

# REPORT TO CAPITAL REGIONAL HOSPITAL DISTRICT BOARD MEETING OF WEDNESDAY, MARCH 21, 2018

## **SUBJECT** Capital Regional Hospital District Bylaw 393: Annual Budget Bylaw, 2018

# **ISSUE**

Approval of Bylaw No. 393 to adopt the Capital Regional Hospital District 2018 Annual Budget.

## **BACKGROUND**

Under the provisions of Section 23(5) of the *Hospital District Act*, the Capital Regional Hospital District (CRHD) budget for the current year must be adopted by bylaw on or before March 31. In addition, Section 25(1) of the *Hospital District Act* requires that on or before April 20 in each year, the CRHD delivers to each member municipality, a requisition stating the amount required from that member during the year.

On November 29, 2017 the CRHD Board approved the 2018 Provisional Budget. The final budget is shown as Schedule A of the attached CRHD Bylaw 393.

# **ALTERNATIVES**

#### Alternative 1

- 1. That Bylaw No. 393 cited as "Annual Budget Bylaw, 2018" be introduced and read a first and second time.
- 2. That Bylaw No. 393 be read a third time; and
- 3. That Bylaw No. 393 be adopted.

# Alternative 2

That the report be referred back to staff for further information.

#### **IMPLICATIONS**

## FINANCIAL IMPLICATIONS

The final CRHD budget reflects all year-end adjustments related to prior year surplus/deficits and payments in lieu of taxes as shown in Schedule A of the Bylaw.

Overall, the 2018 CRHD requisition of \$30,373,661 is a decrease of \$270,369 or 0.9% from the 2018 provisional budget approved in November 2017. The 2018 budget represents a total cost of \$164.88 per 2018 average residential assessment. The average residential assessment for the region based on 2018 completed assessments is \$724,009 (2016: 625,883).

The significant changes from the 2018 Provisional Budget are presented in Appendix 2 and are summarized as:

- Decrease in payments in lieu of taxes of \$53k to \$968k
- Decrease in debenture expenditures of \$294k. The decrease in debt servicing is a combination of lower than anticipated 2018 long term debt spring borrowing, an overall trend of new debt not exceeding debt maturities and interest rates on renewing debt being lower than that of the maturing debt.

- Increase in interest income related to Summit capital of \$20k based on a long term investment that was secured in January 2018.
- Cumulative increase of \$23k to accrued interest, temporary interest and debt reserve fund to appropriately reflect the changes and updates in the debenture debt expenditures.

2017 resulted in a surplus of \$34,495, primarily related to decreased debt servicing costs and debenture maturity cash funds received by the CRHD when debt matures. The CRHD Board has previously directed surpluses to be applied against future financial commitments or be used to offset requisition in future years. The 2017 surplus has been used to offset the 2018 requisition increase.

Under the *Hospital District Act*, Section 20(4), the CRHD is able to maintain reserve accounts. Below are the reserve balance schedules for all the existing accounts at December 31, 2017:

# **CRHD Section 20(4) Reserve Account Balances**

Administration and Feasibility Studies Reserve	\$ 1,515,769
Non-Traditional Projects Reserve	\$ 2,150,000
Minor Capital Project 2015 Reserve	\$ 913,010
Minor Capital Project 2016 Reserve	\$ 925,006
Minor Capital Project 2017 Reserve	\$ 2,158,895
Land Holdings Management Reserve	\$ 121,295
Land Development Reserve	\$ 5,838,095

These reserves have been set aside for a specific purpose. The administration and feasibility reserve funds are used to fund feasibility studies and or special projects.

The Non-Traditional Projects (NTP) Reserve have been committed: \$1M to the Nigel House (Broadmead Care Society), \$150K to the Galiano Health Care Centre, \$1M notionally committed to Victoria Hospice. It is anticipated that the entities will meet their obligations within the year and the NTP Reserve balance will be nil at year end.

The 2013 budget approved Minor Capital Project (MCP) grants to be expensed rather than debt serviced. A transition period of 2013–2016 was established with a 2013 and 2014 combined transfer of \$1.5M to the Section 20(4) reserve to be used as an offset in 2015–2017 to ease the transition to expensing MCP grant funding. The final installment of 250k was made in 2017 and the balance of the MCP stabilization reserve is nil.

The intent of the Minor Capital Project Reserves is to match the funding of the project according to its lifecycle. Due to Island Health flowing the minor capital projects cash over three years, the reserve accounts need to be maintained for a three year cycle. The CRHD staff regularly track the reserves and, if after five years the grant funding has not been claimed by Island Health, these funds will be reclaimed from the reserve by CRHD to be applied against financial commitments or stabilize the requisition.

In 2016 the CRHD acquired 950 Kings Road which adjoins 955 Hillside Avenue; it is currently being used for Summit's site staging and project management office and also has existing tenants. In light of existing properties, potential development opportunities, and the Board's policy direction, a land holdings management reserve was created. Funds from the Land Holdings Management Reserve have been allocated to supplement property management expenses, which include maintenance and operating costs associated with this property.

In 2017, the CRHD sold the 3810 Carey Rd Site for \$5.9M; the proceeds from the sale of land have been placed to the credit of the Land Development Reserve for future CRHD land development.

Schedule A reflects all changes, the final surplus and payments in lieu of taxes. Schedule B reflects 2018 estimated capital expenditures. Appendix 1 sets out future budget projections and is for information only.

# **CONCLUSION**

The 2018 CRHD requisition is \$30,373,661, a decrease of \$270,369 or 0.9% from the 2018 provisional budget approved in November 2017 and an increase of 2.2% over the 2017 CRHD requisition.

This represents a total cost of \$164.88 per average residential assessment. The average residential assessment for the region based on the 2018 completed assessments is \$724,009 (2017 revised assessment \$624,243).

## RECOMMENDATION(S)

- 1. That Bylaw No. 393 cited as "Annual Budget Bylaw, 2018" be introduced and read a first and second time:
- 2. That Bylaw No. 393 be read a third time;
- 3. That Bylaw No. 393 be adopted.

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#### AP:ngm

## **Attachments**

- CRHD Bylaw No. 393
- Schedule A
- Schedule B
- Appendix 1, Capital Regional Hospital District 2018–2022 Future Budget Projections
- Appendix 2, Capital Regional Hospital District 2018 Provisional to Final Budget Comparison