



File: 0400.60

January 23, 2018

VIA: Email

Kristen Morley  
General Manager, Corporate Services and Corporate Officer  
Capital Regional District  
625 Fisgard Street  
Victoria, BC V8W 1R7

Dear Ms. Morley:

**Re: CRD Bylaw No. 4093**

Thank you for your correspondence dated January 12, 2018 requesting support for the adoption of Bylaw 4093.

At the Council meeting held January 22, 2018, Council of the District of Highlands passed the following motion:

*That District of Highlands Council supports in principal Capital Regional District Bylaw No. 4093, Transportation Service Bylaw.*

If you require anything further, please do not hesitate to contact the undersigned.

Yours truly,

Tina Neurauter  
Corporate Officer



# TOWN OF SIDNEY

2440 Sidney Avenue, Sidney, British Columbia V8L 1Y7

Phone: 250-656-1184 Fax: 250-655-4508

Email: [admin@sidney.ca](mailto:admin@sidney.ca) Website: [www.sidney.ca](http://www.sidney.ca)

January 23, 2018

VIA EMAIL: [kmorley@crd.bc.ca](mailto:kmorley@crd.bc.ca)

Kristen Morley  
General Manager, Corporate Service  
Capital Regional District  
P.O. Box 1000  
Victoria, BC V8W 2S6

Dear Ms. Morley:

**Subject: CRD Bylaw No. 4093 – Transportation Service**

Further to the Board Chair's letter of January, 12, 2018, this is to advise that Town of Sidney Council, at a meeting on January 22, 2018, considered the above subject matter and resolved as follows:

*"That Council respond indicating support of CRD Bylaw No. 4093 – Transportation Services and proceeding to a formal approval process.*

We trust the above is satisfactory.

Yours truly,



Sandi Nelson  
Corporate Officer



## TOWN OF VIEW ROYAL

45 View Royal Avenue, Victoria, BC, Canada V9B 1A6  
Ph. 250-479-6800 • Fx. 250-727-9551 • E. [info@viewroyal.ca](mailto:info@viewroyal.ca) • [www.viewroyal.ca](http://www.viewroyal.ca)

January 24, 2018

Capital Regional District  
625 Fisgard Street  
PO Box 1000  
Victoria, BC  
V8W 2S6

**Attention: Chair Steve Price, Capital Regional District Board**

Dear Chair Price:

**RE: Support of Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018**

Thank you for your letter dated January 12, 2018 regarding Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018. This letter is to inform you that your correspondence was received at the January 23, 2018 Council meeting and the following resolution was passed:

*"THAT Council supports adoption of Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018."*

If you have any questions regarding the above matter, please do not hesitate to contact this office.

Yours truly,  
**TOWN OF VIEW ROYAL**

Elena Bolster  
Deputy Corporate Officer



District of Saanich  
Legislative Services  
770 Vernon Ave.  
Victoria BC V8X 2W7

t. 250-475-1775  
f. 250-475-5440  
saanich.ca



File: 1310-40

February 6, 2018

Kristen Morley, General Manager, Corporate Services,  
Corporate Officer  
Capital Regional District  
PO Box 1000  
Victoria BC V8W 2S6

Dear Ms. Morley:

**Re: "Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018"**

This letter confirms that at their meeting held February 5, 2018, Council considered "Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018" and resolved as follows:

*"That Saanich support the "Capital Regional District Transportation Service Establishment Bylaw, No. 4093, 2018"."*

If you require further clarification, please contact me at 250-475-5494, Ext. 3500.

Sincerely,

A handwritten signature in black ink, appearing to read "Angila Bains", is written over a horizontal line.

Angila Bains, B.A., CMC  
Manager, Legislative Services

dh

cc: Mayor and Council  
Paul Thorkelsson, CAO

1310-40  
CRD

**CAPITAL REGIONAL DISTRICT (CRD) – TRANSPORTATION SERVICE  
BYLAW NO. 4093**

Request from the CRD that Council consider the "Capital Regional District Transportation Service Establishment Bylaw, No. 4093, 2018" and provide feedback further to adoption of the bylaw prior to the CRD determining a formal approval process.

**MOVED by Councillor Brice and Seconded by Councillor Haynes: "That Saanich support the "Capital Regional District Transportation Service Establishment Bylaw, No. 4093, 2018."**

Council made the following comments:

- A regional solution for transportation is needed.
- Some municipalities have indicated a lack of support.
- The opportunity to receive grants will be stronger when applied for as a region.
- Working collaboratively with other municipalities to find efficiencies and common priorities is appropriate.
- There may be a need for a Regional Transportation Authority that would conduct the studies and have the ability to implement recommendations.
- The proposed work has already been undertaken by the CRD Transportation Committee.
- Currently there is no body that could be the recipient of senior level government funding if it were available.

In response to questions from Council, the Chief Administrative Officer stated:

- A letter from the CRD dated January 12, 2018 states that the bylaw will encompass transportation services not currently being undertaken at a regional scale including data collection, programming and lobbying for funding of regional priorities.

**The Motion was then Put and CARRIED  
with Mayor Atwell and Councillor Harper OPPOSED**

**MOVED by Councillor Brice and Seconded by Councillor Haynes: "That the agenda be amended to allow item 12 – 4729 Carloss Place – Application for Inclusion in the Sewer Service Area be considered as the next item."**

**CARRIED**



THE CORPORATION OF THE DISTRICT OF OAK BAY  
MUNICIPAL HALL – 2167 OAK BAY AVENUE – VICTORIA, B.C. V8R 1G2  
PHONE 250-598-3311 FAX 250-598-9108 WEBSITE: [www.oakbay.ca](http://www.oakbay.ca)

February 28, 2018

Signe Bagh  
Senior Manager, Regional and Strategic Planning  
Capital Regional District  
625 Fisgard Street  
P.O. Box 1000  
Victoria, BC V8W 2S6

Dear Ms. Bagh:

**Re: Transportation Service Establishment Bylaw 4093, 2018**

As you are aware at its January 22, 2018 meeting Oak Bay Council postponed further consideration of the proposed Transportation Service Establishment Bylaw 4093, 2018 in order to receive additional information from the Capital Regional District.

Bylaw 4093, 2018 was reconsidered by Oak Bay Council on February 13, 2018 and at that time Council resolved:

*"That support be given to proposed Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018 and that staff provide correspondence to that effect to the CRD."*

*"That the correspondence to the Capital Regional District in regards to the Capital Regional District Transportation Service Establishment Bylaw No. 4093, 2018 note that Oak Bay Council requests consideration be given to amending the cost recovery portion of the bylaw to stipulate that the costs of the services be allocated by population rather than by property assessment"*

Yours truly,

*SG for*

Warren Jones  
Director of Corporate Services

WJ/sg

cc: K. Morley, General Manager, Corporate Services, Capital Regional District





## CORPORATION OF THE TOWNSHIP OF ESQUIMALT

Municipal Hall, 1229 Esquimalt Road, Esquimalt, B.C. V9A 3P1  
Website: [www.esquimalt.ca](http://www.esquimalt.ca) Email: [info@esquimalt.ca](mailto:info@esquimalt.ca)

Voice: (250) 414-7100  
Fax: (250) 414-7111

Via email to [egorman@crd.bc.ca](mailto:egorman@crd.bc.ca)

February 27<sup>th</sup>, 2018

Emilie Gorman  
Deputy Corporate Officer, Manager of Legislative and Corporate Services  
Capital Regional District  
625 Fisgard Street, PO Box 1000  
Victoria, BC V8W 2S6

Dear Ms. Gorman:

**Re: CRD Transportation Services Bylaw No. 4093**

At its Regular Meeting of February 5<sup>th</sup>, 2018, the Council of the Corporation of the Township of Esquimalt approved the following resolution:

*"That the email from Kristen Morley, Capital Regional District, dated January 12, 2018, Re: Letter from Steve Price, CRD Board Chair, Re: Council Support for CRD Transportation Services Bylaw No. 4093 be received; and That the Council of the Township of Esquimalt does not support Capital Regional District Bylaw No. 4093."*

Should you require further information, please contact me on 250-414-7157 or by email [Rachel.dumas@esquimalt.ca](mailto:Rachel.dumas@esquimalt.ca).

Yours truly,

Rachel Dumas  
Deputy Corporate Officer



Date: January 23, 2018  
File: 0400-50-CAP-18727

Capital Regional District  
625 Fisgard Street  
Victoria, BC, V8W 2S6

Attention: Steve Price, Board Chair

**Re: Regional Transportation Service, Draft Bylaw 4093**

While Colwood Council whole heartedly agrees that transportation is a growing problem in our communities and that residents are frustrated by the congestion, we do not agree that the CRD is the solution to these problems. In fact we believe that the establishment of this service is a false panacea that will further frustrate our residents and create additional delays in implementing real pre-identified infrastructure solutions that will ease congestion problems.

The CRD's eagerness to create a vague ill-defined service for the purpose of political gain is very short sighted. The focus should be on meaningful discussion on solutions rather than simply creating another service with further taxing authority. I'd like to remind the Board that the following studies already exist and are still relevant today:

**COLWOOD CITY HALL**  
3300 Wishart Road  
Colwood, BC V9C 1R1

**CONTACT**

Phone: 250.478.5999  
Fax: 250.478.7516  
[mayor@colwood.ca](mailto:mayor@colwood.ca)

**OFFICE HOURS**

8:30 am – 4:30 pm  
Monday – Friday  
except stat holidays

[www.colwood.ca](http://www.colwood.ca)

- Victoria Region Transit Future Plan (2011)
- Westshore Local Area Transit Plan (2015)
- CRD Regional Transportation Plan (2014)
- Victoria Region Bus Lane Project (2013)
- Victoria Region Transit Priority Corridor Plan (2013)
- Victoria Regional Rapid Transit Report (2011)
- McKenzie Interchange Project (2016)
- E&N Rail Reports and Studies
- Commuter Rail Analysis (2010)

There are many infrastructure projects identified in all of these reports that incrementally address traffic congestion problems, and yet the CRD cherry picked a governance model as a priority to be created to add yet another stack of studies that continues to state the same thing as all of the rest. It is time for the jurisdictions with legal control of their roads and their budgets to work on tangible solutions.



What is the purpose of creating a CRD service that legislatively has no authority over roads to create yet another study? While roads are NOT the only solution they are core to the current gridlock and those roads will remain the primary transportation corridors for the foreseeable future.

Specific to the letter and accompanying fact sheet:

- Despite CRD overtures, this bylaw does authorize the CRD to tax and spend an additional \$2.5 million. If the CRD was genuine in its effort to create a cost-neutral service then the accompanying repeals or amendments to the establishing bylaws or the services that are to allegedly fund this new service would accompany this bylaw. They do not. Adoption of this bylaw authorizes the CRD to increase taxes by \$2.5 million.
- Colwood disagrees with the statement that implies that the region has no voice without the establishment of a CRD Service. The Victoria Regional Transit Commission and the BC Transit Commission has been very effective at seeking senior government funding and carrying out transit related infrastructure works within municipalities, and is currently in the design stages of a project in Colwood and View Royal. Further, as demonstrated by a meeting that I organized on November 6, 2017 with the mayors of the municipalities adjacent to the Trans Canada Hwy (TCH) along with the Minister of Transportation and her senior staff, we have an effective voice in seeking provincial funding to address the bottlenecks established by the TCH.

Colwood Council was particularly disturbed by what was implied by the Staff Report on the Board agenda dated January 10, 2018. The suggestion that the Board should seek approval to establish the bylaw via an alternate approval process (counter petition) is the ultimate disrespect of democratically, locally elected Councils tasked with governing their communities. As a reminder to my colleagues at the Board table, regional districts first and foremost are local government service providers. They are to establish and provide their services in direct response to the expressed needs, desires, and instructions of the municipalities and electoral areas that comprise the region. In Regions such as ours that are almost entirely made up of municipalities with locally elected Councils no services should be contemplated without explicit consent from those municipalities. Further, no other strategies should be considered or put into effect when an elected body informs its service provider that it is not interested in a proposed service being offered by the regional district.

Finally, I would like to address statements made at the Board table on January 10, 2018. It was stated repeatedly by proponents of this proposed service that the Minister of Transportation, Minister Trevena, was somehow pressuring and encouraging board members to get on with establishing this service. I would like to remind my colleagues that were in attendance at the meeting with Minister Trevena on November 6, 2017, her questioning us why we continue to pursue a regional transportation service. She felt it was unnecessary and likely not conducive to good decision making to have an issue of such a technical nature is run by elected officials. The Ministry as since confirmed with me that they have not encouraged the establishment of a CRD Regional Transportation Service.

The City of Colwood will not support a CRD transportation service. We strongly recommend, in the interest of providing good service to the Region's municipalities, that the CRD respect the authority of

municipal Councils. Further, the Board must move toward a regional service provider model that puts the time and effort into negotiating unanimous support for new important services rather than always simply counting votes, which continues to exacerbate the discord within the Region.

Regards,

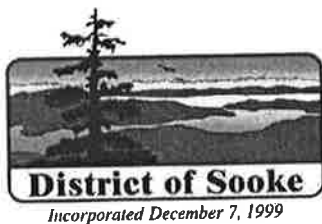


Carol Hamilton

Mayor

Copied to:

- Premier John Horgan
- Hon. Selina Robinson, Minister of Municipal Affairs and Housing
- Hon. Claire Trevena, Minister of Transportation and Infrastructure
- Mitzi Dean, MLA
- Mayor and Council, District of Sooke
- Mayor and Council, District of Metchosin
- Mayor and Council, District of Highlands
- Mayor and Council, City of Langford
- Mayor and Council, Town of View Royal
- Mayor and Council, Town of Esquimalt
- Mayor and Council, District of Saanich
- Mayor and Council, City of Victoria
- Mayor and Council, District of Oak Bay
- Mayor and Council, District of Central Saanich
- Mayor and Council, Town of Sidney
- Mayor and Council, District of North Saanich
- Director Mike Hicks, Juan de Fuca Electoral Area



2205 Otter Point Road, Sooke, British Columbia, Canada V9Z 1J2

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File No. 0400-90

February 14, 2018

Steve Price  
Chair, Capital Regional District Board  
Capital Regional District  
PO Box 1000  
Victoria, BC V8W 2S6

Dear Chair Price:

**RE: Bylaw No. 4093 "Capital Regional District Transportation Establishment Bylaw" No. 4093, 2018**

This letter is in response to your correspondence dated January 12, 2018 requesting Council support for Bylaw No. 4093, sent to participating municipalities of the Capital Regional District.

Please be advised that the District of Sooke passed the following resolution at its February 13, 2018 Regular Council meeting:

THAT Council reject Bylaw No. 4093 "Capital Regional District Transportation Establishment Bylaw" No. 4093, 2018

We trust you will find the above to be in order. However, if you have any questions, please do not hesitate to contact me at 642-1634.

Sincerely,

Carolyn Mushata  
Corporate Officer

**Legislative and  
Regulatory  
Services  
Department**

Legislative Services

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February 23, 2018

Ms. Kristen Morely  
Corporate Officer  
Corporate Services Division  
Capital Regional District  
625 Fisgard Street, PO Box 1000  
Victoria, BC, V8W 2S6

Dear Ms. Morely:

**RE: CRD Bylaw No. 4093, Regional Transportation**

In response to correspondence dated January 12, 2018 from Chair Price in connection with the above, City Council discussed this issue at their February 22, 2018 Council meeting where the following resolution was passed:

**"That Council receive this report for information and consider the risks and uncertainties associated with the bylaw's lack of clarity, roles and responsibilities as well as the important absence of BC Transit and Provincial transportation membership, which impair the CRD's ability to influence some of the most important regional transportation challenges".**

Based on the above resolution, Council is not prepared to consent to the Bylaw.

Yours truly,

A handwritten signature in black ink, appearing to read "Chris Coates".

Chris Coates  
City Clerk



**Office of the Mayor**

Steve Price  
Board Chair, Capital Regional District  
625 Fisgard Street  
Victoria, BC V8W 2S6

February 21, 2018

Dear Board Chair Price:

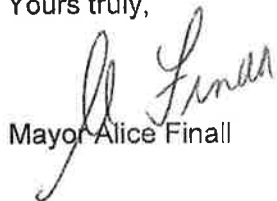
**Re: Draft CRD Bylaw 4093 – Regional Transportation Service**

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I write to advise that at the February 19<sup>th</sup> regular Council meeting, the District of North Saanich considered the Regional Transportation Service Establishment, Draft Bylaw 4093. After giving the bylaw due consideration, Council resolved that it does not support the bylaw.

Please contact me should you have any questions with regard to the above.

Yours truly,



Mayor Alice Finall



## DISTRICT OF METCHOSIN

File No. 0360-20-08

January 26, 2018

Steve Price  
Board Chair, Capital Regional District  
Executive Services  
625 Fisgard Street  
Victoria, BC V8W 2S6

Dear Board Chair, Steve Price

**Re: Draft CRD Bylaw 4093 – Regional Transportation Service**

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This letter is to advise that at its January 22<sup>nd</sup>, 2018 Council meeting, the District of Metchosin Council discussed the Regional Transportation Service Establishment, Draft Bylaw 4093 and resolved to oppose the Bylaw. Furthermore, Council agrees with the points made in Mayor Hamilton's letter addressed to the CRD Board Chair dated January 26, 2018.

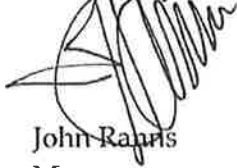
In addition to Mayor Hamilton's letter, the District of Metchosin Council wishes to state the following:

1. Council believes that while the lineal trails are an effective transportation corridor for the Core, they are first and foremost a Parks function and should be managed through that lens. For example, much of Metchosin's trail system is linked to the Galloping Goose, with a focus on equestrian use. For that reason we do not want our portion of the trail paved as would have happened on the Lochside Trail had not Regional Parks Committee Chair Mike Hicks intervened.
2. The operations and maintenance budget for the lineal trails should remain with Regional Parks.
3. Twelve kilometers of the Galloping Goose trail are within our municipality and it is a key component to our parks and trails planning. Therefore Council cannot support a regional AAP process which would effectively eliminate any influence Metchosin residents would have in the process.

4. Council questions the ability of the Capital Regional District to fairly and effectively administrate this program.

Please contact me direct should you have any questions or concerns on the above.

Yours truly,



John Rapps  
Mayor

cc. Premier John Horgan  
Hon. Selina Robinson, Minister of Municipal Affairs and Housing  
Hon. Claire Trevena, Minister of Transportation and Infrastructure  
Mitzi Dean, MLA  
Mayor and Council, District of Sooke  
Mayor and Council, District of Highlands  
Mayor of Council, City of Langford  
Mayor and Council Town of View Royal  
Mayor and Council, Town of Esquimalt  
Mayor and Council, District of Saanich  
Mayor and Council, City of Victoria  
Mayor and Council, District of Oak Bay  
Mayor and Council, District of Central Saanich  
Mayor and Council, Town of Sidney  
Mayor and Council, District of North Saanich  
Director Mike Hicks, Juan de Fuca Electoral Area



City of Langford  
[www.cityoflangford.ca](http://www.cityoflangford.ca)

2018/03/05

E-Mail: [crdchair@crd.bc.ca](mailto:crdchair@crd.bc.ca)

Steve Price, Chair  
Municipal Hall  
2440 Sidney Avenue  
Sidney, BC V8L 1Y7

Dear Mr. Price

**RE: City of Langford Position Regarding the Proposed CRD Regional Transportation Service**

This letter is further to the City of Langford's letter, dated January 9<sup>th</sup>, regarding the proposed CRD Regional Transportation Service, and is further to your letter, dated January 12<sup>th</sup>, asking for municipal consent of the proposed CRD Transportation Service.

At the City of Langford's Regular Meeting of Council on January 8<sup>th</sup>, 2018, Council made the following resolution regarding the CRD Regional Transportation Service.

*That the City of Langford, in order to ensure value for money, appropriate scope of work, no duplication between the various levels of government, and no shifting of the capital costs of transportation infrastructure onto the Capital Regional District, requests that the Capital Regional District provide all municipalities and electoral areas within the regional district with detailed information on the funding amount required by the Regional Transportation Service Establishment Bylaw for the next five years and what it will be used for;*

AND

*That the City of Langford does not support a Capital Regional District Regional Transportation Service that does not allow each municipality and electoral area within the regional district time to review the detailed information on the required funding amounts and objectives, and to opt out of the Regional Transportation Service if it so wishes;*

AND

*That, in this instance, the City of Langford does not support an Alternate Approval Process to obtain approval from municipal electors for the Regional Transportation Service, but believes consent should be provided in accordance with s. 346 of the Local Government Act, whereby consent is provided by each municipal Council (consenting on behalf of municipal electors) and by Alternative Approval Process in each Electoral Area.*

AND



*That the City of Langford reaffirms its support for a no-cost advisory committee made of local government representatives to provide recommendations and priorities to BC Transit and the Ministry of Transportation and Infrastructure.*

The City of Langford wishes to confirm its position that it does not support the creation of a CRD Regional Transportation Service that does not allow each municipality and electoral area the ability to opt out of the Regional Transportation Service if it so wishes, and that the City of Langford will be part of a no-cost advisory committee on regional transportation should one be established in the future. Langford CRD representatives Cllr. Blackwell and Cllr. Seaton will be happy to speak to this further.

Sincerely,



Mayor Stewart Young  
City of Langford

Cc: Robert Lapham, CAO [rlapham@crd.bc.ca](mailto:rlapham@crd.bc.ca)  
Cc: Steve Price, Mayor (Sidney)  
David Screech, Mayor (View Royal)  
Richard Atwel, Mayor (Saanich)  
Barbara Desjardins, Mayor (Esquimalt)  
Carol Hamilton, Mayor (Colwood)  
Lisa Helps, Mayor (Victoria)  
Nils Jensen, Mayor (Oak Bay)  
John Ranns, Mayor (Metchosin)  
Maja Tait, Mayor (Sooke)  
Ken Williams, Mayor (Highlands)  
Ryan Windsor, Mayor (Central Saanich)  
Alice Finnal, Mayor (North Saanich)



March 6, 2018

File No. 0400-60/18

Steve Price  
Board Chair  
Capital Regional District  
625 Fisgard Street  
Victoria, BC V8W 2S6

Dear Board Chair, Steve Price:

**Re: Capital Regional District Transportation Service Establishment Bylaw 4093, 2018**

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Thank you for your correspondence dated January 12, 2018, requesting Council support for Bylaw 4093.

At their March 5, 2018 regular meeting, Council resolved to decline support of the bylaw. Council does wish to continue further dialogue with the Capital Regional District regarding how to achieve transportation as a regional priority.

We look forward to working with the Regional District in the future on this most important issue in the region.

Yours truly,

Liz Cornwell  
Corporate Officer