

Capital Regional District

625 Fisgard St., Victoria, BC V8W 1R7

Notice of Meeting and Meeting Agenda Capital Regional District Board

Wednesday, July 12, 2017
1:35 PM
6th Floor Boardroom
625 Fisgard Street
Victoria, BC

1. APPROVAL OF THE AGENDA

2. ADOPTION OF MINUTES

2.1. <u>17-548</u> Minutes for Adoption

Recommendation: That the minutes below be adopted as circulated.

(NWA)

Attachments: Minutes: June 14, 2017 Regional Board Meeting

3. REPORT OF THE CHAIR

4. PRESENTATIONS/DELEGATIONS

4.1 Presentations

4.2 Delegations

4.2.1.	<u>17-555</u>	Delegation: Wayne Cox Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Wayne Cox Re: Agenda Item 5.11. Draft Island View Beach Region
4.2.2.	<u>17-556</u>	Delegation: Brenda Axon Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Brenda Axon Re: Agenda Item 5.11. Draft Island View Beach Regio
4.2.3.	<u>17-557</u>	Delegation: Jackie Goodwin Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Jackie Goodwin Re: Agenda Item 5.11. Draft Island View Beach Re
4.2.4.	<u>17-558</u>	Delegation: Karen Harris Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Karen Harris Re: Agenda Item 5.11. Draft Island View Beach Region

4.2.5.	<u>17-559</u>	Delegation: Ted Murray Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Ted Murray Re: Agenda Item 5.11. Draft Island View Beach Region
4.2.6.	<u>17-560</u>	Delegation: Ann Nightingale Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Ann Nightingale Re: Agenda Item 5.11. Draft Island View Beach Re
4.2.7.	<u>17-561</u>	Delegation: Michael Simmons Re: Agenda Item 5.11. Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Michael Simmons Re: Agenda Item 5.11. Draft Island View Beach F
4.2.8.	<u>17-562</u>	Delegation: Paul Siluch Re: Agenda Item 5.11 Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Paul Siluch Re: Agenda Item 5.11 Draft Island View Beach Regiona
4.2.9.	<u>17-563</u>	Delegation: Jason Austin Re: Agenda Item 5.11 Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Jason Austin Re: Agenda Item 5.11 Draft Island View Beach Regior
4.2.10	. <u>17-564</u>	Delegation: Yves Parizeau Re: Item No. 5.11 Draft Island View Beach Regional Park Management Plan
	Attachments:	Delegation: Yves Parizeau Re: Item No. 5.11 Draft Island View Beach Regional

5. REPORTS OF COMMITTEES

Electoral Area Services Committee

5.1. 17-247 Grants in Aid

Recommendation: That the Electoral Area Services Committee recommend to the Capital Regional

District Board:

That the following grant-in-aid applications be approved:

- Galiano Community Food Program: \$4,220.00
- Galiano Conservancy Association: \$1,500.00
- Galiano Conservancy Association: \$1,500.00
- Galiano Golf and Country Club: \$640.00
- Moving Around Pender: \$1,412.00
- North Galiano Community Association: \$2,116.77
- Saturna Island Marine Research & Education Society: \$1,973.48
- South Pender Historical Society: \$2,595.22
- TELANET Centre for Innovation and Peace: \$10,000.00

(NWA)

<u>Attachments:</u> <u>Staff Report: Grants In Aid</u>

Appendix A: Grants-in-Aid Applications

5.2. Consideration to Approve the Experience the Gulf Islands Concept

Plan

Recommendation: That the Electoral Area Services Committee recommends to the Capital Regional

District Board:

That the Experience the Gulf Islands Concept Plan be approved.

(NWA)

Attachments: Staff Report: Consideration to Approve the ETGI Concept Plan

Appendix A: Experience the Gulf Islands Concept Plan

5.3. 17-477 Community Works Fund Applications

Recommendation: That the Electoral Area Services Committee recommend to the Capital Regional

District Board:

That the following Community Works Fund applications be approved:

Southern Gulf Island: Chamber of Commerce, Visitor Centre and Kiosks, Southern

Gulf Islands: \$24,600

Salt Spring Island: CRD Service, Hydrology Study, Phase 2, Drake Road Housing

Development, Salt Spring Island: \$15,000

Juan de Fuca: Sheringham Point Lighthouse Preservation Society, Chip Sealing of

Access Road: \$12,000

(NWA)

<u>Attachments:</u> Staff Report: Community Works Fund Applications

Appendix A: SGI Chamber of Commerce Visitor Centre & Kiosks

Appendix B: SSI-CRD Hydrology Study Drake Road Housing

Appendix C: JDF Sheringham Lighthouse Preservation Soc. Acces Rd.

Environmental Services Committee

5.4. 17-510 Advanced Integrated Resource Management - Next Steps

Recommendation:

That the Environmental Services Committee recommend to the Capital Regional District Board:

- a) That staff be directed to prepare the following deliverables for the September 2017 Integrated Resource Management Advisory Committee meeting:
- a draft Integrated Resource Management Project Plan outline
- a gap analysis to complete the evaluation of the broader array of technologies and feedstock combinations (as required in the provincial approval of the Core Area Liquid Waste Management Plan, Amendment No. 11)
- a proposed IRM facilities tour plan to address identified information gaps;
- a summary of potential policy/project implications resulting from the CRD's lack of flow control over much of the waste feedstock; and
- b) That staff initiate the procurement process.
- c) That the staff report and presentation materials be referred to the Saanich Peninsula and Southern Gulf Islands Wastewater Commissions and the District of Sooke for information.
- d) That the detailed analysis by the consultant be reviewed according to the Freedom of Information and Protection of Privacy Act and then released publicly. (WP All)

Attachments:

Staff Report: Advanced Integrated Resource Management - Next Steps

Appendix A: Proposed IRM Work Plan

Presentation: IRM Road Map

Juan De Fuca Land Use Committee

5.5. Zoning Amendment Application for Lot 3, District Lot 17, Renfrew

District, Plan VIP13240 and Lot A, District Lot 17, Renfrew District,

Plan VIP54121

Recommendation: That the Land Use Committee recommends to the CRD Board:

a) That the referral of proposed Bylaw No. 4167 directed by the Juan de Fuca Land Use Committee to the Port Renfrew Advisory Planning Commission, BC Hydro, Cowichan Valley Regional District, District of Sooke, Island Health, Ministry of Transportation and Infrastructure, Pacheedaht First Nation, RCMP and Sooke School District No. 62 and appropriate CRD departments be approved and the comments be received;

b) That proposed Bylaw No. 4167, "Comprehensive Community Development Plan for Port Renfrew, Bylaw No. 1, 2003, Amendment Bylaw No. 8, 2017" be introduced and read a first time and second time; and

c) That in accordance with the provisions of Section 469 of the Local Government Act, the Director for the Juan de Fuca Electoral Area, or Alternate Director, be delegated authority to hold a Public Hearing with respect to Bylaw No. 4167. (VOTING BLOCK A)

<u>Attachments:</u> Staff Report

Appendix A: Proposed Bylaw No. 4167

Appendix B: APC Draft Minutes Excerpt

Appendix C: Referral Comments

LUC Minutes Excerpt

Regional Housing Trust Fund Commission

5.6. <u>17-461</u> Regional Housing Trust Fund Application for Croftonbrook, Salt

Spring Island

Recommendation: That the Regional Housing Trust Fund (RHTF) Commission recommends to the

Capital Regional District (CRD) Board:

That a grant in the amount of \$408,000 to Island Women Against Violence (IWAV) be approved to support the development of 34 units of affordable rental housing at 132 Corbett Road, Salt Spring Island, subject to meeting the terms of the RHTF

Grant Funding Agreement.

(WP - All except Langford, JDF EA and Colwood)

Attachments: Staff Report: RHTF Application for Croftonbrook, SSI

5.7. 17-462 Regional Housing Trust Fund Application for Cedar Grove, Victoria

Recommendation: That the Regional Housing Trust Fund (RHTF) Commission recommends to the

Capital Regional District (CRD) Board:

That a grant in the amount of \$600,000 to the Cool Aid Society be approved to support the development of 50 units of affordable rental housing at 210 Gorge Road East, Victoria, subject to meeting the terms of the RHTF Grant Funding

Agreement.

(WP - All except Langford, JDF EA and Colwood)

<u>Attachments:</u> <u>Staff Report: RHTF Application for Cedar Grove, Victoria</u>

Regional Parks Committee

5.8. <u>17-484</u> Draft Regional Trails Plan for the Gulf Islands

Recommendation: That the Regional Parks Committee recommend to the Capital Regional District

Board:

That the draft Regional Trails Plan for the Gulf Islands be made available for public

review and comment.

(WP - All)

<u>Attachments:</u> Staff Report:Draft Regional Trails Plan for the Gulf Islands

Attachment 1: Public Participation Report

Attachment 2:Draft Gulf Islands Regional Trails Plan

5.9. <u>17-491</u> Elk/Beaver Lake Initiative Update

Recommendation: That the Regional Parks Committee recommend to the Capital Regional District

Board:

That staff be directed to include up to \$40,000 in the 2018 Regional Parks service plan to install and operate an oxygenation system for Beaver Lake, and develop a business case for a high-efficiency hypolimetic oxygenation system for Elk Lake.

(WP - All)

<u>Attachments:</u> <u>Staff Report: Elk/Beaver Lake Initiative Update</u>

Appendix A: Elk Lake Remediation Options

5.10. 17-502 2017 Draft Island View Beach Regional Park Management Plan

Recommendation: [The original staff recommendation was amended at the meeting as follows:]

That the Regional Parks Committee recommend to the Capital Regional District Board:

That overtures are made to the District of Central Saanich that there is interest in having an off-leash dog area on the District of Central Saanich Park as well as an area for kite surfers outside of the fenced area.

That the Regional Parks Committee recommend to the Capital Regional District Board:

That the addition of doggie bag dispensers at the Park be referred to staff to provide further information.

That the Regional Parks Committee recommend to the Capital Regional District Board:

That the Island View Beach Regional Parks Management Plan be approved with the following amendments:

- Insert a bullet in 3.6.1.2 of the Draft Island View Beach Regional Park Management Plan stating "that the Regional Parks Committee work with the Province and the Federal Government to protect brant and migratory shorebirds from recreational uses of the adiacent park."
- That both of the submissions from The Friends of Island View Beach and The Rocky Point Bird Observatory be attached as an appendix to the Island View Beach Regional Park Management Plan for future reference.
- Adding under 3.6.4 under bullet 3 the wording "subject to the land use approval of the District of Central Saanich.
- That the day-use area (Zone 1) have no dogs permitted year-round with the exception of service dogs.
- That under 3.6.4.6 Drainage in sub-bullet under bullet 1 "Maintain the existing drainage ditch..." that the sub-bullet be divided into two separate sub-bullets to:
 - Maintain the existing drainage ditch system.
- Monitor its effectiveness in reducing mosquito habitat and its effect on the coastal wetland ecosystem.

(WP - All)

Attachments:

Staff Report: 2017 Draft Island View Beach Regional Park Management Plan

Attachment 1: Island View Beach Regional Park Draft Management Plan

Attachment 2: Stakeholder Recommendations Comparison Table

Presentation - Island View Beach Regional Park

REVISE<u>D Island View Beach Regional Park Draft Management Plan</u>

Correspondence: Letter from Central Saanich re: Island View Beach Park Mana

Correspondence: Tsawout Letter to CRD Chair Barb Desjardins

Late Item: Correspondence from Central Saanich Late Late Item: Correspondence from Tsawout First Nation

Regional Water Supply Commission

5.11. 17-483 Appointment of Watershed Security Officers

Recommendation:

That the Regional Water Supply Commission recommend to the Capital Regional District Board:

1. That Bylaw No. 4195, the "Capital Regional District Enforcement Officers Bylaw No. 1, 1999, Amendment Bylaw No. 02, 2017" be introduced, read a first and second time, read a third time, and adopted;

2. That for the purpose of Section 233 of the Local Government Act and Section 28(3) of the Offence Act, and in accordance with Capital Regional District Bylaw No. 2681, Don Herriott, Nathan Boyne and Stephen Ford be appointed as Watershed Security Officers.

(NWA)

<u>Attachments:</u> Staff Report: Appointment of Watershed Security Officers

Attachment 1
Attachment 2

5.12. <u>17-511</u> Drinking Water Quality Monitoring to Meet Provincial Regulatory Requirements

Recommendation:

That the Regional Water Supply Commission recommends:

1. That the Capital Regional District's Water Quality Program provide water quality sampling, analysis and reporting services on behalf of the municipal water purveyors, funded through the Regional Water Supply bulk water rate; and

2. That staff bring the recommendation forward, with funding and resource implications, as part of the 2018 Regional Water Supply and CRD Board service plan and budget process.

(NWA)

<u>Attachments:</u> StaffReport: Drinking Water Quality Monitoring

Appendix A

5.13. Proposed Disposition and Road Dedication of CRD land Adjacent to Irwin Road - City of Langford

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Recommendation: That the Regional Water Supply Commission recommends to the CRD Board:

1. That Lot 2, Section 4, Goldstream District, Plan 8956, PIDs 005-493-030 and Lot 3 Section 26, Goldstream District, Plan 8956, PID 005-493-056 be dedicated as road under section 107 of the Land Title Act as a means to transfer the land to City of Langford, and that CRD staff be directed to provide public notice of the CRD's

intent to dispose of the lands; and

2. That CRD staff be authorized to negotiate and execute the Road Dedication Agreement and any other agreements necessary to complete the transfer.

(WA)

<u>Attachments:</u> <u>Staff Report: Proposed Disposition And Road Dedication</u>

Appendix A
Appendix B
Appendix C

Transportation Committee

5.14. <u>17-94</u> 2017 Board Standing and Select Committees - Terms of Reference

(Transportation Committee)

Recommendation: [The original staff recommendation was changed at the meeting as follows:]

That the terms of reference for the 2017 Transportation Committee as attached in Appendix A be adopted as amended to change the wording under item 1(d) to "Advocate to senior levels of government to support major multi-modal transportation projects which support the region's sustainability measures".

[An additional recommendation was made at the meeting as follows:]

That the Transportation Committee recommend to the Capital Regional District

Board:

That the Capital Regional District Board Chair send a letter to the Province requesting that they release the Capital Integrated Services and Governance

Initiatives Report as soon as possible.

(NWA)

Attachments: Staff Report: 2017 Committee Terms of Reference

Appendix A: 2017 Terms of Reference Transportation Committee

5.15. <u>17-505</u> Transportation Data Collection and Analysis Review

Recommendation: That the Transportation Committee recommend to the Capital Regional District

Board:

That the summary of the Transportation Data Collection and Analysis Review be

received for information.

(NWA)

<u>Attachments:</u> <u>Staff Report: Transportation Data Collection and Analysis Review</u>

Appendix 1: Sum-CRD Transport'n Data Collection & Analysis

Appendix 2: Trans Data Collect & Analysis Program Components

5.16. <u>17-506</u> Update on Regional Transportation Initiatives

Recommendation: That the Transportation Committee recommend to the Capital Regional District

Board:

That the Update on Regional Transportation Initiatives report be received for

information.

Attachments: Staff Report: Update on Regional Transportation Initiatives

Appendix 1: Regional Transportation Initiatives

5.17. 17-446 Motion from December 8, 2016 Traffic Safety Commission:

Invitation to the District of Metchosin and the City of Colwood to

become members of the Traffic Safety Commission

Recommendation: [The original recommendation in the report was changed at the meeting to be

Transportation Committee specific]

That the Transportation Committee recommend to the Capital Regional District

Board:

That the Capital Regional District Board correspond with both the District of Metchosin and the City of Colwood to request they consider joining the balance of the Capital Regional District municipalities and become a participant in the Traffic

Safety Commission Service; and

That the Traffic Safety Commission Board Chair or representative, and the Capital Regional District Board member on the Commission represent the board and meet with the councils, and/or make presentations to the councils to define the benefit to

their communities of participation.

(WP - All except Metchosin and Colwood)

Attachments: Notice of Motion: Traffic Safety Commission re Invitation

5.18. 17-503 Motion from May 11, 2017 Traffic Safety Commission: New

Members

Recommendation: [The original recommendation in the report was changed at the meeting to be

Transportation Committee specific]

That the Transportation Committee recommend to the Capital Regional District Board: That representatives from the Greater Victoria Cycling Coalition and Walk On Victoria be invited to join the Traffic Safety Commission as voting members.

(WP - All except Metchosin and Colwood)

<u>Attachments:</u> Notice of Motion Traffic Safety Commission re New Members

5.19. 17-504 Motion from June, 8 2017 Traffic Safety Commission: Joint

submission with Cowichan Valley Regional District to the province to

explore the use of interval cameras as an additional tool in the

Malahat speed enforcement initiative

Recommendation: [The original recommendation in the report was changed at the meeting to be

Transportation Committee specific]

That the Transportation Committee recommend that the Capital Regional District Board send a letter to the Cowichan Valley Regional District Board requesting it to cosponsor a joint submission to the province requesting that the use of interval cameras be explored as an additional tool in the Malahat speed enforcement

initiative; and

That the opportunity to provide a response to questions at the Capital Regional

District Board be available.

(NWA)

Attachments: Notice of Motion: Traffic Safety Commission re Joint Submission

6. ADMINISTRATION REPORTS

6.1. Bylaw No. 4191: Capital Regional District Recreation Services and

Facilities Fees and Charges 2017-2018

Recommendation: 1. That Bylaw No. 4191, cited as "Capital Regional District Recreation Services and

Facilities Fees and Charges Bylaw No. 1, 2009, Amendment Bylaw No. 11, 2017" be

introduced and read a first and second time; 2. That Bylaw No. 4191 be read a third time; and

3. That Bylaw No. 4191 be adopted.

(NWA, 2/3 on adoption)

Attachments: Staff Report: Bylaw 4191 CRD Recreation Fees Charges

Appendix 1: Bylaw 4191
Appendix 2: List of Revisions

6.2. 17-524 Public Hearing Report on Bylaw No. 4104, "Otter Point Official

Community Plan Bylaw No. 1, 2014, Amendment Bylaw No. 1, 2016"

Recommendation: a) That the minutes that form the Report of the Public Hearing, which is certified as a

fair and accurate summary of the representations that were made at the Public Hearing held on June 5, 2017, for Bylaw No. 4104, "Otter Point Official Community Plan Bylaw

No. 1, 2014, Amendment Bylaw No. 1, 2016", be received;

b) That Bylaw No. 4104 be read a third time and adopted.

(VOTING BLOCK A)

Attachments: Staff Report: Public Hearing Rpt-Bylaw #4104, Amend Bylaw #1, 2016"

Appendix 1: Proposed Bylaw No. 4104
Appendix 2: Report of the Public Hearing

6.3. <u>17-539</u> Community Works Fund Applications

Recommendation: That the following Community Works Fund applications be approved:

1. CRD Service: Mayne Island Parks and Recreation Commission, Dinner Bay Park

Surface Replacement - Gravel/Grass: \$27,000

2. Southern Gulf Islands Community Resource Center, Establishment of Southern Gulf

Islands Visitor Centre: \$36,000

3. Galiano Club, Community Hall Energy Upgrades: \$13,947.40

(NWA)

<u>Attachments:</u> <u>Staff Report: Community Works Fund Applications</u>

Appendix A: CRD Mayne Island Parks And Recreation Application

Appendix B: Southern Gulf Islands Community Resource Center Application

Appendix C: Galiano Club Community Hall Application

6.4. <u>17-526</u> Bylaws No. 4198, 4199 and 4200: Municipal Finance Authority Security Issuing Bylaws - Fall 2017

Recommendation:

- 1. That Bylaw No. 4198, "Security Issuing Bylaw No. 4, 2017", be introduced and read a first and second time:
- 2. That Bylaw No. 4198 be read a third time;
- 3. That Bylaw No. 4198 be adopted;
- 4. That Bylaw No. 4199, "Security Issuing Bylaw No. 5, 2017", be introduced and read a first and second time:
- 5. That Bylaw No. 4199 be read a third time;
- 6. That Bylaw No. 4199 be adopted;
- 7. That Bylaw No. 4200, "Security Issuing Bylaw No. 6, 2017", be introduced and read a first and second time;
- 8. That Bylaw No. 4200 be read a third time; and
- 9. That Bylaw No. 4200 be adopted.

(WA, 2/3 on adoption)

<u>Attachments:</u> Staff Report: Bylaws 4198, 4199 & 4200 MFA Security Issue 2017 Fall

Attachment 1: Bylaw 4198 Security Issuing Bylaw No. 4, 2017

Attachment 2: Bylaw 4199 Security Issuing Bylaw No. 5, 2017

Attachment 3: Bylaw 4200 Security Issuing Bylaw No. 6, 2017

6.5. <u>17-547</u> Bylaw No. 4178 - Salt Spring Island Stormwater Quality Establishing Bylaw Amendment

Recommendation:

1. That third reading of Bylaw No. 4178, "Salt Spring Island Stormwater Quality Management Extended Service Establishment Bylaw No. 1, 1996, Amendment Bylaw

No. 1, 2017", be rescinded;

- 2. That Bylaw No. 4178, "Salt Spring Island Stormwater Quality Management Extended Service Establishment Bylaw No. 1, 1996, Amendment Bylaw No. 1, 2017" be amended as set out in Appendix B to include a maximum requisition clause; and
- 3. That Bylaw No. 4178, "Salt Spring Island Stormwater Quality Management Extended Service Establishment Bylaw No. 1, 1996, Amendment Bylaw No. 1, 2017", be given third reading, as amended.

(NWA)

Attachments: Staff Report: Bylaw No. 4178 - SSI Stormwater Quality

Appendix A: Bylaw No. 2454 Appendix B: Bylaw No. 4178

- 7. BYLAWS
- 8. NOTICE OF MOTION

8.1. 17-550 Notice of Motion: Partnership on Abandoned Vessels

Recommendation:

That the Board:

(1) Endorse the following resolution and directs staff to work with the Cowichan Valley Regional District, the Regional District of Nanaimo, the Islands Trust, the Government of British Columbia, the Government of Canada and local governments and First Nations governments on southern Vancouver Island and the Gulf Islands on a coordinated response to abandoned vessels, including submission of funding applications to the Abandoned Boats Program and Coastal Restoration Fund, and report back to the Board within six months on the progress of this initiative; and

(2) Requests that the Chair, on behalf of the Board, write to the following entities, forwarding copies of the resolution and requesting favourable consideration and resolutions of support: the Cowichan Valley Regional District Board, the Regional District of Nanaimo Board, the Islands Trust Council, Members of Parliament and Members of the Legislative Assembly representing constituencies on southern Vancouver Island and the Gulf Islands, and local governments and First Nations governments on southern Vancouver Island and the Gulf Islands.

(NWA)

Attachments:

Notice of Motion: Partnership on Abandoned Vessels

Attachment 1: Abandoned Boats Program Applicants Guide

Attachment 2: Coastal Restoration Fund Guidelines

Attachment 3: Letter from Cadboro Bay CA and Veins of Life

9. NEW BUSINESS

10. MOTION TO CLOSE THE MEETING

10.1. 17-566 Motion to Close the Meeting

Recommendation:

That the meeting be closed in accordance with the Community Charter, Part 4, Division 3, 90(1)(a) personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agenda of the regional district or another position appointed by the regional district, and (j) information that is prohibited, or information that if it were presented in a document would be prohibited from disclosure under section 21 of the Freedom of Information and Protection of Privacy Act.

(NWA)

11. ADJOURNMENT

Voting Key:

NWA - Non-weighted vote of all Directors

NWP - Non-weighted vote of participants (as listed)

WA - Weighted vote of all Directors

WP - Weighted vote of participants (as listed)