wood GHG emissions were estimated using linear regression methods. The data used
 in the estimate included historical propane and wood energy data published in the 2007, 2010 and
 2012 CEEIs, and heating degree days (HDD) published by Environment and Climate Change
 Canada.



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Fuel oil consumption values for the District of Saanich and the City of Victoria were derived by each
local government and provided to the CRD. For the remaining local governments, fuel oil values were
estimated using linear regression methods. The data used in the estimate included historical fuel oil
data published in the 2007, 2010 and 2012 CEEIs, and heating degree days (HDD) published by
Environment and Climate Change Canada.

4.1.5 Calculation Methodology

The Province of BC developed residential fuel oil, propane and wood GHG energy use estimates for the 2007, 2010 and 2012 reporting years, using the number and type of dwellings and the average dwelling consumption by authority and region contained in the BC Hydro Conservation Potential Review. Actual electricity and natural gas consumption values were subtracted from the total energy use, with the remainder assumed to be heating oil, propane, or wood. To estimate the 2020 propane, fuel oil and wood energy use, historical 2007, 2010 and 2012 values and the number of heating degree days (HDD) were linearly regressed to estimate future propane and wood energy use using reporting year HDD values. these values were prorated to each local government based on the 2012 consumption estimates. This resulted in the development of the following equations:

- Propane (L) = 163,133 + 87.38 * HDD
- Wood (GJ) = 557,864 + 191.39 * HDD
- Fuel Oil (GJ) = 1,728,690 + 127.49 * HDD

To calculate GHG emissions from electricity, natural gas, heating oil, propane, and wood, the total net annual energy values (where applicable, less transmission, distribution, and line losses of 6.28%) were multiplied by applicable emissions factors. These values were then multiplied by the pollutant's GWP to give total CO₂e emissions in tonnes.

These quantification methods are captured as follows:

```
Energy Stationary Energy - Electricity = Electricity * (1 - Line Loss (%))

Energy Stationary Energy - Transmission, Distribution, and line Losses = Electricity * Line Loss (%)

Emissions Stationary Energy - Electricity = Fuel (MWh) * EF<sub>1</sub>CO2e

Emissions Stationary Energy - Natural Gas = (Fuel (GJ) * EF<sub>CO2</sub>) + (Fuel (GJ) * EF<sub>CH4</sub> * GWP<sub>CH4</sub>) + (Fuel (GJ) * EF<sub>N20</sub> * GWP<sub>N20</sub>)

Emissions Stationary Energy - Propane = (Fuel (GJ) * EF<sub>CO2</sub>) + (Fuel (GJ) * EF<sub>CH4</sub> * GWP<sub>CH4</sub>) + (Fuel (GJ) * EF<sub>N20</sub> * GWP<sub>N20</sub>)

Emissions Stationary Energy - Wood = (Fuel (GJ) * EF<sub>CO2</sub>) + (Fuel (GJ) * EF<sub>CH4</sub> * GWP<sub>CH4</sub>) + (Fuel (GJ) * EF<sub>N20</sub> * GWP<sub>N20</sub>)

Emissions Stationary Energy - Heating Oil = (Fuel (GJ) * EF<sub>CO2</sub>) + (Fuel (GJ) * EF<sub>CH4</sub> * GWP<sub>CH4</sub>) + (Fuel (GJ) * EF<sub>N20</sub> * GWP<sub>N20</sub>)
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The emission factors used in the 2020 reporting year are from the 2021 NIR. These are summarized in Table 8.

Table 8 Stationary Energy GHG Emission Factors

Emission Factor	Units	CO ₂	CH₄	N ₂ O	tCO₂e
Electricity (BC Hydro)	tCO ₂ e / MWh				0.0401000
Natural Gas	tonne CO ₂ e / m ³	0.0019260	0.0000000	0.0000000	0.0019374
Propane	tonne CO2e / L	0.0015150	0.0000000	0.0000001	0.0015478
Heating Oil	tonne CO2e / GJ	0.0681200	0.0000007	0.0000008	0.0683759
Wood	tonne CO2e / kg	-	0.0000150	0.0000002	0.0004227

4.2 TRANSPORTATION

4.2.1 Overview

Transportation covers all GHG emissions from combustion of fuels in journeys by on-road, railways, waterborne navigation, aviation, and off-road. GHG emissions are produced directly by the combustion of fuel, and indirectly using grid-supplied electricity. For the CRD, the Transportation Sector encompasses the following GHG emissions scopes and Sub-Sectors:

- Scope 1 Emissions:
 - On-road: In Boundary
 - Waterborne
 - Aviation
 - Off-road
- Scope 2 Emissions:
 - Emissions from the consumption of grid-supplied electricity.
- Scope 3 Emissions:
 - On-road: Transboundary
 - Waterborne
 - Aviation
 - Off-road

4.2.2 Activity Data

The Province of BC provided 2007, 2010 and 2020 ICBC vehicle registration data.

BC Transit provided total diesel and gasoline fuel use. This data was used to estimate GHG emissions from busses serving the CRD.



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The 2017 CRD Origin Destination Travel Survey was used to estimate on-road in-boundary and transboundary split for registered vehicles and busses. The CRD Origin Destination Travel Survey is based on travel patterns observed in the Capital Regional District (CRD) level.

Aviation GHG emissions from the Victoria International Airport were estimated using 2015 aircraft flight profiles, and the total number of aircraft movements reported in 2020. These data sets were provided by the Victoria International Airport.

Victoria harbour aviation GHG emissions were estimated using Victoria harbor aircraft movement statistics, estimated taxi times, and estimated fuel use for the DHC-6 Twin Otter type of plane. This data was taken from Statistics Canada.

Marine watercraft GHG emissions were estimated using published BC Ferries fuel statistics. GHG emissions from the Coho Ferry, the Victoria Clipper Ferry, personal and commercial watercraft, were estimated based on a Study entitled "Marine Vessel Air Emissions in BC and Washington State Outside of the GVRD and FVRD for the Year 2000". The Transport Canada Vessel Registration System provided the total number of registered waterborne vehicles for the reporting year.

Other off-road transportation emissions are based on the 2021 NIR as prepared by Environment and Climate Change Canada.

4.2.3 Assumptions and Disclosures

The following assumptions were made in the calculation of the Transportation Sector GHG emissions:

- The on-road transportation emissions are based on the total estimated fuel sales in the CRD, and the number of registered vehicles. Insurance Corporation of BC (ICBC) compiles data on an April 1 to March 31 basis, and thus the current on-road GHG emission estimate is based on the number of registrations from April 1, 2020 – March 31, 2021.
- Vehicle fuel consumption rates and Vehicle Kilometer Travelled (VKT) were taken from the activity
 data summary for British Columbia on-road transportation from the 2021 National Inventory Report
 (1990-2019) as prepared by Environment and Climate Change Canada. Based on the clear diesel
 and clear gasoline consumption values reported by the Province of BC for the Victoria region, the
 VKT and fuel efficiency values are reasonable and result in a similar estimate of fuel consumption for
 the Region.
- Gasoline and diesel GHG emissions from BC Transit busses are pro-rated to the CRD based on the
 proportion of population in each municipality within the CRD. A more accurate estimation method
 would be to prorate fuel use based on total bus service kilometers in the CRD. However, this data is
 not available, and thus the method applied provides the best estimate at the time of reporting.
- It is assumed that the 2015 aircraft flight profiles at the Victoria International Airport are representative of the 2020 reporting year.
- Statistics Canada stopped collecting Victoria Harbor aircraft movement data in 2016. To estimate 2020 marine aviation GHG emissions, the 2016 Victoria data was applied and adjusted using the



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change in aircraft traffic between the 2016 and 2020 reporting years at the Victoria International Airport. It is assumed that the activity at both airports would be corelated, but not causational.

- The aviation GHG emissions are prorated based on the total Victoria population relative to the CRD population.
- As there is currently no publicly available energy or GHG related information on the operation of the Coho and the Victoria Clipper Ferries, it was assumed that the GHG emissions for these ferries calculated in the Study entitled "Marine Vessel Air Emissions in BC and Washington State Outside of the Greater Victoria Regional District (GVRD) and FVRD for the Year 2000".
- There were no cruise ships in 2020.
- BC Ferries did not disclose its total reported fuel use for 2020 but did publish that fuel consumption volumes fell by approximately 40% as compared to the 2019 reporting year. As such, the 2019 fuel volumes and the 40% factor were applied to estimate 2020 fuel volumes.
- The Transport Canada Vessel Registration System provided the total number of registered waterborne vehicles for the reporting year; however, it does not provide any detail on the type, size, use, and owner of the watercraft. It was therefore assumed that the watercraft would have been similar to those in the referenced study.
- No railway GHG emissions are occurring in the CRD.
- The off-road transportation emissions are based on the 2021 NIR as prepared by Environment and Climate Change Canada. This is deemed to be the best available data.

4.2.4 Calculation Methodology

4.2.4.1 On-Road

The GPC Protocol identifies several methods for determining on-road emissions. The vehicle kilometers travelled (VKT) methodology and fuel sales methods were utilized to estimate the GHG emissions from on-road transportation (Scope 1) and transboundary transportation (Scope 3). The VKT uses the number and type of vehicles registered in a geopolitical boundary, the estimated fuel consumption rate of individual vehicles, and an estimate of the annual vehicle kilometres traveled (VKT) by various vehicle classes. ICBC provided the number of registered vehicles in the CRD by style and by fuel type for 2020. To estimate the split between on-road in-boundary and transboundary traffic, data from the 2017 CRD Origin Destination Survey was applied. The results of the survey as it applies to the CRD is presented in Table 9.

Table 9 CRD On-Road In-Boundary/Transboundary Split

Aspect	By Vehicle
Estimated proportion of on-road in-boundary travel	99.1%
Estimated proportion of on-road transboundary travel	0.9%

To quantify the 2020 reporting year on-road and transboundary GHG emissions, the following steps were taken:

1. Sort the ICBC vehicle registration data by postal code.



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- Review each vehicle model and fuel type and assign it to one of 4 classes (for each fuel type): LDV, LDT, HDV, ORVE
- 3. Assign estimated NRCan vehicle fuel consumption rates and estimated VKT to each vehicle class (Table 10).
- 4. Estimate total fuel use by vehicle classification.
- 5. Summate and allocate estimated fuel use, by vehicle class using the applicable in-boundary and transboundary split.
- 6. Pro-rate the gasoline and diesel fuel use from busses.
- 7. Summate and allocate estimated bus fuel use using the applicable in-boundary and transboundary split.
- 8. Compare fuel estimated fuel volumes to the regional fuel sales volumes reported by the CRD. Adjust the VKTs as needed to make sure that the fuel estimate is at least above the fuel sales volumes reported in the region.

Table 10 Estimated VKT And Fuel Efficiencies by Vehicle Class For Reporting Year

Vehicle Classification	Estimated VKT / Year	Estimated Fuel Efficiency (L/100 km)
Diesel-HDV	25,730	45.6
Diesel-LDT	12,916	11.8
Diesel-LDV	14,746	9.2
Diesel-ORVE	Not Estimated	45.6
Electric-HDV	9,651	30.0
Electric-LDT	10,290	20.0
Electric-LDV	11,328	20.0
Electric-ORVE	Not Estimated	30.0
Gasoline-HDV	9,180	54.1
Gasoline-Hybrid-HDV	8,214	37.9
Gasoline-Hybrid-LDT	8,901	10.0
Gasoline-Hybrid-LDV	9,799	7.0
Gasoline-Hybrid-ORVE	Not Estimated	37.9
Gasoline-LDT	8,901	12.2
Gasoline-LDV	9,799	9.0
Gasoline-ORVE	Not Estimated	54.1
Hydrogen-Hybrid-LDV	10,883	Not Estimated
Hydrogen-LDV	11,717	Not Estimated
Hydrogen-LDT	12,840	Not Estimated
Motorcycle - Electric	1,973	17.0
Motorcycle - Non catalyst	1,973	9.9
Natural Gas-HDV	25,730	22.9
Natural Gas-LDT	12,916	8.3



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Vehicle Classification	Estimated VKT / Year	Estimated Fuel Efficiency (L/100 km)		
Natural Gas-LDV	14,746	5.4		
Natural Gas-ORVE	Not Estimated	22.9		
Propane-HDV	25,730	22.9		
Propane-Hybrid-LDV	16,384	13.1		
Propane-LDT	12,916	12.6		
Propane-LDV	14,746	8.2		
Propane-ORVE	Not Estimated	22.9		

Table 11 Total Registered Vehicles & Estimated Fuel Use For Reporting Year

Vehicle Classification	Total Estimated Registered Vehicles	Total Estimated Fuel Use	Units
Diesel-HDV	2,335	35,372,719	Liters (L)
Diesel-LDT	9,380	14,320,821	Liters (L)
Diesel-LDV	1,541	2,083,052	Liters (L)
Diesel-ORVE	2,309	-	Liters (L)
Electric-HDV	17	49,218	kWh
Electric-LDT	4,039	8,312,213	kWh
Electric-LDV	3,951	8,951,252	kWh
Electric-ORVE	44	-	kWh
Gasoline-HDV	3,451	17,329,273	Liters (L)
Gasoline-Hybrid-HDV	1	3,111	Liters (L)
Gasoline-Hybrid-LDT	609	542,059	Liters (L)
Gasoline-Hybrid-LDV	3,848	2,639,344	Liters (L)
Gasoline-Hybrid-ORVE	2	-	Liters (L)
Gasoline-LDT	140,562	152,118,048	Liters (L)
Gasoline-LDV	96,400	85,200,133	Liters (L)
Gasoline-ORVE	2,673	-	Liters (L)
Hydrogen-Hybrid-LDV	-	-	Liters (L)
Hydrogen-LDV	3	-	Liters (L)
Hydrogen-LDT	3	-	Liters (L)
Motorcycle - Electric	2	671	kWh
Motorcycle - Non catalyst	5,491	1,074,790	Liters (L)
Natural Gas-HDV	16	738,879	Kilogram (kg)
Natural Gas-LDT	41	43,953	Kilogram (kg)



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Vehicle Classification	Total Estimated Registered Vehicles	Total Estimated Fuel Use	Units
Natural Gas-LDV	3	2,389	Kilogram (kg)
Natural Gas-ORVE	7	-	Kilogram (kg)
Propane-HDV	54	318,585	Liters (L)
Propane-Hybrid-LDV	2	4,284	Liters (L)
Propane-LDT	179	291,303	Liters (L)
Propane-LDV	12	14,510	Liters (L)
Propane-ORVE	75	-	Liters (L)
Total	277,050	N/A	N/A

Once the fuels were allocated amongst the vehicle classes and sectors, the GHG emissions were calculated accordingly. The GHG quantification method is captured, for all fuel types, is as follows:

Emissions Transboundary = Transboundary Split % * ((Vol. Fuel * EF_{CO2}) + (Vol. Fuel * EF_{CH4} * GWP_{CH4}) + (Vol. Fuel * EF_{N2O} * GWP_{N2O}))

The emission factors used in the reporting year GHG inventory are from the 2021 NIR. These are summarized in Table 12.

Table 12 Vehicle GHG Emission Factors

Vehicle Class	Units	CO ₂	CH₄	N ₂ O	tCO ₂ e
		_	-	_	_
Gasoline-LDV	tonne CO ₂ e / L	0.00220000	0.00000023	0.00000047	0.00234581
Gasoline-LDT	tonne CO2e / L	0.00220000	0.00000024	0.00000058	0.00237884
Gasoline-HDV	tonne CO2e / L	0.00220000	0.00000068	0.00000020	0.00227660
Gasoline-ORVE	tonne CO2e / L	0.00220000	0.00000270	0.00000050	0.00241650
Gasoline-Hybrid-LDV	tonne CO2e / L	0.00220000	0.00000023	0.00000047	0.00234581
Gasoline-Hybrid-LDT	tonne CO2e / L	0.00220000	0.00000024	0.0000058	0.00237884
Gasoline-Hybrid-HDV	tonne CO2e / L	0.00220000	0.00000068	0.00000020	0.00227660
Gasoline-Hybrid-ORVE	tonne CO2e / L	0.00220000	0.00000270	0.00000050	0.00241650
Electric-LDV	tonne CO2e / kWh	-	-	-	0.00004010
Electric-LDT	tonne CO2e / kWh	-	-	-	0.00004010
Electric-HDV	tonne CO2e / L	-	-	-	0.00004010
Electric-ORVE	tonne CO ₂ e / L	-	-	-	0.00004010
Diesel-LDV	tonne CO2e / L	0.00258200	0.00000005	0.00000022	0.00264884



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Vehicle Class	Units	CO ₂	CH₄	N₂O	tCO₂e
Diesel-LDT	tonne CO2e / L	0.00258200	0.00000007	0.00000022	0.00264926
Diesel-HDV	tonne CO2e / L	0.00258200	0.0000011	0.0000015	0.00262975
Diesel-ORVE	tonne CO ₂ e / L	0.00258200	0.0000015	0.0000100	0.00288375
Hydrogen-Hybrid-LDV	tonne CO2e / L	-	-	-	-
Hydrogen-LDV	tonne CO2e / L	-	-	-	-
Hydrogen-LDT	tonne CO ₂ e / L	-	-	-	-
Natural Gas-LDV	tonne CO2e / kg	0.00273800	0.00001300	0.00000009	0.00308863
Natural Gas-LDT	tonne CO2e / kg	0.00273800	0.00001300	0.00000009	0.00308863
Natural Gas-HDV	tonne CO2e / kg	0.00273800	0.00001300	0.00000009	0.00308863
Natural Gas-ORVE	tonne CO2e / kg	0.00273800	0.00001300	0.00000009	0.00308863
Propane-LDV	tonne CO2e / L	0.00151500	0.00000064	0.00000003	0.00153934
Propane-LDT	tonne CO2e / L	0.00151500	0.00000064	0.00000003	0.00153934
Propane-HDV	tonne CO2e / L	0.00151500	0.00000064	0.00000003	0.00153934
Propane-ORVE	tonne CO2e / L	0.00151500	0.00000064	0.00000003	0.00153934
Propane-Hybrid-LDV	tonne CO2e / L	0.00151500	0.00000064	0.00000003	0.00153934
Motorcycle - Non catalyst	tonne CO ₂ e / L	0.00231600	0.00000230	0.00000005	0.00238780
Motorcycle - Electric	tonne CO2e / L	-	-	-	0.00004010

4.2.4.2 Aviation: Victoria International Airport

The Victoria International Airport (VIA) estimated its 2015 airplane GHG emissions following the ACI ACERT standard. This includes GHG emissions from aircraft and GHG emissions from auxiliary power units (APU). APUs provides electricity to the aircraft prior to the engine start up. Within the ACERT model, it is assumed all aircraft have APUs and the duration of the APU operation (of five minutes per aircraft) was generically applied to every landing take-off (LTO) cycles. It should also be noted that the EIA has quantified aircraft GHG emissions from planes up to 3,000 ft. to avoid double counting with other airports and cities. This is consistent with the ACERT standard.

The CRD's 2020 aviation emissions estimate is based on the 2015 aircraft flight profiles, which included the estimated landing and takeoff (LTO) and auxiliary power unit (APU) fuel use, and an estimated percentage allocation of total flights to the following aviation class groupings (Table 13). The total reported flight movements for the reporting year (79,099) provided by the VIA and the aircraft flight profile data was used to estimate aviation GHG emissions for the reporting year at the VIA.



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Table 13 Aircraft Type, Estimated Percentage of Total Reported Movements, And Estimated Fuel Use

Aviation Class	iation Class Aircraft Type		Estimated LTO Fuel Use by Aircraft Type (kg)	Estimated APU Fuel Use by Aircraft Type (kg/min)
	Large: 2-aisle, long-haul	0.01%	1,853	4.00
	Medium: 2-aisle, medium-haul	0.01%	1,321	4.00
Jet	Small: 1-aisle, small/medium haul	7.95%	565	1.78
	Regional: 1-aisle, short-haul	0.01%	315	1.78
	Business: 2-eng business jets	0.01%	41	1.78
Turboprop	Turboprop (all engines)	22.29%	46	1.78
Piston	Piston (all engines)	66.30%	41	0.00
Llelieenter	Helicopter small (1 engine/turbine)	1.72%	13	0.00
Helicopter	Helicopter large (2 engine/turbine)	1.72%	8	0.00

Calculating fuel use for each aviation class applied the following equation:

Fuel Use Per Aviation Class = Number of Aircraft Movements * (LTO Fuel Use + (APU Fuel Use * 15 minutes))

The GHG quantification method, that was applied to each aviation class, is as follows:

Emissions $_{Per\ Aviation\ Class} = (Vol.\ Fuel\ *\ Aviation\ Class\ EF_{CO2}) + (Vol.\ Fuel\ *\ Aviation\ Class\ EF_{CH4}\ *\ GWP_{CH4}) + (Vol.\ Fuel\ *\ Aviation\ Class\ EF_{N2O}\ *\ GWP_{N2O}))$

The ACERT GHG calculator used by the VIA utilized emission factors from the 2021 NIR. Actual airplane emission factors are from the International Civil Aviation Organization (ICAO) GHG database. These are summarized in Table 14.

These GHG emissions were reported in the Scope 3 category as directed by the GPC Protocol.

Table 14 Aviation GHG Emission Factors

Airplane Type	Units	CO ₂	CH ₄	N ₂ O	tCO₂e
Jet	tCO₂e/kg fuel	0.0031380	0.000001	0.0000003	0.0032254
Turbo Propeller	tCO₂e/kg fuel	0.0031380	0.0000001	0.0000003	0.0032254
Piston	tCO₂e/kg fuel	0.0032530	0.0000031	0.0000003	0.0034154
Helicopter	tCO₂e/kg fuel	0.0031380	0.0000001	0.0000003	0.0032254



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4.2.4.3 Aviation: Victoria Harbour

Victoria harbor aviation emissions were estimated using 2016 NAV Canada airplane movement statistics, estimated taxi times, and estimated fuel use for the DHC-6 Twin Otter type of plane (Table 15).

Table 15 Aircraft Type, Estimated Percentage of Total Reported Movements, And Estimated Fuel Use

Aviation Class	Aircraft Type	Estimated Percentage of Annual Movements	Estimated LTO Fuel Use by Aircraft Type (kg)	Estimated APU Fuel Use by Aircraft Type (kg/min)
Turboprop	DHC-6 Twin Otter	100%	56	0.00

Statistics Canada stopped collecting Victoria Harbor aircraft movement data in 2016. To estimate 2020 Victoria harbor aviation GHG emissions, the 2016 data was applied and adjusted using the change in aircraft traffic between the 2016 and 2020 reporting years at the Victoria International Airport. This resulted in an estimated 19,573 movements.

Calculating aviation fuel use in the Victoria harbor for applied the following equation:

Fuel Use Per Aviation Class = Number of Aircraft Movements * (LTO Fuel Use + (APU Fuel Use * 15 minutes))

The GHG quantification method is as follows:

Emissions Per Aviation Class = CRD Population * ((Vol. Fuel * Aviation Class EF_{CO2}) + (Vol. Fuel * Aviation Class EF_{CH4} * GWP_{CH4}) + (Vol. Fuel * Aviation Class EF_{N20} * GWP_{N20}))

The airplane emission factors are from the International Civil Aviation Organization (ICAO) GHG database. These are summarized in Table 16.

Table 16 Marine Aviation GHG Emission Factors

Airplane Type	Units	CO ₂	CH₄	N ₂ O	tCO₂e
Turbo Propeller	tCO₂e/kg fuel	0.0031380	0.0000001	0.0000003	0.0032254

These GHG emissions were reported in the Scope 3 category as directed by the GPC Protocol.

4.2.4.4 Waterborne Transportation

4.2.4.4.1 BC Ferries

Marine waterborne transportation emissions encompass GHG emissions from the use of the BC Ferries. GHG emissions from BC Ferries are estimated using an estimated fuel use 64,650,000 liters of diesel and



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8,100,000 liters of CNG for the 2020 reporting year, and a provincially derived GHG emissions factor (Table 17).

Table 17 BC Ferries GHG Emission Factors

Aspect	Units	CO ₂	CH₄	N ₂ O	tCO₂e
Ferry (Diesel)	tonne CO2e / L	0.0025820	0.0000002	0.0000011	0.0029136
Ferry (CNG)	tonne CO2e / L	0.0011782	0.0000046	0.0000004	0.0014137

As BC Ferries operate outside of the CRD's boundary, the GHG emissions were allocated to Scope 3 based on the proportion of the CRD population relative to the total Vancouver Island and Mainland / Southwest populations.

4.2.4.4.2 Other Watercraft

The GHG emissions from the Coho Ferry, the Victoria Clipper Ferry, and personal and commercial watercraft were estimated based on a publicly available year 2000 study for the Victoria, Vancouver, and Washington harbors and the Transport Canada Vessel Registration System. As there is currently no publicly available energy or GHG related information on the operation of the Coho and the Victoria Clipper Ferries, it was assumed that the GHG emissions for these ferries were 25% of the value calculated in the Study entitled "Marine Vessel Air Emissions in BC and Washington State Outside of the GVRD and FVRD for the Year 2000" for 2020 to account for the change in transportation patterns associated with COVID-19. The GHG emissions for these ferries are summarized in Table 18.

Table 18 Coho and the Victoria Clipper Ferries Estimated GHG Emissions

Aspect	Units	CO ₂	CH₄	N ₂ O	tCO₂e
Coho Ferries	tonnes	290.00	0.03	0.10	320.43
Victoria Clipper	tonnes	473.75	0.03	0.20	533.98

Cruise ship GHG emissions were estimated by the Greater Victoria Harbour Authority. The Greater Victoria Harbour Authority (GVHA) reported on cruise ship emissions for the 2010 and 2020 reporting years but did not derive an estimate for 2007. As a result, the 2010 GHG emissions estimate and number of cruise ship visits to Ogden Point was used to create a proxy to estimate 2007 cruise ship emissions. The GVHA reported 163 visits in 2007. There were no cruise ships in 2020.

The GHG quantification method to estimate 2007 GHG emissions from the Odgen Point cruise ship terminal was as follows:

Emissions Waterborne = (GVHA Reported Emissions 2010 / Cruise Ship Visits 2010) * Cruise Ship Visits 2007

² https://gvha.ca/wp-content/uploads/2019/10/EmissionsInventory-2019.pdf



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The Transport Canada Vessel Registration System provided the total number of registered waterborne vehicles which was 2,215 vessels all registered boats in Victoria; however, the registration system does not provide any detail on the type, size, use, and owner of the watercraft. It was therefore assumed that the watercraft would have been similar to those in the referenced study. To estimate the personal / watercraft GHG emissions, the breakdown of vessels and total fuel use by category were used to estimate what the current population and fuel use might be in the reporting year. To do this, the following steps were taken.

- 1. Calculate the percentage of the population and per unit fuel use of the year 2000 population (Table 19).
- 1. Take the total number of registered vessels, and the percentage breakdown of the year 2000 population, and apply the per unit fuel use factor to determine the total gasoline and diesel fuel use (Table 20).
- 2. Using 2021 NIR emission factors estimate the GHG emissions from other watercraft.

Table 19 Year 2000 Other Watercraft Population Breakdown And Estimated Fuel Use

Type of Watercraft from Year 2000 Study	Year 2000 Study Vancouver Island Population	Percentage of Population	Fuel Use (m³/Year)	Fuel Use Per Unit (m³/Year)
Inboard: 4 stroke - gasoline	1,689	0.19%	175	0.10
Inboard: Diesel	199	0.02%	62	0.31
Outboard: 2 stroke - gasoline	23,494	2.66%	1,632	0.07
Outboard: 4 stroke - gasoline	622	0.07%	7	0.01
Stemdrive: 2 stroke - gasoline	68	0.01%	8	0.12
Stemdrive: 4 stroke - gasoline	6,576	0.74%	535	0.08
Stemdrive: Diesel	784	0.09%	216	0.28
Personal Watercraft: 2 stroke - gasoline	848,492	96.00%	342	0.00
Sailboat Auxiliary Inboard: 4 stroke - gasoline	428	0.05%	1	0.00
Sailboat Auxiliary Inboard: Diesel	1,088	0.12%	6	0.01
Sailboat Auxiliary Outboard: 2 stroke - gasoline	396	0.04%	1	0.00
Sailboat Auxiliary Outboard: Diesel	1	0.00%	0	0.01

Table 20 Reporting Year Other Watercraft Population Breakdown and Estimated Fuel Use

Type of Watercraft	Estimated Breakdown of Currently Registered Vessels	Estimated Fuel Use (L/year)
Inboard: 4 stroke - gasoline	4	438.6



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Type of Watercraft	Estimated Breakdown of Currently Registered Vessels	Estimated Fuel Use (L/year)
Inboard: Diesel	0	155.4
Outboard: 2 stroke - gasoline	59	4,090.0
Outboard: 4 stroke - gasoline	2	17.5
Stemdrive: 2 stroke - gasoline	0	20.0
Stemdrive: 4 stroke - gasoline	16	1,340.8
Stemdrive: Diesel	2	541.3
Personal Watercraft: 2 stroke - gasoline	2,126	857.1
Sailboat Auxiliary Inboard: 4 stroke - gasoline	1	1.3
Sailboat Auxiliary Inboard: Diesel	3	15.0
Sailboat Auxiliary Outboard: 2 stroke - gasoline	1	1.3
Sailboat Auxiliary Outboard: Diesel	0	0.0

To calculate the GHG emissions, for the other watercraft, provincially derived GHG emissions factors were used (Table 21).

Table 21 Watercraft GHG Emission Factors

Aspect	Units	CO ₂	CH₄	N₂O	tCO ₂ e
Marine Gasoline	tonne CO2e / L	0.0022000	0.0000013	0.0000001	0.0022522
Marine Diesel	tonne CO2e / L	0.0025820	0.0000002	0.0000011	0.0029136

The GHG quantification method, that was applied to the BC Ferries and other watercraft was as follows:

Emissions waterborne = (CRD Population / Vancouver Island; Mainland; Southwest Population) * ((Vol. Fuel * EFco2) + (Vol. Fuel * EFcH4 * GWPCH4) + (Vol. Fuel * EFN20 * GWPN20))

4.2.4.5 Off-Road

Currently, there is limited data available to estimate off-road GHG emissions. As such, a GHG emissions per capita estimate for each off-road category was developed using Provincial emissions data from the 2021 NIR, and BC's population from Statistics Canada. To develop each off-road factor, the total BC GHG emissions for each reporting category was divided by the BC population for the NIR reporting year (2021). Each derived per-capita value was applied to the current reporting year CRD population (2020) to estimate off-road GHG emissions.

The NIR currently reports the following off-road emissions:

- Total BC off-road agriculture and forestry GHG emissions
- Total BC off-road commercial and institutional GHG emissions
- Total BC off-road residential GHG emissions
- Total BC other off-road GHG emissions



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Total BC off-road manufacturing, mining, and construction GHG emissions were not included on the basis that manufacturing and mining GHG emission could not be split out.

Other than other off-road GHG emissions, which is reported in the Off-Road Transportation Sub-Sector, the remaining off-road GHG emissions are reported in the Stationary Energy Sector as required by the GPC Protocol.

The GHG quantification method is presented below:

Emissions Off-Road = (NIR Off-Road GHG Emissions BC / BC Population BC) * Current Reporting Year Population CRD

4.3 WASTE

Cities produce GHG emissions because of the disposal and management of solid waste, incineration and open burning of waste, the biological treatment of waste, and through wastewater treatment and discharge. Waste does not directly consume energy, but releases GHG emissions because of decomposition, burning, incineration, and other management methods.

For the CRD, the Waste Sector encompasses the following GHG emissions scopes and Sub-Sectors:

- Scope 3: Emissions:
 - Solid waste disposal
 - Biological treatment of waste
 - Wastewater treatment and discharge

4.3.1 Activity Data

The CRD provided landfill gas volumes, energy and GHG related data for the Hartland landfill (fugitives and flaring), total CRD wastewater volumes, average biological oxygen demand (BOD) and Total Kjeldal Nitrogen (TKN) annual average values (mg/L) from the wastewater for all relevant outfalls. The wastewater volumes are based on total budgeted sewer costs.

Some GHG emissions from incineration and open burning are likely to be occurring in the CRD but cannot readily be estimated. This the notation key for "Not Estimated" has been used to indicate this.

4.3.2 Assumptions and Disclosures

The following assumptions were made in the calculation of the 2020 GHG emissions:

 To quantify GHG emissions from the Hartland Landfill, the CRD utilized the waste-in-place method which is accepted under the GPC Protocol. The Waste-in-place (WIP) assigns landfill emissions



GHG Methodologies by Source Category October 29, 2021

based on total waste deposited during that year. It counts GHGs emitted that year, regardless of when the waste was disposed. GHG emissions from the Hartland Landfill for the reporting year are allocated based upon the percentage of Community waste, relative to total waste received at to the Hartland Landfill. It is assumed that the GHG emissions data provided is reasonably accurate and the method deployed correct.

- It is assumed that the landfill gas has a constant higher heating value (HHV) of 0.01865 (GJ/m³).
- Composting GHG emissions are estimated based on the total tonnage estimated by the CRD. It is assumed that all compost is treated aerobically.
- Wastewater is not currently treated. As such, IPCC wastewater methane (CH₄) producing capacity
 and CH₄ correction default factors were used. These factors used are for untreated wastewater being
 deposited into deep or moving waters. It is likely that ocean sequesters more CH₄ than is estimated.
- It is likely that GHG emissions from incineration and open burning are occurring on an infrequent and controlled (property by property) basis, but without available data the GHG emissions cannot be reasonably quantified.

4.3.3 Calculation Methodology

4.3.3.1 Solid Waste

The Hartland Landfill has a landfill gas (LFG) collection and destruction system at the Hartland Landfill to which the LFG is either combusted in a flare, or in an engine to generate electricity which is exported to the grid. The GHG emissions associated with energy generation are reported as a reporting only GHG emission under Stationary Energy: Energy Industries Reporting Only and are not included in the total GHG emissions estimate. The GHG emissions associated with flaring of the landfill gas are reported under Stationary Energy: Energy Industries Scope 1.

The GHG quantification method for Stationary Energy: Energy Industries is as follows:

Emissions Stationary Energy: Energy Industries = (LFG Consumed_{m3} * HHV_{LFG} * EF_{RNG CH4} * GWP_{CH4}) + (LFG Consumed_{m3} * HHV_{LFG} * EF_{RNG N2O} * GWP_{N2O})

The fugitive landfill GHG emissions estimates were generated by the CRD using the waste-in-place (WIP) method which is accepted under the GPC Protocol. The WIP assigns landfill emissions based on emissions during that year. It counts GHGs emitted that year, regardless of when the waste was disposed.

4.3.3.2 Biological Treatment of Solid Waste

The CRD provided 2020 composting data which is assumed to be treated aerobically at the Hartland Landfill. The composting emission factor used in the estimation of GHG emissions was derived from the 2006 IPCC Guidelines for National Greenhouse Gas Inventories (Volume 5, Chapter 4: Biological Treatment of Solid Waste) (Table 22).



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Table 22 Composting Emission Factor

Emission Factor	Units	CO ₂	CH₄	N ₂ O	tCO₂e
Composting	tCO ₂ e / kg waste	-	0.0000010	-	0.0000250

To quantify GHG emissions from the biological treatment of solid waste, the following GHG quantification methods was deployed:

Emissions Anaerobic Waste = Compost Waste Total * EFCH4 * GWPCH4

4.3.3.3 Wastewater Treatment And Discharge

Wastewater is currently treated on Vancouver Island prior to being sent to ocean-based outfalls. The CRD provided the 2020 wastewater volumes (m³), the average biological oxygen demand (BOD) and the average Total Kjeldal Nitrogen (TKN) in wastewater. IPCC default wastewater methane (CH₄) producing capacity (0.6 kg CH₄/kg BOD) and methane correction factor (MCF) (0.1 – unit less) were used to estimate CH₄ from the wastewater. To estimate N₂O from the wastewater, the Total Kjeldal Nitrogen (TKN) annual average in conjunction with the total wastewater volumes to calculate the total TKN in the wastewater. The IPCC default conversion value of 0.01 kg N₂O-N/kg sewage-N was used to estimate N₂O from the wastewater. These factors used are for treated wastewater being deposited into deep or moving waters. It is likely that ocean sequesters more CH₄ than what has been estimated.

To quantify GHG emissions from the wastewater treatment, the following GHG quantification method is deployed:

Emissions wastewater CH4 = ((Wastewater m3 * (BODml/L / 1000) * (0.06kg CH4/kg BOD * 0.01)) / 1000) * GWPCH4

Emissions wastewater N20= ((Wastewater M3 * (TKNm)/L / 1000) * 0.01kg N20-N/kg sewage-N) / 1000) * GWPN20

4.4 INDUSTRIAL PROCESSES AND PRODUCT USE (IPPU)

4.4.1 Overview

Emissions from the IPPU Sector are only required for BASIC+ GHG reporting under the GPC Protocol. This Sector encompasses GHG emissions produced from industrial processes that chemically or physically transform materials and using products by industry and end-consumers (e.g., refrigerants, foams, and aerosol cans) (GPC, 2014).

For the CRD, the IPPU encompasses the following GHG emissions scopes and Sub-Sectors:

Scope 1 Emissions:



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Product use

No GHG emissions from Industrial Processes are known to be occurring and thus the notation key for "Not Occurring" has been used to indicate this.

4.4.2 Activity Data

As there is limited data available on Product Use GHG emissions, the GHG Emissions estimate was derived on a per capita basis using the 2021 NIR GHG data for the Province of BC and BC population data for the reporting year.

4.4.3 Assumptions and Disclosures

The following assumptions were made in the calculation of the 2020 GHG emissions:

- The product use emissions are based on the 2021 NIR product use GHG emissions as prepared by Environment and Climate Change Canada.
- The NIR uses the Tier 1 methodology to estimate these emissions and thus uncertainty around their accuracy remains quite high.

4.4.4 Calculation Methodology

4.4.4.1 Product Use Emissions

For the 2020 reporting year, only the emissions estimated were production and consumption of halocarbons, SF₆ and NF₃ were estimated for the Province. To estimate product use GHG emissions for the CRD, a per capita estimate was developed using the Provincial emissions data from the 2021 NIR, and BC's NIR reporting year population from Statistics Canada. This value was applied to the 2020 reporting year CRD population to estimate the total product use emissions.

The GHG quantification method is presented below:

Emissions Product Use = (NIR Product Use GHG Emissions BC/NIR Population BC) * Current Reporting Year Population

4.5 AGRICULTURE, FORESTRY, AND OTHER LAND USE (AFOLU)

4.5.1 Overview

The AFOLU Sector includes emissions from livestock, land-use, and all other agricultural activities occurring within a community's boundaries. For the CRD, the AFOLU encompasses the following GHG emissions scopes and Sub-Sectors:



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- Scope 1 Emissions:
 - Land
 - Livestock
 - Aggregate Sources And Non-CO₂ Emissions Sources On Land

4.5.2 Activity Data

The CRD provided remotely sensed imagery to estimate land-cover change. This data included:

- Habitat Acquisition Trust (HAT) Land Cover Mapping (2007 and 2011)
- Annual Crop Inventory (ACI), Agriculture Canada
- Satellite Imagery interpretation (2011 and 2019), CRD
- Vegetation Resources Inventory (VRI), British Columbia Government.
- Earth Observation for Sustainable Development of Forests (EOSD) Land Cover Classification,
 Service Natural Resources Canada

Livestock and aggregate sources and non-CO₂ emissions sources on land were estimated using GHG emissions data from the 2021 NIR, and land-use data from the 2016 Statistics Canada Census of Agriculture, to create a GHG emissions per hectare value.

4.5.3 Assumptions and Disclosures

The following assumptions were made in the calculation of the 2020 GHG emissions:

- It is conservatively assumed that all cropland is used for livestock and agricultural purposes.
- Infrequent and small source open burning may be occurring, but there is no data to estimate this
 emissions source.
- The land cover change analysis requires a consistent land-use category attribution and spatial data. For parts of the CRD, spatial data was available for the 2007, 2011 and 2019 reporting years. Differences between these data sets in terms of resolution and their timing of collection increase the uncertainty as to the accuracy of the land-use classifications. For example, the 2007 and 2011 land use data was collected at different times of the year and may not accurately reflect tree cover. Furthermore, no land use spatial data was collected for the Juan de Fuca, Salt Spring Island or Gulf Islands and thus Annual Crop Inventory (ACI) settlement data collected by Agriculture Canada was used to inform the analysis. The challenge in utilizing this data is that it is provided in a 30m resolution. Furthermore, since annual data is not available, the change between land cover data years (2007-2011, 2011-2019) for all areas was averaged and may not represent actual changes in each year. Lastly, due to limitations in how to quantify GHG emissions resulting from land use change (e.g., residential development), these GHG emissions have been excluded from the CRD's GHG emissions inventory, but have been disclosed, until a more robust measurement methodology can be developed. Since no data was available for 2020, the 2019 estimates were applied.



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4.5.4 Calculation Methodology

4.5.4.1 Land Use

Remotely sensed imagery was used to estimate land-cover changes during the 2007-2020 reporting periods. Using the remotely sensed imagery an annual average land-use change between land classes (e.g. cropland forestland, etc.) was determined and applied to BC-based emission factors to estimate GHG emissions resulting from changes between land-uses for the reporting year.

The following table identifies the data sources used for the reporting years for each of the study area's geographies.

Table 23 Spatial Data Sources Representing Land Cover For The CRD Study Area

		CRD Study Area Geography					
		CRD Core	Gulf Islands	Juan de Fuca Region			
Year	2007	2005 HAT Land Cover Mapping	2001 EOSD Land Cover Classification	2011 HAT Land Cover Mapping ²			
Reporting \	2011	2011 HAT Land Cover Mapping	2001 EOSD Land Cover Classification + 2011 ACI 'Settlement'	2011 HAT Land Cover Mapping ² + 2011 ACI 'Settlement'			
Re	2020	2019 HAT Land Cover Mapping + 'Settlement' satellite image interpretation ¹	2001 EOSD Land Cover Classification + 2019 ACI 'Settlement'	2011 HAT Land Cover Mapping ² + 2019 ACI 'Settlement'			

Notes:

The spatial data sources representing land cover in this analysis include more categories than the 6 IPCC land-use categories. To align with the IPCC land classification definitions (as required by the GPC Protocol), the following data categories were re-assigned to the most appropriate IPCC land class.

Table 24 IPCC Land Use Classification Cross-References

IPCC Land Cover	EOSD Land Cover	HAT Land Cover	Annual Crop Inventory
Cropland	Annual Cropland, Perennial Cropland And Pasture	Agricultural Fields	-



¹ Settlements land cover category is a combination of i) municipality provided building footprint as acquired mostly from digitizing roofline from satellite and orthoimagery, ii) new roads (ParcelMap BC parcel with parcel start dates > 2011 and parcel class = 'road') and iii) and theoretical building footprints (average building footprint areas as buffered centroids of new ParcelMap BC parcel with start dates > 2011 with a residential parcel class)

²The 2011 land cover classification was interpreted mostly from 2005 imagery in the Juan de Fuca region making it more suitable for the 2007 reporting year.

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IPCC Land Cover	IPCC Land Cover EOSD Land Cover		Annual Crop Inventory
Forest	Forest Broadleaf Dense, Broadleaf Open, Coniferous Dense, Coniferous Open, Coniferous Sparse		-
Grassland	Grassland, Herb, Shrub Low	Grass, Herb	-
Settlement	Developed	Pavement/Building	Developed
Wetland	Wetland - Herb, Wetland - Shrub, Wetland - Treed	Riparian Tree, Riparian Herb, Pond	-
Other	Water, Exposed Land	Shadow, Ocean, Lake, River, Sand/Gravel Shoreline, Bedrock Shoreline, Exposed Soil, Exposed Bedrock	-

The analysis resulted an estimate of an annual average change in hectares' value for each land class. Once the land use change values were determined for the reporting year, BC-based and IPCC emission factors were applied to estimate reported and disclosed (not-reported) GHG emissions from land use (Table 25).

Table 25 Land-Use Change Emission Factors

Sector	Emission Factor	Units
Forestland	224.1	tCO₂e / ha
Grasslands	205.7	tCO₂e / ha
Wetlands	471.5	tCO₂e / ha
Cropland	239.8	tCO₂e / ha
Settlements	0	tCO₂e / ha
Other	0	tCO₂e / ha
Forestland	1.8	tCO₂e / ha / year
Grasslands	2.6	tCO ₂ e / ha / year
Wetlands	3.3	tCO₂e / ha / year
Croplands	0.4	tCO₂e / ha / year
Settlements	0	tCO₂e / ha / year
Other	0	tCO ₂ e / ha / year



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The GHG quantification methods for land use change is presented below:

Emissions Lands Not Converted = Land Typeha * EFSequester

Emissions Lands Converted = Land Typeha * (EFRelease / (Current Land Reporting Year - Last Land Reporting Year + 1))

4.5.4.2 Emissions from Aggregate Sources and Non-CO₂ Emission Sources on Land

Emissions from Aggregate Sources and Non-CO₂ Emission Sources on Land includes direct N_2O emissions from agricultural soil management and indirect N_2O emissions from applied nitrogen. To estimate these GHG emissions, the total area of farmland for BC was used in conjunction with 2021 NIR data to develop a tCO₂e / ha value estimate for:

- Livestock
- Aggregate Sources And Non-CO₂ Emissions Sources On Land

To calculate GHG emissions from urea application, the calculated total crop land in hectares for the reporting year was applied against an IPCC GHG emissions factor of 0.20 tCO₂e / ha. This emission factor is also applied in the 2021 NIR.

The GHG quantification method is presented below:

Emissions Direct & Indirect N2O = $((BC \ Direct \ N2O \ Emissions + BC \ Indirect \ N2O \ Emissions + BC \ Indirect \ N2O \ Manure \ Management \ Emissions))$ $/ BC \ Land \ In \ Crops \ ha)) * CRD \ Cropland \ ha$

Emissions Urea Application = CRD Croplandha * 0.66 tCO2e / ha



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5.0 2020 GHG REPORTING YEAR RESULTS

5.1 OVERVIEW

This section presents the 2020 reporting year GHG emissions for the CRD. The following table classifies each of the GPC Protocol GHG emission categories by scope and reporting level. Note that these are cumulative.

Table 26 GHG Emissions Reporting Breakdown by GPC Reporting Method

GHG Emissions Scope	BASIC Reporting Level	BASIC+ Reporting Level
Scope 1	 Emissions from in boundary fuel combustion In boundary fugitive emissions Emissions from in boundary transport 	Everything in the box at left, plus in- boundary emissions from: Industrial process and product use Livestock Land use Emissions from Aggregate Sources and Non-CO ₂ Emission Sources on Land
Scope 2	Emissions from consumption of grid-supplied energy	Emissions from consumption of grid-supplied energy
Scope 3	Emissions from solid waste, and composting generated within but treated outside of the GHG boundaries	Everything in the box at left, plus: Transmission, distribution, and line losses from grid-supplied energy Emissions from transboundary journeys
Outside of Reporting Scopes & GPC Protocol	 Upstream fuel emission extraction, p Food and drink imports Construction materials (imports) Other supply chain emissions Vehicle fuel exports 	rocessing, and transport



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5.2 SUMMARY

Total BASIC, and BASIC+ emissions for the CRD for the 2020 reporting year are presented in the Figure 3 below.

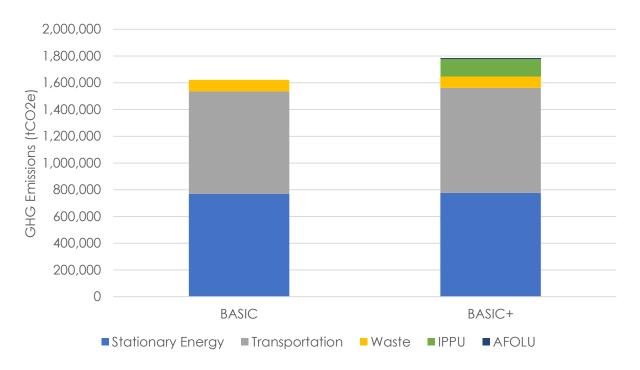


Figure 3 2020 GHG Emissions Summary by GPC Reporting Level

Emission by reporting level are presented in the Table 27 below which shows a difference in emissions under the GPC Protocol's BASIC, and BASIC+ reporting levels. This is due to the inclusion of additional sources in BASIC+ which are very significant for almost any growing community. These additional emissions include transboundary emissions, industrial and product use emissions, and emissions from land-use change. Under the GPC Protocol, emissions included within each higher reporting level are cumulative from lower levels.



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Table 27 Breakdown of the CRD's 2020 GHG Emissions in GPC Reporting Format

GHG Emissions Source			Total GHGs (metric tonnes CO₂e)					
(by Sec		Scope 1	Scope 2	Scope 3	BASIC	BASIC+	BASIC+ S3	
Stationary	Energy use (all emissions except I.4.4)	643,162	125,805	8,430	768,967	777,397	777,397	
Energy	Energy generation supplied to the grid (I.4.4)	8,209						
Transportation	(all II emissions)	765,604	694	18,577	766,298	784,875	784,875	
Waste	Waste generated in the Community (III.X.1 and III.X.2)	86,580		0	86,580	86,580	86,580	
	Waste generated outside community (III.X.3)	NO						
IPPU	(all IV emissions)	130,139				130,139	130,139	
AFOLU	(all V emissions)	4,261				4,261	4,261	
Other Scope 3 (S3)	(all VI emissions)	86,580		0	86,580	86,580	86,580	
TOTAL		1,629,745	126,499	27,007	1,621,845	1,783,251	1,783,251	

NOTES:

Notation Keys: IE = Included Elsewhere; NE = Not Estimated; NO = Not Occurring.

Cells in green are required for BASIC reporting

Cells in green and blue are required for BASIC+ reporting

Cells in purple are for disclosure purposes only but <u>are not included</u> in the summary totals as required by the GPC Protocol.

Cells in orange are not required for BASIC or BASIC+ reporting

Table 28 presents the breakdown of the CRD's BASIC+ GHG emissions by Sector and Sub-Sector.



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Table 28 Breakdown of the CRD's 2020 BASIC+ GHG Emissions in the GPC Protocol Reporting Format

ODC wef No	GHG Emissions Source		Total GHGs (met	ric tonnes CO₂e)	
GPC ref No.	(by Sector and Sub-Sector)	Scope 1	Scope 2	Scope 3	Total
I	Stationary Energy				
I.1	Residential buildings	323,268	78,377	5,252	406,896
1.2	Commercial and institutional buildings and facilities	252,506	47,428	3,178	303,112
1.3	Manufacturing industries and construction	NE	NE	NE	NE
1.4.1/2/3	Energy industries	9,563	NO	NO	9,563
1.4.4	Energy generation supplied to the grid	8,209			
1.5	Agriculture, forestry, and fishing activities	56,418	IE	IE	56,418
1.6	Non-specified sources	IE	IE	IE	IE
1.7	Fugitive emissions from mining, processing, storage, and transportation of coal	1,408			1,408
1.8	Fugitive emissions from oil and natural gas systems	NO			0
Sub-Total	(community induced framework only)	643,162	125,805	8,430	777,397
II	Transportation				
II.1	On-road transportation	691,640	694	6,013	698,348
II.2	Railways	NO	NO	NO	NO
II.3	Waterborne navigation	22,341	IE	IE	22,341
II.4	Aviation	NO	IE	12,564	12,564
II.5	Off-road transportation	51,623	IE	IE	51,623
Sub-total	(community induced framework only)	765,604	694	18,577	784,875
III	Waste				
III.1.1/2	Solid waste generated in the Community	66,237		NO	66,237
III.2.1/2	Biological waste generated in the Community	5,307		NO	5,307
III.3.1/2	Incinerated and burned waste generated in the Community	NE		NE	NE
III.4.1/2	Wastewater generated in the Community	15,035		IE	15,035
III.1.3	Solid waste generated outside the Community	NO			
III.2.3	Biological waste generated outside the Community	NO			
III.3.3	Incinerated and burned waste generated outside community	NE			



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Table 28 Breakdown of the CRD's 2020 BASIC+ GHG Emissions in the GPC Protocol Reporting Format

ODC mof No	GHG Emissions Source		Total GHGs (me	tric tonnes CO₂e)	
GPC ref No.	(by Sector and Sub-Sector)	Scope 1	Scope 2	Scope 3	Total
III.4.3	Wastewater generated outside the Community	NO			
Sub-total	(community induced framework only)	86,580		0	86,580
IV	Industrial Processes and Product Uses				
IV.1	Emissions from industrial processes occurring in the Community boundary	NE			NE
IV.2	Emissions from product use occurring within the Community boundary	130,139			130,139
Sub-Total	(community induced framework only)	130,139			130,139
٧	Agriculture, Forestry, and Other Land Use				
V.1	Emissions from livestock	3,545			3,545
V.2	Emissions from land	NE			NE
V.3	Emissions from aggregate sources and non-CO ₂ emission sources on land	715			715
Sub-Total	(community induced framework only)	4,261			4,261
VI	Other Scope 3				
VI.1	Other Scope 3			NE	NE
Total	(community induced framework only)	1,629,745	126,499	27,007	1,783,251

NOTES:

Cells in green are required for BASIC reporting

Cells in green and blue are required for BASIC+ reporting

Cells in purple are for disclosure purposes only but are not included in the summary totals as required by the GPC Protocol.

Cells in orange are not required for BASIC or BASIC+ reporting



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5.3 TOTAL GHG EMISSIONS

Under the BASIC+ method, the CRD's GHG emissions totaled 1,783,251 tCO₂e. On a per capita basis, this works out to 4.2 tCO₂e per person.

Table 29 Total Energy and GHG Emissions Per Person by Sector

Sector	Sub-Sector	Energy (GJ)	GHG Emissions (tCO₂e)	GJ Per Capita	tCO₂e Per Capita
	Residential Buildings	13,592,223	406,896	32	1.0
	Commercial & Institutional Buildings	9,361,348	303,112	22	0.7
Stationary	Manufacturing Industries & Construction	-	-	-	ı
Energy	Energy Industries	-	9,563	-	0.0
	Agriculture, Forestry & Fishing Activities	804,183	56,418	2	0.1
	Fugitive Emissions	-	1,408	-	0.0
	In-Boundary On-road Transportation	11,001,396	692,329	26	1.6
Transportation	Trans-Boundary On-road Transportation	95,649	6,019	0	0.0
ransportation	Waterborne Navigation	304,172	22,341	1	0.1
	Aviation	168,854	12,564	0	0.0
	Off-road Transportation	735,833	51,623	2	0.1
	Solid Waste		66,237		0.2
Waste	Biological Treatment of Waste		5,307		0.0
vvasto	Wastewater Treatment & Discharge		15,035		0.0
IPPU	Product Use		130,139		0.3
	Land-Use: Emissions Sequestered (Disclosure Only - Not Included In Total)		(399,707)		(1.0)
AFOLU	Land-Use: Emissions Released (Disclosure Only - Not Included In Total)		89,610		0.2
	Livestock		3,545		0.0
	Non-CO2 Land Emission Sources		715		0.0
Total		36,063,658	1,783,251	85.9	4.2

Total GHG emissions for 2020 are 1,783,251 tCO₂e and have decreased 10% from the 2007 base year. Scope 1 and 2 Emissions are 91% and 7% of the total GHG inventory. Scope 1 emissions are the GHG



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emissions that result from the combustion of fuel in sources within the CRD's boundaries, primarily from Stationary Energy and Transportation. Scope 1 GHG emissions also include IPPU and some AFOLU GHG emissions. Scope 2 emissions result from the use of electricity supplied to the CRD which includes emissions associated with the generation of electricity and other forms of energy (e.g., heat and steam). Scope 2 emissions are low compared to other geographies, due to the predominance of hydroelectric generation technologies in the BC. Scope 3 emissions are emissions from electricity line losses, transboundary traffic, and emissions associated with the CRD that are occurring outside of the CRD's boundaries. For 2020, Scope 3 GHG emissions make up 2% of the GHG inventory. This breakdown by emission scope is depicted in Figure 4.

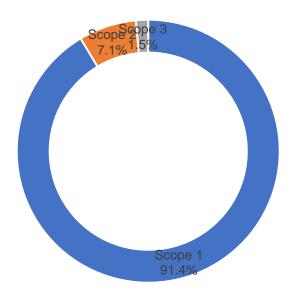


Figure 4 CRD BASIC+ GHG Emissions by Emissions Scope

A breakdown of GHG emissions by reporting scope for the 2007 base and reporting year are presented in Table 30 below.

Table 30 Change in GHG Emissions from Base Year

Emissions Scope	2007 GHG Emissions (tCO ₂ e)	2020 GHG Emissions (tCO ₂ e)	Change
Scope 1	1,812,737	1,629,745	-10.1%
Scope 2	116,129	126,499	8.9%
Scope 3	47,234	27,007	-42.8%
Total	1,976,100	1,783,251	-9.8%



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5.4 SECTORAL GHG EMISSIONS ANALYSIS

5.4.1 Stationary Energy

Stationary energy sources are one of the largest contributors to the CRD's GHG emissions. In 2020, it contributed 44% of the community's GHG emissions. In general, stationary energy emissions include the energy to heat and cool residential, commercial, and industrial buildings, as well as the activities that occur within these residences and facilities. Fugitive methane emissions from natural gas pipelines and other distribution facilities, and related off-road GHG emissions, are also reported in this Sector. The table below shows the breakdown of energy use in the stationary energy reporting category.

Table 31 summarizes the energy and GHG emissions for the 2020 reporting year.



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Table 31 2020 Energy and GHG Emissions by Stationary Energy Sector

Sector	Electricity (tCO ₂ e)	Natural Gas (tCO ₂ e)	Heating Oil (tCO₂e)	Propane (tCO ₂ e)	Wood (tCO ₂ e)	Other Sources (tCO ₂ e)	Total GHG Emissions (tCO ₂ e)	Total Energy (GJ)
Residential Buildings	83,628	128,018	136,540	21,219	22,556	14,934	406,896	13,592,223
Commercial & Institutional Buildings	50,606	209,576	9,778			33,152	303,112	9,361,348
Energy Industries						9,563	9,563	
Agriculture, Forestry & Fishing activities						56,418	56,418	804,183
Fugitive Emissions						1,408	1,408	
Total GHG Emissions (tCO₂e)	134,235	337,594	146,318	21,219	22,556	115,475	777,397	
Total Energy (GJ)	12,050,882	6,769,810	2,139,902	346,989	960,568	1,489,604		23,757,755

It can be seen in Figure 5 that heating oil and natural gas use contributed to 62% of the CRD's total Stationary Energy GHG emissions.



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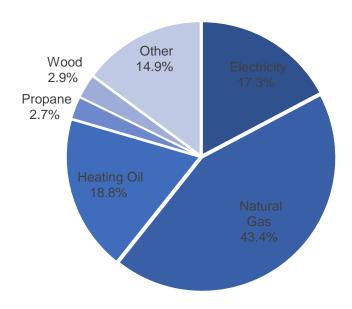


Figure 5 Stationary Energy GHG Emissions Contribution to the GHG Inventory

Figure 6 shows that more than 90% of the stationary GHG emissions arise from the operation of buildings.

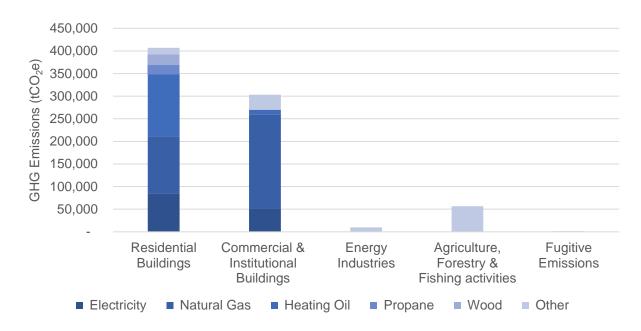


Figure 6 Total Stationary Energy Use By Sub-Sector



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Stationary energy GHG emissions have increased by nearly 4% since the base year (Table 32). This is mainly the result of the changing electricity emission factor which increased by 12% in 2020 (as compared to 2007).

Table 32 Stationary Energy—Energy and GHG Emissions Trends

Sector	Change in GJ: 2007 & 2020	Change in tCO₂e: 2007 & 2020
Residential Buildings	-4.2%	-4.4%
Commercial & Institutional Buildings	5.1%	15.6%
Energy Industries	N/A	2,186.5%
Agriculture, Forestry & Fishing activities	-3.4%	-9.1%
Fugitives	N/A	40.4%
Total	-0.7%	3.5%

5.4.2 Transportation

Transportation covers all emissions from combustion of fuels in journeys by road, rail, water, and air, including inter-community and international travel. For the 2020 reporting year, transportation GHG emissions accounted for 44% of the CRD GHG inventory with the bulk of transportation GHG emissions resulting from the on-road transportation sub-sector (89%). The transportation GHG emissions are produced directly by the combustion of fuel or indirectly because of the use of grid-supplied electricity. Unlike stationary emission sectors, transit is mobile and can pose challenges in both accurately calculating emissions and allocating them to the cities linked to the transit activity. The following sections summarize energy and GHG emissions by on-road transportation, which is then followed by off-road transportation (marine, aviation, and other).

Table 33 summarizes the on-road energy and GHG emissions for the 2020 reporting year.

Table 33 2020 On-Road Transportation Energy And GHG Emissions by Fuel Type

Fuel Type	Number of Registered Vehicles	Total Fuel Use	Fuel Use Units	Energy (GJ)	GHG Emissions (tCO ₂ e)
Electricity	8,053	17,313,354	kWh	62,328	694
Gasoline	253,037	258,906,758	Liters (L)	8,973,708	566,035
Diesel	15,565	51,776,592	Liters (L)	2,002,719	128,426
Propane	322	628,682	Liters (L)	16,050	911
Hydrogen	6	-	Liters (L)	-	-
Natural Gas	67	785,220	Kilograms (kg)	42,240	2,282
Total	277,050	N/A	N/A	11,097,044	698,348



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Overall, GHG emissions from on-road transportation have decreased by 21% compared to the 2007 base year. The majority of these GHG emissions (82%) are from passenger vehicles, light trucks, and SUVs (Figure 7).

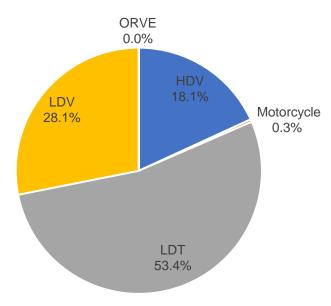


Figure 7 Breakdown of On-Road GHG Emissions by Vehicle Type

Table 34 summarizes the aviation, waterborne, and off-road transportation energy and emissions by fuel type. These GHG emissions contribute to 11% of the total transportation GHG emissions and 5% to the total inventory (Figure 8).

Table 34 2020 Aviation, Waterborne, and Off-Road Transportation Energy and Emissions by Fuel Type

Fuel Type	Total	Units	Energy (GJ)	GHG Emissions (tCO ₂ e)
Marine Gasoline	7,478	Liters (L)	259	17
Marine Diesel	7,010,603	Liters (L)	271,170	20,426
Marine Natural Gas	842,791	Liters (L)	32,742	1,898
Aviation Jet Fuel	4,866,104	Liters (L)	168,854	12,564
Other Off-Road Transportation Diesel	19,023,601	Liters (L)	735,833	51,623
Total	N/A	N/A	1,208,859	86,527



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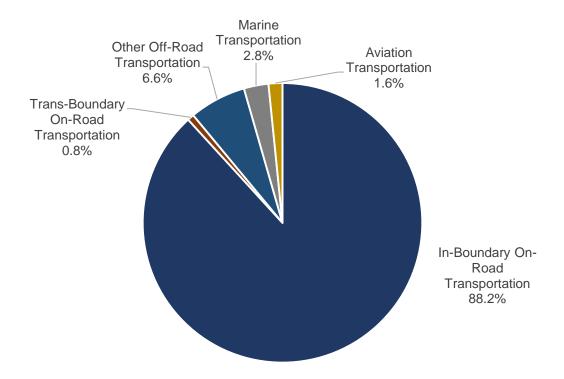


Figure 8 Summary of Transportation GHG Emissions by Sub-Sector

5.4.3 Waste

Communities produce solid waste, compost, and wastewater. Waste does not directly consume energy, but when deposited into landfills, or left exposed to the atmosphere, it decomposes and releases methane (CH₄) gas which is a potent GHG. The GHG emissions from the solid waste, composting, and wastewater facilities for the reporting year is summarized in the following table. For the 2020 reporting year, waste emissions contributed 5% to the GHG inventory. A breakdown of the Waste Sub-Sector GHG emissions is presented in Table 35.

Table 35 Summary of Waste Sub-Sector GHG Emissions

Sector	2020 GHG Emissions (tCO₂e)	GHG Emissions Per Capita (tCO₂e / Capita)	Change from Base Year (2007)
Wastewater Treatment And Discharge	15,035	0.04	-20.9%
Biological Treatment of Solid Waste	5,307	0.01	7236%
Solid Waste	66,237	0.16	-40.5%
Total	86,580	0.21	-33.6%



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For the 2020 reporting year, in scope GHG emissions from waste have decreased by 34% compared to the 2007 base year. Fluctuations in waste will occur over the reporting periods as waste is driven by both the population, as well as economic prosperity in the region. The Solid Waste Sub-Sector contributes more than 77% of total waste GHG emissions (Figure 9). To reduce the amount of waste landfilled, and thus GHG emissions, the CRD and its members are making a significant effort to reduce waste going to landfills through organics diversion and recycling.

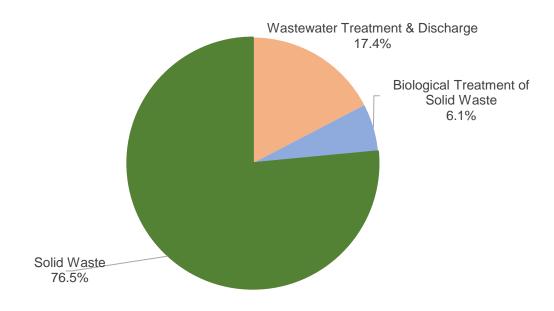


Figure 9 2020 GHG Emissions from Waste (tCO₂e)

5.4.4 Industrial Processes and Product Use (IPPU)

Reporting on IPPU GHG emissions are required for BASIC+ reporting only. Industrial GHG emissions are produced from a wide variety of non-energy related industrial activities which are typically releases from industrial processes that chemically or physically transform materials. During these processes, many different GHGs can be produced. It is not clear if there are industrial GHG emissions occurring within the CRD's boundaries and thus a "Not Estimated" notation is used in the GPC tables.

Also included in the IPPU Sector is Product Use GHG emissions. Certain products used by industry and end-consumers, such as refrigerants, foams or aerosol cans, also contain GHGs which can be released during use and disposal and thus, as with best-practice, must be accounted for. For the reporting year, only the emissions estimated were production and consumption of halocarbons, SF₆ and NF₃ were estimated for the CRD on the basis that other GHG emissions sources identified in the NIR are not likely to be occurring in the CRD. The sources of these GHG emissions are typically fridges, heat pumps, and air conditioners. To estimate Product Use GHG emissions for the CRD, a per capita estimate was developed using the Provincial emissions data from the 2021 NIR, and BC's NIR reporting year



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population from Statistics Canada. This value was applied to the 2020 reporting year population to estimate the total Product Use emissions for the CRD.

Between the 2007 and 2020 reporting years, IPPU GHG emissions have increased 68%. The reason for the increase is attributed to Environment and Climate Change Canada having better data available to make the estimate, than the actual GHG emissions increasing such an amount.

Table 36 Product Use GHG Emissions for the 2007 and 2020 Reporting Years

Sub-Sector	2007 GHG Emissions (tCO ₂ e)	2020 GHG Emissions (tCO₂e)	Change
Product Use Emissions	77,348	130,139	68.3%

5.4.5 Agriculture, Forestry, and Other Land Use

The AFOLU Sector includes GHG emissions from livestock, land use, and all other agricultural activities occurring within the CRD's boundaries.

The following information is provided for disclosure purposes only. Using remotely sensed imagery, land cover data was used to estimate land use changes between the reporting years. In 2020, the CRD's greenspace is estimated to have sequestered and stored 339,707 tCO₂e (Table 37), released 89,610 tCO₂e for a net effect of 244,972 tCO₂e. Upon review, the result was deemed to contradict expectations relative known trends of development in the region. Therefore it was excluded from the total inventory calculations.

Table 37 Summary of Land-Use Change in 2020

Land Type	Total Hectares (Ha)	GHG Emissions Sequestered (tCO ₂ e)	GHG Emissions Released (tCO₂e)
Forest Land	170,611.2	(311,402.2)	-
Cropland	6,044.8	(2,592.9)	-
Grassland	16,052.4	(43,783.8)	-
Wetlands	11,972.8	(41,928.1)	-
Settlements	12,938.0	-	46,066.8
Other Land	13,373.4	-	43,542.9
Total	230,992.6	(399,707.0)	89,609.7

5.4.5.1 Livestock and Other Agriculture

In addition to land use change, GHG emissions from the AFOLU Sector are produced through a variety of non-land use pathways, including livestock (enteric fermentation and manure management), and aggregate sources and non-CO₂ emission sources on land (e.g., fertilizer application). Under this Sector, the CRD is reporting on GHG emissions from the following sources, and Sub-Sectors:



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- Scope 1 GHG Emissions:
 - Livestock:
 - o Methane (CH₄) Emissions from Enteric Fermentation
 - o Methane (CH₄) Emissions from Manure Management
 - o Direct Nitrous Oxide (N2O) GHG Emissions
 - Aggregate Sources and Non-CO₂ Emissions Sources on Land
 - o Direct Nitrous Oxide (N2O) Emissions from Agricultural Soil Management
 - o Indirect Nitrous Oxide (N2O) Emissions from Applied Nitrogen

Table 38 summarizes these other land-use GHG emissions for the 2020 reporting year. Compared to the 2007 base year, these GHG emissions have increased 25%.

Table 38 Total AFOLU GHG Emissions for 2020

AFOLU Sub-Sector	GHG Emissions (tCO₂e)
Livestock	3,545
Aggregate Sources And Non-CO ₂ Emissions Sources On Land	715
Total	4,261



Quality Assurance And Quality Control October 29, 2021

6.0 QUALITY ASSURANCE AND QUALITY CONTROL

Quality Assurance and Quality Control (QA/QC) procedures are applied to add confidence that all measurements and calculations have been made correctly and to reduce uncertainty in data. Examples include:

- Checking the validity of all data before it is processed, including emission factors
- Performing recalculations to reduce the possibility of mathematical errors
- Recording and explaining any adjustments made to the raw data
- Documenting quantification methods, assumptions, emission factors and data quality

With respect to the GHG inventory, the data was subject to various quality assurance and quality control checks throughout the collection, analysis, and reporting phases. Specifically, the following procedures were followed:

- Upon receipt of data from the CRD, the data was checked for completeness (e.g., all months of data
 are present), relevancy (e.g., the correct calendar year is presented), and reasonableness (e.g.,
 comparing similar transportation data sets). Incorrect or incomplete datasets were queried directly
 with the data provider.
- Where estimates were used (e.g., fuel oil consumption), all possible data sources were considered for their accuracy and relevance to the community before a final method and data source was selected.
- All manual data transfers were double-checked for data transfer accuracy.
- The inventory was compared to other third party inventories (e.g. CEEI) to assess for reasonableness of the estimates.
- The inventory underwent internal CRD reviews to confirm assumptions, data and reasonableness of the estimates.



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7.0 RECOMMENDATIONS

To remain accurate and reflective of the current community conditions, the CRD should revise and improve its GHG emissions inventory either annually or in line with capital planning cycles (i.e., every 3-4 years), to which there are the following aspects should be focused on:

- Improving activity data collection and management, including Sector and Sub-Sector allocations.
- Performing recalculations, where applicable, and tracking GHG emissions over time.
- Reviewing methodologies and data to assess for opportunities to improve the estimates.
- Assessing changes to boundaries, methodologies, assumptions or data that may be material and require a base year restatement.

The next section provides a summary of specific GHG inventory improvement recommendations.

7.1 INVENTORY ASSUMPTIONS, ASSESSMENT, AND RECOMMENDATIONS

In the preparation of the 2020 GHG emissions inventory, there are several assumptions were made in the analysis that will have some influence on accuracy of the CRD's estimate of GHG emissions. Most emission sources have been calculated with a high level of confidence, due to the presence of utility records, and direct energy and emissions data being provided by stakeholders. Data sources and assumptions with medium to high uncertainty are presented in Table 39 which summarizes the main assumptions, possible impacts on the data, and recommended improvement. It is recommended that the CRD prioritize improvements for that are likely to have a material (>5%) influence on the GHG inventory estimate.

Table 39 Summary of GHG Inventory Assumptions, Estimated Impacts, and Recommended Improvements

Sector	Assumption	Possible Impact on The GHG Inventory	Recommended Improvements
Stationary Energy	The energy utility providers provide energy in lump sum amounts for: residential, commercial, and industrial. As such, other sectors, like agricultural buildings, could not be split out. A related accuracy issue is the assignment of mixed use buildings without separate metering.	No impact on the GHG inventory. The change would only happen between emission sub-sectors.	Work with the utility provider to get a more detailed breakdown of energy use by sub-sector.



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Table 39 Summary of GHG Inventory Assumptions, Estimated Impacts, and Recommended Improvements

Sector	Assumption	Possible Impact on The GHG Inventory	Recommended Improvements
Stationary Energy	Propane, fuel oil and wood GHG emissions were estimated based on 2007, 2010, and 2012 CEEI GHG emissions. for the District of Saanich and the City of Victoria, heating oil emissions were estimated based on the number of known tanks and the estimated square footage based on BC Assessment data, and the estimated average annual energy usage.	Immaterial impact on the GHG inventory (<5%)	Consider completing a residential energy labelling program. With such a program, an energy and fuel profile for buildings could be developed so that a reasonable estimate of other fuel use be determined. Work with the Province on developing a methodology to estimate wood fuel use.
Stationary Energy	FortisBC provided a total estimate of fugitive emissions for the CRD region for 2020; however, this did not include upstream fugitive emissions as suggested as best practice by the GPC Protocol.	Immaterial impact on the GHG inventory (<5%)	Work with FortisBC to refine this estimate.
Transportation	Taxable fuel volumes only represent about 67% of taxable fuel sales (a value that fluctuates yearly). Without more detailed information, a fuel allocation amount could not be allocated to the CRD. As such, the CRD had to rely on vehicle registration data from ICBC and estimated vehicle kilometers travelled (VKT). The CRD's 2016 Origin and Destination Study estimates total VKT data was considered but was deemed to likely result in significant underestimate of GHG emissions as the study estimates that light duty vehicles in the CRD travel less than 5,000 km per year. This is less than 1/3 of the national average. On this	Possibly material (>10%) impact to the GHG inventory. Using the estimated VKT data, it is likely that the CRD is overestimating the GHG emissions from transportation. This is the most conservative approach available to the CRD at this point.	If the CRD can get complete fuel sales data for the Region, a more robust estimate of fuel use and GHG emissions, using vehicle registration data, can be determined. If the CRD can incorporate estimated travel data, in VKT through its next Origin Destination Survey, this data could be used to replace the 2009 study and be more specific to CRD and its members.



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Table 39 Summary of GHG Inventory Assumptions, Estimated Impacts, and Recommended Improvements

Sector	Assumption	Possible Impact on The GHG Inventory	Recommended Improvements
	basis, the VKTs from a 2009 National vehicle travel study for Canada were applied.		
Transportation	The Victoria International Airport does not report on GHG emissions from tenants or aircraft. Keeping in line with the GPC Protocol, only the aircraft GHG emissions were estimated using NAV Canada airplane movement statistics, estimated taxi times, and estimated fuel use. The fuel use only accounts for departing and arriving planes up to 3,000ft to avoid double counting with other cities.	Immaterial impact on the GHG inventory (<5%)	The Victoria International Airport will not be collecting or reporting on GHG emissions from tenants or aircraft. This is the best available data at this point.
Transportation	The GHG emissions from recreational watercraft and US/Can ferries were estimated based on a publicly available year 2000 study for the Victoria, Vancouver, and Washington harbors.	Immaterial impact on the GHG inventory (<5%)	Work with the Victoria Harbor Master as they begin to deploy a database tracking the types and number of boats entering the Victoria harbor.
Transportation	The GHG emissions from marine aviation are estimated based on Victoria Harbor NAV Canada air traffic movements for 2016. Statistics Canada stopped collecting Victoria Harbor aircraft movement data in 2016. To estimate 2020 marine aviation GHG emissions, the 2016 data was applied and adjusted using the change in aircraft traffic between the 2016 and 2020 reporting years at the Victoria International Airport. It is assumed that the activity at both airports would be corelated, but not causational.	Immaterial impact on the GHG inventory (<5%)	No recommended improvement currently.



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Table 39 Summary of GHG Inventory Assumptions, Estimated Impacts, and Recommended Improvements

Sector	Assumption	Possible Impact on The GHG Inventory	Recommended Improvements
Waste	There is tracking to the origin of solid waste but is based on reported origin which may or may not be accurate. For example, some haulers will identify that they are hauling waste from Victoria when in fact the waste is originating from Saanich.	There is no impact to the GHG Inventory for the CRD but will have impacts to the CRD member inventories.	Work with waste haulers to devise a better system to track waste origination.
IPPU	Product use emissions were estimated on a per capita basis using the 2021 NIR estimates. The product use emissions were estimated by the NIR using an IPCC Tier 1 approach and thus will have high uncertainty.	Immaterial impact on the GHG inventory (<5%)	No recommendations currently.
AFOLU	GHG estimates for land use change are based on a period of years (2011-2019) and thus were averaged for each period. As there was no current data, land use change for the reporting year was estimated using the average value between the data years.	Immaterial impact on the GHG inventory (<5%)	Work with the planning department to track land-use change annually so that a more refined estimate can be made.
AFOLU	The land-use sequestration and storage GHG emission factors are taken from the literature, for BC ecozones, and may not reflect the productivity, or lack thereof, of land uses in the CRD. The land-change emission factors for changes between land types were derived by the Province. These are average values by ecozone and are based on a 20-year horizon. Since land-use change in the CRD is typically related to development, it was assumed that the loss of emissions is immediate which may overestimate GHG emission	Possibly a material impact on the GHG inventory (>10%)	Work with the Province and the post-secondary institutions to derive refined sequestration emission factors.



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Table 39 Summary of GHG Inventory Assumptions, Estimated Impacts, and Recommended Improvements

Sector	Assumption	Possible Impact on The GHG Inventory	Recommended Improvements
	losses. In both emission factor applications, the use of non-site emission factors may result in an over or underestimate of GHG emissions.		



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