



## Notice of Meeting and Meeting Agenda Capital Regional District Board

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Wednesday, July 14, 2021

1:05 PM

6th Floor Boardroom  
625 Fisgard Street  
Victoria, BC

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The Capital Regional District strives to be a place where inclusion is paramount and all people are treated with dignity. We pledge to make our meetings a place where all feel welcome and respected.

### 1. TERRITORIAL ACKNOWLEDGEMENT

### 2. APPROVAL OF THE AGENDA

### 3. ADOPTION OF MINUTES

#### 3.1. [21-552](#) Minutes of the June 9, 2021 Capital Regional District Board Meeting

**Recommendation:** That the minutes of the Capital Regional District Board meeting of June 9, 2021 be adopted as circulated.

**Attachments:** [Minutes - June 9, 2021](#)

### 4. REPORT OF THE CHAIR

### 5. PRESENTATIONS/DELEGATIONS

*Due to limited seating capacity, this meeting will be held by Live Webcast without the public present.*

*To participate electronically, complete the online application for "Addressing the Board" on our website. Alternatively, you may email the CRD Board at [crdboard@crd.bc.ca](mailto:crdboard@crd.bc.ca).*

#### 5.1. Presentations

##### 5.1.1. [21-554](#) Presentation: Paul Gerrard (CRD Representative) and Geoff Dickson (President/CEO), Victoria Airport Authority; Re: Report to Nominators

**Attachments:** [Presentation: VAA Report to Nominators](#)

##### 5.1.2. [21-556](#) Presentation: Jeremy Loveday (Chair), CRD Arts Commission Re: Arts & Culture 2020 Progress Report

**Attachments:** [Presentation: Arts & Culture 2020 Progress Report](#)

#### 5.2. Delegations

##### 5.2.1. [21-580](#) Delegation - Nikki Macdonald; Representing Mount Work Coalition: Re: Agenda Item 8.5 Biosolids Management - Response to Peninsula

- Biosolids Coalition
- 5.2.2. 21-581 Delegation - Philippe Lucas; Representing Biosolid Free BC: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.3. 21-582 Delegation - Dave Cowen; Representing Peninsula Biosolids Coalition/The Butchart Gardens: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.4. 21-583 Delegation - Salome Waters; Representing Saanich Eco Advocates: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.5. 21-584 Delegation - Beatrice Gentili-Hittos; Representing Climate Justice Victoria: Re: Agenda Item 6.11: Transportation Priorities Implementation Strategies
- 5.2.6. 21-585 Delegation - Jane Welton; Representing Greater Victoria Acting Together: Re: Agenda Item 6.11: Transportation Priorities Implementation Strategies
- 5.2.7. 21-586 Delegation - Frances Litman; Representing Creatively United for the Planet Society: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.8. 21-587 Delegation - Jonathan O'Riordan; Resident of Saanich: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.9. 21-588 Delegation - Winona Pugh; Representing Friends of Tod Creek Watershed: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.10. 21-589 Delegation - Catherine Culley; Representing SEA: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.11. 21-590 Delegation - Jane Devonshire; Representing South Island Climate Action Network: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition
- 5.2.12. 21-591 Delegation - Eleanor Calder; Representing Esquimalt Climate Organizers: Re: Agenda Item 8.5: Biosolids Management - Response to Peninsula Biosolids Coalition

## 6. CONSENT AGENDA

- 6.1. [21-558](#) Arts & Culture Support Service 2020 Progress Report

**Recommendation:** The Arts Commission recommends to the Capital Regional District Board: That the Arts & Culture 2020 Progress Report be received for information. (NWA)

**Attachments:** [Staff Report: Arts & Culture 2020 Progress Report Transmittal](#)  
[Appendix A: Arts & Culture 2020 Progress Report](#)

**6.2.**      [21-547](#)      Salt Spring Island Sheep Kill Compensation Claim - Musgrave Road

**Recommendation:** The Electoral Areas Committee recommends to the Capital Regional District Board:  
That payment be approved to Mr. Fraser Baldwin and Ms. Julia McKinley, 455  
Musgrave Road, Salt Spring Island in the amount of \$1830 which is 75% of the market  
value of the total losses.  
(NWA)

**Attachments:** [Staff Report: SSI Sheep Kill Compensation Claim-Musgrave Rd](#)  
[Appendix A: Compensation Excerpt from CRD Bylaw No. 1465](#)  
[Appendix B: Compensation Claim-J. McKinley & F. Baldwin](#)  
[Appendix C: Fraser Valley Auctions Market Value Prices](#)

**6.3.**      [21-549](#)      Appointment of Officers

**Recommendation:** The Electoral Areas Committee recommends to the Capital Regional District Board:  
That for the purpose of Section 233 of the Local Government Act and Section 28(3) of  
the Offence Act and in accordance with Capital Regional District Bylaw No. 2681,  
Jessie Binning, Austin Deakin, Lanning Kann, Simon Shepherd, Dale Degagne, Marija  
Dodos, Brady Papathanasiou, Duane Maglaque and Nik Murphy be appointed as  
Assistant Bylaw Officers.  
(NWA)

**Attachments:** [Staff Report: Appointments of Officers](#)

**6.4.**      [21-592](#)      BC Active Transportation Network Planning Grant Program Application  
2021

**Recommendation:** The Electoral Areas Committee recommend to the Capital Regional District Board:  
That approval be given to submit a 2021 Active Transportation Network Planning grant  
application for an update of the Pedestrian and Cycling Master Plan - Salt Spring Island  
edition with a focus on a master transportation plan for Ganges Village.

**Attachments:** [Staff Report: BC Active Transportation Grant Application](#)

**6.5.**      [21-486](#)      Cancellation of the Provincial Climate Action Revenue Incentive  
Program

**Recommendation:** The Environmental Services Committee recommends to the Capital Regional District  
Board:  
That the Board Chair send a letter to: Premier John Horgan; the Minister of Municipal  
Affairs; the Minister of Environment and Climate Change Strategy; and UBCM detailing  
the impact of cancelling the Climate Action Revenue Incentive Program (CARIP) and  
requesting that the Province engage local governments on the swift replacement of  
CARIP with a program that provides consistent, non-application based funding, with  
first payments received by local governments in 2022.  
(NWA)

**Attachments:** [Staff Report: Cancellation of Prov. Climate Action Revenue Incentive Pgm.](#)  
[Appendix A: Letter from Ministry of Municipal Affairs \(May 11, 2021\)](#)

**6.6.**      [21-211](#)      Capital Regional District External Grants Update

**Recommendation:** The Finance Committee recommends to the Capital Regional District Board:  
That the Capital Regional District External Grants Update be received for information.  
(NWA)

**Attachments:** [Staff Report: CRD External Grants Update](#)  
[Appendix A: CRD External Grant Dashboard](#)

6.7. [21-537](#) Regional Housing First Program: Project Update, Second Quarter 2021

**Recommendation:** The Hospitals and Housing Committee recommends to the Capital Regional District Board:  
That the Regional Housing First Program: Project Update, Second Quarter 2021 report be received for information.  
(NWA)

**Attachments:** [Staff Report: RHFP - Project Update, Second Quarter 2021](#)  
[Appendix A: RHFP - Project Summary, July 7, 2021](#)

6.8. [21-536](#) Proposed Seagirt Improvement District (SID) Conversion

**Recommendation:** That the Juan de Fuca Water Distribution Commission recommends that the Capital Regional District Board direct staff to:  
1. Commence a service conversion process with the Province to convert the Seagirt Improvement District (SID) to a Capital Regional District (CRD) service which, when concluded, would result in incorporating the SID water infrastructure into the Juan de Fuca Water Distribution Service; and establishing a new service for the purpose of CRD financing of the infrastructure improvements required as a condition of conversion, and dissolving the SID; and  
2. Apply for any available conversion or infrastructure grants on SID's behalf.  
(NWA)

**Attachments:** [Staff Report: Proposed Seagirt Improvement District \(SID\) Conversion](#)  
[Appendix A: Letter and Attachments from Seagirt Improvement District](#)  
[Appendix B: Resolution from Seagirt Improvement District](#)  
[Appendix C: Engineering Takeover Study – Colquitz Engineering](#)  
[Appendix D: Figure 1 – Required Infrastructure Upgrades](#)

6.9. [21-502](#) Regional Parks - Service Level Review

**Recommendation:** The Regional Parks Committee recommends to the Capital Regional District Board:  
That staff be directed to report back to the Committee as part of the service planning process with a recommended financing option for future investments in land and major capital works that incorporates finance guidelines currently under development.  
(NWA)

**Attachments:** [Staff Report: Regional Parks - Service Level Review](#)

6.10. [21-517](#) Motion with Notice: Ecological Values and Biodiversity in Parks  
(Directors Isitt, Holman and Mersereau)

**Recommendation:** Whereas one of the two goals of regional parks is "protecting the region's extraordinary biodiversity in perpetuity" and whereas the existing Regional Parks Acquisition Strategy prioritizes acquisition of park land to protect ecological values:  
Therefore be it resolved that staff be directed to report on how ecological values and biodiversity are protected and monitored in regional parks and on the CRD's staffing and resource capacity to evaluate the effectiveness of ecological protection in the regional parks system, including consideration of wildlife habitat and disturbance, biodiversity, impacts of new infrastructure, and the CRD's declared climate emergency.  
(NWA)

**6.11.**     [21-469](#)     CRD Electric Vehicle Infrastructure Roadmap

**Recommendation:** The Transportation Committee recommends to the Capital Regional District Board:  
That this report be received for information.  
(NWA)

**Attachments:**     [Staff Report: CRD Electric Vehicle Infrastructure Roadmap](#)  
                          [Appendix A: CRD Electric Vehicle Infrastructure Roadmap - Dunsky Consulting](#)  
                          [Appendix B: Regional Electric Vehicle Infrastructure Roles](#)

**6.12.**     [21-500](#)     Transportation Priorities Implementation Strategies

**Recommendation:** [At the June 16, 2021 Environmental Services Committee, the following recommendation carried as amended:]  
The Transportation Committee recommends to the Capital Regional District Board:  
1. That staff be directed to form a Transportation Advisory Committee, reporting through the Transportation Committee, with senior staff representation from CRD, municipal, electoral area and agency partners to advise on regional transportation matters requiring coordination;  
2. That staff be given the mandate to develop a region-wide approach to transportation demand management, safety policy and implementation of a connected and consistent regional trail network, working through the Transportation Advisory Committee; and  
3. That staff be directed to advance advocacy and other implementation actions, as set out in Appendix B, amended to expand the scope of the 'parking and access upgrades' action to encompass access to parks via active transportation and transit and rename it parks access.  
(NWA)

**Attachments:**     [Staff Report: Transportation Priorities Implementation Strategies](#)  
                          [Appendix A: Transportation Priority Area Impact Analysis](#)  
                          [Appendix B: Transportation Priority Area Implementation Strategies](#)  
                          [Appendix C: Transportation Governance Structure Scan](#)

**6.13.**     [21-575](#)     2021 Committee and External Membership Appointments - Update #4

**Recommendation:** That the Board receive for information the updated 2021 Appointments to Board and Committees as attached.  
(NWA)

**Attachments:**     [Updated 2021 Appointments](#)

## 7. ADMINISTRATION REPORTS

**7.1.**     [21-521](#)     CAO Quarterly Progress Report No.2 - 2021

**Recommendation:** That the CAO Quarterly Progress Report No. 2 - 2021 be received for information.  
(NWA)

**Attachments:** [Staff Report: CAO Quarterly Progress Report No. 2, 2021](#)  
[Appendix A: Photographs of Corporate Activities and Initiatives](#)  
[Appendix B: Board Priorities Dashboard Progress Q2, 2021](#)  
[Appendix C: Board Priorities Dashboard - Summary of Completed Actions](#)  
[Appendix D: Corporate Climate Change Initiatives](#)  
[Appendix E: Advocacy Dashboard Progress Q2, 2021](#)  
[Appendix F: Operating Variance Report Q1, 2021](#)  
[Appendix G: Capital Variance Report Q1, 2021](#)  
[Appendix H: Human Resources Trends and Corporate Safety Q1, 2021](#)

**7.2.**      [21-560](#)      AAP Results & Adoption for Bylaws 4393 and 4394 - Florence Lake  
Improvement District Conversion to CRD Service

**Recommendation:** 1. That the attached Certificate of Results of Alternative Approval Process for Bylaws  
No. 4393 and 4394 (Appendix C) be received;  
(NWA)  
2. That Bylaw No. 4393 "Florence Lake Water System Local Service Establishment  
Bylaw No. 1, 2020" be adopted; and  
(NWA)  
3. That Bylaw No. 4394, "Florence Lake Water System Local Service Loan  
Authorization Bylaw No. 1, 2020" be adopted.  
(WA)

**Attachments:** [Staff Report: Florence Lake AAP Results - Bylaws No. 4343 and 4394](#)  
[Appendix A: Bylaw No. 4393](#)  
[Appendix B: Bylaw No. 4394](#)  
[Appendix C: Certificate of Results - Bylaw No. 4393 & 4394](#)

**7.3.**      [21-565](#)      AAP for Bylaw 4379 - Juan de Fuca Water Distribution Loan  
Authorization

**Recommendation:** 1) That in accordance with section 86(3) of the Community Charter, the date of August  
30, 2021 be confirmed as the deadline by which electoral response, under the regional  
Alternate Approval process for CRD Bylaw No. 4379, must be submitted to the Capital  
Regional District by the qualified electors of the Juan de Fuca Water Distribution Local  
Service Area;  
2) That the attached Notice of Alternative Approval Process (Appendix B) and the  
Elector Response Form (Appendix C) be approved; and  
3) That the total number of registered electors within the service area is 69,419 and that  
10% of that number is 6,942 electors.  
(NWA)

**Attachments:** [Staff Report: AAP for Bylaw 4379 - Juan de Fuca Water Loan Authorization](#)  
[Appendix A: Bylaw 4379 at Third Reading](#)  
[Appendix B: Notice of AAP - Bylaw 4379](#)  
[Appendix C: Elector Response Form - Bylaw 4379](#)

**7.4.**      [21-559](#)      AAP for Bylaw 4382 - Regional Water Supply Water Works Facilities

## Loan Authorization

**Recommendation:** 1) That in accordance with section 86(3) of the Community Charter, the date of August 30, 2021 be confirmed as the deadline by which electoral response, under the regional Alternate Approval process for CRD Bylaw No. 4382, must be submitted to the Capital Regional District by the qualified electors within the Water Supply Local Service Area; 2) That the attached Notice of Alternative Approval Process (Appendix B) and the Elector Response Form (Appendix C) be approved; and 3) That the total number of registered electors within the service area is 293,733 and that 10% of that number is 29,374 electors.  
(NWA)

**Attachments:** [Staff Report: AAP for Bylaw 4382 - Regional Water Loan Authorization](#)  
[Appendix A: Bylaw 4382 at Third Reading](#)  
[Appendix B: Notice of AAP - Bylaw 4382](#)  
[Appendix C: Elector Response Form - Bylaw 4382](#)

## 8. REPORTS OF COMMITTEES

### Electoral Areas Committee

8.1. [21-564](#) AAP Results & Adoption for Bylaw 4408 - SGI Harbours Service Loan Authorization

**Recommendation:** The Electoral Areas Committee recommends to the Capital Regional District Board:

1. That the attached Certificate of Results of Alternative Approval Process for Bylaw No. 4408 (Appendix B) be received; and  
(NWA)
2. That Bylaw No. 4408 "Southern Gulf Islands Harbours Service Loan Authorization Bylaw No. 1, 2021" be adopted.  
(WA)

**Attachments:** [Staff Report: SGI Harbours AAP Results - Bylaw No. 4408](#)  
[Appendix A: Bylaw No. 4408](#)  
[Appendix B: Certificate of Results - Bylaw No. 4408](#)

8.2. [21-535](#) Amendment to Bylaw No. 1747 to Expand Port Renfrew Water Local Service Area

**Recommendation:** That the Port Renfrew Utility Services Committee recommends the Electoral Areas Committee recommend to the Capital Regional District Board:

1. That Bylaw No. 4442, "Port Renfrew Water Supply Local Service Establishment Bylaw No. 1, 1989, Amendment Bylaw No. 5, 2021", be introduced and read a first, second, and a third time;
2. That Bylaw No. 4442 be referred to the Inspector of Municipalities for approval;
3. That Bylaw No. 4442 be referred to the Director of the Juan de Fuca Electoral Area for consent;
4. That prior to adoption of Bylaw No. 4442, staff be directed to register a restrictive covenant on the lands to be included in the service area, limiting the number of Single Family Equivalents that can be serviced on the property;
5. That Bylaw No. 4442 be referred to staff for an evaluation of consistency with the Regional Growth Strategy and that staff report back to the Regional Board through the Planning and Protective Services Committee.  
(NWA)

**Attachments:** [Staff Report: Amendment To Bylaw No. 1747](#)  
[Appendix A: Figure 1 – Proposed Water Service Area Inclusion](#)  
[Appendix B: Proposed Water Service Area Expansion Legal Descriptions](#)  
[Appendix C: Proposed Bylaw No. 4442](#)  
[Appendix D: Draft Water Service Covenant](#)

**8.3.**      [21-574](#)      Bylaw 4441: Contribution Service Establishment for the Pender Islands Health Care Centre

**Recommendation:** The Electoral Areas Committee recommends to the Capital Regional District Board that:

1. Bylaw No. 4441, "Pender Islands Health Care Centre Contribution Service Establishment Bylaw No. 1, 2021", be introduced and read a first, second, and third time;
2. That CRD staff be directed to implement the elector approval process by way of referendum;
3. That Kristen Morley be appointed Chief Election Officer with the power to appoint one or more Deputy Chief Election Officer(s);
4. That the wording of the referendum question for the purposes of the ballot shall be as follows:  
Are you in favour of the Capital Regional District (CRD) Board adopting Bylaw No. 4441, "Pender Islands Health Care Centre Contribution Service Establishment Bylaw No. 1, 2021", authorizing the CRD to establish a service to contribute to the costs incurred by the Pender Islands Health Care Society in operating the Pender Islands Health Care Centre and to raise a maximum annual requisition up to the greater of TWO HUNDRED and THIRTY FIVE THOUSAND DOLLARS (\$235,000) or \$0.1803 per ONE THOUSAND DOLLARS (\$1,000.00) of taxable land and improvements for the purpose of funding the operating costs of the service.  
YES or NO?
5. That general voting be held on Saturday, November 20, 2021, with Advance Voting opportunities held on dates and voting places to be determined by the Chief Election Officer;
6. That the synopsis of Bylaw No. 4441, attached as Appendix B, be approved for advertising purposes.  
(NWA)

**Attachments:** [Staff Report: Bylaw 4441 - Pender Islands Health Centre](#)  
[Appendix A: PIHCS Request for New Service](#)  
[Appendix B: Synopsis of Bylaw 4441](#)  
[Appendix C: Bylaw 4441](#)

### Environmental Services Committee

**8.4.**      [21-471](#)      Repealing the Capital Regional District Recycling Bylaw (Bylaw No. 2290)



- Recommendation:** The Environmental Services Committee recommends to the Capital Regional District Board:
1. That Bylaw No. 4432, "Capital Regional District Recycling Bylaw No. 2, 1995, Repeal Bylaw No. 1, 2021" be introduced and read a first, second time and third time;
  2. That Bylaw No. 4432 be adopted.
  3. That Bylaw No. 4434 "Capital Regional District Ticket Information Authorization Bylaw 1990, Amendment Bylaw No. 72, 2021" be introduced and read a first, second time and third time;
  4. That Bylaw No. 4434 be adopted.  
(WA, 2/3 on adoption)

- Attachments:** [Staff Report: Repealing the CRD Recycling Bylaw \(Bylaw No. 2290\)](#)  
[Appendix A: Recycling Bylaw No. 2290](#)  
[Appendix B: Bylaw No. 4432 \(Repeal Bylaw\)](#)  
[Appendix C: Bylaw No. 4434 \(Amendment Bylaw\)](#)

**8.5. [21-503](#) Biosolids Management - Response to Peninsula Biosolids Coalition**

- Recommendation:** [At the June 16, 2021 Environmental Services Committee meeting, the recommendation and three motions arising carried:]  
The Environmental Services Committee recommends to the Capital Regional District Board:
1. That the Regional District support and facilitate where possible the business case process the Township of Esquimalt is doing to explore feasibility and gasification of solid waste and kitchen scraps waste management.
  2. That the CRD utilize this process to test biosolids in the gasification process as an option of the final step in the final stage of biosolids for our region.
  3. The CRD Board request from the Province the end of Land Application of biosolids on the surface of Hartland Landfill.
  4. That this staff report be received for information.  
(NWA)

- Attachments:** [Staff Report: Biosolids Management - Resp. to Peninsula Biosolids Coalition](#)  
[Appendix A: Letter from Peninsula Biosolids Coalition \(May 28, 2021\)](#)

## Finance Committee

**8.6. [21-493](#) Bylaw No. 4436: 2021 to 2025 Financial Plan Bylaw, 2021, Amendment Bylaw No. 2, 2021**

- Recommendation:** The Finance Committee recommends to the Capital Regional District Board:
1. That Bylaw No. 4436, "2021 to 2025 Financial Plan Bylaw, 2021, Amendment Bylaw No. 2, 2021", be introduced and read a first, second, and third time; and
  2. That Bylaw No. 4436 be adopted.  
(WA, 2/3 on adoption)

- Attachments:** [Staff Report: Bylaw 4436 Financial Plan Amendment 2, 2021](#)  
[Appendix A: Bylaw 4436 with Schedules A-B](#)

**8.7. [21-494](#) Bylaw No. 4440: Recreation Services and Facilities Fees and Charges, 2021**

**Recommendation:** The Finance Committee recommends to the Capital Regional District Board:

1. That Bylaw No. 4440, "Capital Regional District Recreation Services and Facilities Fees and Charges Bylaw No. 1, 2009, Amendment Bylaw No. 15, 2021", be introduced and read a first, second and third time;
2. That Bylaw No. 4440 be adopted.

(WP - Central Saanich, North Saanich, Sidney, Sooke, JDF EA, SSI EA;  
2/3 on adoption)

**Attachments:** [Staff Report: Bylaw 4440 Recreation Fees and Charges 2021-2022](#)  
[Appendix A: Bylaw No. 4440 Recreation Fees & Charges 2021-2022](#)  
[Appendix B: List of Changes](#)

**8.8. [21-495](#) Bylaw Nos. 4437-4439: Security Issuing Bylaws, Fall 2021**

**Recommendation:** The Finance Committee recommends to the Capital Regional District Board:

1. That Bylaw No. 4437, "Security Issuing Bylaw No. 3, 2021", be introduced and read a first, second, and third time; and
2. That Bylaw No. 4437 be adopted.
3. That Bylaw No. 4438, "Security Issuing Bylaw No. 4, 2021", be introduced and read a first, second, and third time; and
4. That Bylaw No. 4438 be adopted.
5. That Bylaw No. 4439, "Security Issuing Bylaw No. 5, 2021", be introduced and read a first, second, and third time; and
6. That Bylaw No. 4439 be adopted.

(WA, 2/3 on adoption)

**Attachments:** [Staff Reports: Bylaws 4437-4439 MFA Security Issue Fall 2021](#)  
[Appendix A: Bylaw 4437 Security Issuing No3-2021CRD](#)  
[Appendix B: Bylaw 4438 Security Issuing No4-2021Saanich](#)  
[Appendix C: Bylaw 4439 Security Issuing No5-2021Esquimalt](#)

**8.9. [21-496](#) Capital Reserve Funding Guidelines**

**Recommendation:** The Finance Committee recommends to the Capital Regional District Board:  
That the Capital Reserve Funding Guidelines report be received for information.  
(NWA)

**Attachments:** [Staff Report: Capital Reserve Funding Guidelines](#)  
[Appendix A: CRD Capital Reserves Data Analysis](#)  
[Appendix B: CRD Capital Reserve Guidelines](#)  
[Appendix C: Corporate Finance Concepts](#)

### Juan de Fuca Land Use Committee

**8.10. [21-461](#) Zoning Amendment Application for Section 4, Renfrew District  
Except Those Parts in Plans 427R, 23879, VIP68644, VIP79213,  
VIP80549, VIP82411 and EPP69011 - 12036 West Coast Road**

**Recommendation:** (At its June 15, 2021 meeting the Juan de Fuca Land Use Committee amended the recommendation as noted below.)

The Land Use Committee recommends to the Capital Regional District (CRD) Board:

- a) That the referral of proposed Bylaw No. 4381, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 149, 2020" directed by the Juan de Fuca Land Use Committee to the Shirley/Jordan River Advisory Planning Commission, appropriate CRD departments, BC Hydro, District of Sooke, FLNR - Archaeology Branch, Island Health, Liquor and Cannabis Regulation Branch, Managed Forest Land Council, Ministry of Environment & Climate Change Strategy - Water Stewardship Division, Ministry of Forests, Lands, Natural Resource Operations and Rural Development, Ministry of Public Safety & Emergency Services - Wildfire Service, Ministry of Transportation & Infrastructure, Pacheedaht First Nation, RCMP, Sooke School District #62, and T'Sou-ke First Nation be approved and the comments received;
  - b) That proposed Bylaw No. 4381, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 149, 2020" be introduced and read a first time and read a second time; and
  - c) That in accordance with the provision of section 469 of the Local Government Act, the Director for the Juan de Fuca Electoral Area, or Alternate Director, be delegated authority to hold a Public Hearing with respect to Bylaw No. 4381.
  - d) That prior to adoption of the bylaw, the applicant:
    - i) Provide confirmation that a Contaminated Site Release has been issued by the Province;
    - ii) Provide confirmation that a commercial access permit has been issued by the Province;
    - iii) Secure a covenant on title pursuant to Section 219 of the Land Title Act in favour of the CRD requiring that a fire suppression sprinkler system be installed in all buildings and structures;
    - iv) Provide confirmation that any outstanding building permits for existing buildings are addressed to the satisfaction of the CRD Chief Building Inspector.
- (Voting Block A - JDF EA, Colwood, Langford (Blackwell), Metchosin, Sooke)

**Attachments:**

[Staff Report](#)

[Appendix A: Subject Property, Current Zoning and Application Area Map](#)

[Appendix B: Wildwood Terrace Neighbourhood Commercial C-1A Zone](#)

[Appendix C: Wildwood Terrace 4 Zone](#)

[Appendix D: Development Proposal](#)

[Appendix E: Proposed Bylaw No. 4381](#)

[Appendix F: Referral Comments](#)

[LUC Minutes Excerpt](#)

- 8.11.     [21-463](#)     Zoning Amendment Application for 9662 West Coast Road (PID: 006-452-230)

**Recommendation:** (At its June 15, 2021 meeting the Juan de Fuca Land Use Committee amended the recommendation as noted below.)

The Land Use Committee recommends to the Capital Regional District (CRD) Board:

1. That the referral of proposed Bylaw No. 4407, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 150, 2021" directed by the Juan de Fuca Land Use Committee to the Shirley/Jordan River Advisory Planning Commission, appropriate CRD departments, BC Hydro, District of Sooke, FLNR - Archaeology Branch, FLNR - Ministry of Forests, Lands, Natural Resource Operations and Rural Development, Island Health, Ministry of Environment & Climate Change Strategy - Hazardous Waste and Forestry, Authorizations South, Ministry of Environment & Climate Change Strategy - Water Stewardship Division, Ministry of Transportation & Infrastructure, Pacheedaht First Nation, RCMP, Shirley Volunteer Fire Department, Sooke School District #62, and T'Sou-ke First Nation be approved and the comments received;
2. That proposed Bylaw No. 4407, "Juan de Fuca Land Use Bylaw, 1992, Amendment Bylaw No. 150, 2021", as amended, be introduced and read a first time and read a second time; and
3. That in accordance with the provisions of section 469 of the Local Government Act, the Director for the Juan de Fuca Electoral Area, or Alternate Director, be delegated authority to hold a Public Hearing with respect to Bylaw No. 4407.
4. That prior to adoption of proposed Bylaw No. 4407, the following conditions be met:
  - i) Removal of the Notice on Title and confirmation that any outstanding building permits for existing buildings are addressed to the satisfaction of the CRD Chief Building Inspector;
  - ii) Approval of an access permit to the subject property by the Ministry of Transportation & Infrastructure.

(Voting Block A - JDF EA, Colwood, Langford (Blackwell), Metchosin, Sooke)

**Attachments:**

[Staff Report](#)

[Appendix A: Subject Property](#)

[Appendix B: Forestry AF Zone](#)

[Appendix C: Site Plan](#)

[Appendix D: Development Proposal](#)

[Appendix E: Proposed Bylaw No. 4407](#)

[Appendix F: Referral Comments](#)

[Amended Proposed Bylaw No. 4407](#)

[LUC Minutes Excerpt](#)

## Regional Parks Committee

- 8.12.     [21-501](#)     Adoption of Bylaw No. 4431 (Amendment of CRD Parks Regulation Bylaw No. 1, 2018) and Bylaw No. 4433 (Ticket Information Authorization Bylaw No. 1857, Schedule 18)

**Recommendation:** [At the June 23, 2021 Regional Parks Committee meeting, the recommendation was amended by inserting a new motion as No. 2:]  
The Regional Parks Committee recommends to the Capital Regional District Board:

1. That Bylaw No. 4431, "Capital Regional District Parks Regulation Bylaw No. 1, 2018, Amendment Bylaw No. 1, 2021", be introduced, and read a first, second and third time;
2. That staff examine a potential amendment to account for traditional use.
3. That Bylaw Amendment No. 4431 be adopted;
4. That Bylaw Amendment No. 4433, "Capital Regional District Ticket Information Authorization Bylaw, 1990, Amendment Bylaw No. 70, 2021", be introduced, and read a first, second and third time; and
5. That Bylaw Amendment No. 4433 be adopted.

(WP - ALL, 2/3 on adoption)

**Attachments:** [Staff Report: Adoption of Bylaw No. 4431 and Bylaw No. 4433](#)  
[Appendix A: Bylaw No. 4431](#)  
[Appendix B: Bylaw No. 4433](#)  
[Appendix C: Bylaw No. 4225 - showing revisions](#)  
[Appendix D: Bylaw No. 1857 - showing revisions](#)

**8.13.**     [21-498](#)     Elk/Beaver Lake Recreational Use Advisory Committee - Terms of Reference and Associated Bylaw

**Recommendation:** The Regional Parks Committee recommends to the Capital Regional District Board:

1. That the revised Terms of Reference for the Elk/Beaver Lake Advisory Committee be approved;  
(NWA)
2. That Bylaw No. 4430, "Elk/Beaver Lake and Bear Hill Regional Park Management Plan Bylaw No. 1, 1992, Amendment Bylaw No. 3, 2021", be introduced, and read a first, second and third time; and
3. That Bylaw No. 4430 be adopted.

(WP - ALL, 2/3 on adoption)

**Attachments:** [Staff Report: EBLRUAC - TOR and Associated Bylaw](#)  
[Appendix A: EBLRUAC - Terms of Reference](#)  
[Appendix B: Bylaw No. 4430](#)

## 9. BYLAWS

**9.1.**     [21-555](#)     Bylaw 4426 - "Emergency Communication Dispatch Service Establishment Bylaw No. 1, 2016, Amendment Bylaw No. 2, 2021"

**Recommendation:** That Bylaw 4426 - "Emergency Communication Dispatch Service Establishment Bylaw No. 1, 2016, Amendment Bylaw No. 2, 2021" be adopted.  
(NWA)

**Attachments:**     [Bylaw No.4426](#)

## 10. NOTICE(S) OF MOTION

**10.1.**     [21-489](#)     Motion with Notice: Partnerships to Protect Old Growth Forests in a Manner Consistent with Reconciliation (Director Isitt)

**Recommendation:** [At the June 9, 2021 CRD Board meeting, further deliberation on an amending motion was postponed due to a provincial announcement that afternoon. The amending motion, if passed, would result in the main motion being amended to read:

That the Board endorses the following resolution and directs staff to forward copies to the Premier of British Columbia, the BC Minister of Forests, the BC Minister of Indigenous Relations and Reconciliation, Members of the Legislative Assembly representing constituencies on Vancouver Island, and Association of Vancouver Island and Coastal Communities (AVICC) member local governments, requesting favourable consideration:

Resolution: Partnerships to Protect Old Growth Forests in a Manner Consistent with Reconciliation

BE IT RESOLVED THAT the Capital Regional District expresses its willingness to work with Indigenous governments, the Government of British Columbia, the Government of Canada and other entities to protect old growth forests on southern Vancouver Island in a manner consistent with reconciliation objectives, including consideration of establishing Indigenous Protected and Conserved Areas;

AND BE IT FURTHER RESOLVED THAT the Capital Regional District calls on the Government of British Columbia to allocate funding to enact deferrals in an economically just manner, in the full spirit of reconciliation, and to support through conservation financing and other measures the economic transition of affected Indigenous and non-Indigenous workers, communities and companies from unsustainable old-growth logging toward the development of long-term sustainable local economies.]

That the Board endorses the following resolution and directs staff to forward copies to the Premier of British Columbia, the BC Minister of Forests, the BC Minister of Indigenous Relations and Reconciliation, Members of the Legislative Assembly representing constituencies on Vancouver Island, and Association of Vancouver Island and Coastal Communities (AVICC) member local governments, requesting favourable consideration:

Resolution: Partnerships to Protect Old Growth Forests in a Manner Consistent with Reconciliation

WHEREAS the District of Highlands, District of Metchosin, District of Saanich and City of Victoria have gone on record calling for the Government of British Columbia to protect old growth forests in a manner consistent with the objective of reconciliation with Indigenous peoples;

AND WHEREAS Ancient high productivity old-growth ecosystems are globally one of the most valuable climate mitigation and resiliency assets in terms of carbon storage, sequestration, protection against wildfire, storage of water and preservation of biological diversity;

AND WHEREAS Less than 3% of the original high productivity old growth forests in British Columbia remain standing, and of this residual land base, 75% is slated to be eliminated through industrial logging operations;

AND WHEREAS the Government of British Columbia's Old Growth Review Panel recommended in April 2020 that the Province defer development of old growth forests where "ecosystems are at very high and near-term risk of irreversible biodiversity loss" until a new strategy is implemented;

AND WHEREAS Alternatives exist to increase protection of biological diversity and employment, through the immediate and just transition to sustainable management of second-growth forests with expanded value-added processing and manufacturing;

THEREFORE BE IT RESOLVED that the Capital Regional District endorses the position of the District of Highlands, District of Metchosin, District of Saanich and City of Victoria calling on the Government of British Columbia to protect old growth forests on Vancouver Island in a manner consistent with reconciliation objectives;

AND BE IT FURTHER RESOLVED THAT the Capital Regional District expresses its willingness to work with Indigenous governments, the Government of British Columbia, the Government of Canada and other entities to protect old growth forests on southern Vancouver Island in a manner consistent with reconciliation objectives, including consideration of establishing Indigenous Protected and Conserved Areas;

AND BE IT FURTHER RESOLVED THAT the Capital Regional District calls on the Government of British Columbia to work with Indigenous and non-Indigenous communities to implement recommendations of the Old Growth Strategic Review and defer old-growth logging pending implementation of the panel's recommendations;

AND BE IT FURTHER RESOLVED THAT the Capital Regional District calls on the Government of British Columbia to allocate funding to enact deferrals in an economically just manner, in the full spirit of reconciliation, and to support through conservation financing and other measures the economic transition of affected Indigenous and non-Indigenous workers, communities and companies from unsustainable old-growth logging toward the development of long-term sustainable local economies.  
(NWA)

**Attachments:**

[Motion with Notice: Partnerships to Protect Old Growth Forests](#)

[Attachment 1: A New Future for Old Forests: Old Growth Strategic Rvw. \(2020\)](#)

[Attachment 2: Statement from Pacheedaht First Nation \(April 2021\)](#)

[Attachment 3: Letter From Elder Bill Jones, Pacheedaht First Nation \(2020\)](#)

[Attachment 4: Letter from District of Highlands \(May 2021\)](#)

[Attachment 5: Resolution adopted by District of Metchosin \(May 2021\)](#)

[Attachment 6: Resolution adopted by District of Saanich \(April 2021\)](#)

[Attachment 7: Letter from City of Victoria \(April 2021\)](#)

[Attachment 8: Letter from City of Nanaimo \(March 2021\)](#)

[Attachment 9: Letter from District of Tofino \(May 2021\)](#)

[Attachment 10: Letter from City of Powell River \(March 2021\)](#)

[Attachment 11: Resolution adopted by City of Port Moody \(March 2021\)](#)

## 11. NEW BUSINESS

## 12. MOTION TO CLOSE THE MEETING

- 12.1. [21-579](#) Motion to Close the Meeting

- Recommendation:**
1. That the meeting be closed for Appointments in accordance with Section 90(1)(a) of the Community Charter. [1 item]
  2. That the meeting be closed for Labour Relations under Section (90)(1)(c) of the Community Charter. [2 items]
  3. That the meeting be closed for Land Acquisition in accordance with Section 90(1)(e) of the Community Charter.
  4. That such disclosures could reasonably be expected to harm the interests of the Regional District. [5 items]
  5. Under Legal Advice under Section 90 (1)(i) of the Community Charter. [1 item]
  6. That the meeting be closed for Intergovernmental Negotiations in accordance with Section 90(2)(b) of the Community Charter. [1 item]

### 13. RISE AND REPORT

### 14. ADJOURNMENT

#### Voting Key:

**NWA - Non-weighted vote of all Directors**

**NWP - Non-weighted vote of participants (as listed)**

**WA - Weighted vote of all Directors**

**WP - Weighted vote of participants (as listed)**