

## Meeting Minutes

### Capital Regional District Board

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Wednesday, January 31, 2024

1:00 PM

6th Floor Boardroom  
625 Fisgard Street  
Victoria, BC

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#### Special Meeting

#### PRESENT

DIRECTORS: C. Plant (Chair), M. Little (Vice Chair), J. Bateman (for M. Tait) (EP), P. Brent, S. Brice, J. Brownoff, J. Caradonna, C. Coleman, Z. de Vries, B. Desjardins, S. Goodmanson, G. Holman (EP), S. Kim (for M. Alto) (EP), D. Kobayashi, C. McNeil-Smith, K. Murdoch, D. Murdoch (EP), L. Szpak, D. Thompson (1:15 pm), S. Tobias (EP), A. Wickheim, K. Williams

STAFF: T. Robbins, Chief Administrative Officer; L. Hutcheson, General Manager, Parks and Environmental Services; K. Morley, General Manager, Corporate Services; S. Henderson, Senior Manager, Real Estate; A. Orr, Senior Manager Corporate Communications; G. Harris, Senior Manager, Environmental Protection; M. Lagoa, Deputy Corporate Officer; S. Orr, Senior Committee Clerk (Recorder)

EP - Electronic Participation

Guest: K. Hamilton, Tavola Strategy Group

Regrets: Directors M. Alto, M. Tait, P. Jones, R. Windsor

The meeting was called to order at 1:03 pm.

#### 1. TERRITORIAL ACKNOWLEDGEMENT

Director Murdoch provided the Territorial Acknowledgement.

#### 2. APPROVAL OF THE AGENDA

**MOVED** by Director Little, **SECONDED** by Director de Vries,  
That the agenda for the January 31, 2024 Session of the Capital Regional District Board be approved with the addition of the following item:

**2.b. Chairs Remarks**

**CARRIED**

## 2.b. CHAIRS REMARKS

The reason I have called this meeting is out of an abundance of caution, and respect for the board. I say caution because I want us to be certain as a board that the process we are following is one that the board has faith in. It is undoubtedly the first time I can recall that the board has considered the consultation materials for public engagement at a board level, but I did not want to see the board at the end of the scheduled consultation process to say we do not accept the findings. We will hear from delegations, staff and a consultant and then we will have the opportunity to ask questions and then determine what we need to do. We can proceed one of three ways, if there is no motion arising, we accept the staff report for information only, or we can stop the consultation and revise the materials, or we can direct the chair of the board, and chair and vice chair of the environment committee to review materials. Today's meeting is not about the merits of land application, and the decision that the board has already made, this meeting is to discuss the consultation materials and the survey that has been created. Thank you for allowing me to speak to you and provide a overview of why we are meeting and thank you to staff for providing the report.

## 3. PRESENTATIONS/DELEGATIONS

### 3.1. Presentations

There were no presentations.

### 3.2. Delegations

**MOVED** by Director Murdock, **SECONDED** by Director Wickheim,  
That a late delegation, Francois Broussard, be permitted to speak.  
**CARRIED**

- 3.2.1. [24-139](#) Delegation - Philippe Lucas; Representing Biosolid Free BC: Re: Agenda Item: 4.1. Long-Term Biosolids Management Planning - Engagement and Consultation Information

P. Lucas spoke to Item 4.1.

- 3.2.2. [24-140](#) Delegation - Nikki Macdonald; Representing Peninsula Biosolids Coalition: Re: Agenda Item 4.1.: Long-Term Biosolids Management Planning - Engagement and Consultation Information

N. Macdonald spoke to Item 4.1.

**Director Thompson joined the meeting in person at 1:15 pm.**

**3.2.3.** [24-141](#) Delegation - Jonathan O'Riordan; Mt. Work Coalition: Re: Agenda Item: 4.1. Long-Term Biosolids Management Planning - Engagement and Consultation Information

J. O'Riordan spoke to Item 4.1.

**3.2.4.** **24-160** Delegation - F. Broussard; Eco Esquimalt Climate Organizers: Re: Agenda Item: 4.1. Long-Term Biosolids Management Planning - Engagement and Consultation Information

F. Broussard spoke to Item 4.1.

#### **4. SPECIAL MEETING MATTERS**

**4.1.** [24-126](#)

## Long-Term Biosolids Management Planning - Engagement and Consultation Information

T. Robbins, L. Hutcheson, and K. Hamilton, Tavola Strategy Group, presented Item 4.1. for information.

Discussion ensued regarding:

- land application and gasification as options in the management plan
- participation feedback process for local governments
- consultation undertaken in the development of survey materials
- public engagement opportunities in electoral areas
- absence of risks in the survey and frequently asked questions (FAQs)
- First Nations engagement and consultation
- provincial review of Organic Matter Recycling Regulation of BC (OMRR)
- timeline of plan implementation related to provincial deadline
- consideration of a tiered engagement strategy on complex issues
- review of public participation framework
- demographic oriented survey questions related geographic location
- using new technology and social media to facilitate engagement
- providing additional historical references for public information

**Director Brent left the meeting at 2:13 pm.**

Motion Arising:

**MOVED by Director de Vries, SECONDED by Director Szpak,  
That staff continue the survey as planned.**

**MOVED by Director Thompson, SECONDED by Director Caradonna,  
That the motion arising be amended by adding the following words after the word "planned":**

- ", and amend the FAQ's to briefly reflect the more nuanced discussion of risk in Appendix E and mention the five risk areas identified by the Mount Work Coalition,
- amend survey language to be more specific and clear for example using "land application" rather than "beneficial use", and,
- assess whether responses before and after these changes are different."

**Director Murdoch challenged the amendment as a point of order. Chair Plant ruled the amendment out of order and therefore would not be considered for debate.**

Discussion ensued regarding updating the FAQ's and public engagement page on the CRD website.

**MOVED by Director Holman, SECONDED by Alternate Director Bateman,  
That the motion arising be amended by adding the words after the word "planned":**

**", while ensuring that the information provided more clearly acknowledges the health and environmental risks of beneficial biosolids uses if not properly managed."**

**MOVED by Director Caradonna, SECONDED by Director Thompson,**

That the amendment be amended by adding the following words after the word "managed":

", as well as information on the CRD Board's position on biosolids, and a triple bottom line cost analysis of beneficial options."

Director McNeil-Smith challenged the amendment to the amendment as a point of order. Chair Plant ruled the amendment to the amendment not out of order and therefore would be considered for debate.

Discussion ensued regarding the viability of including triple bottom line cost analysis in FAQ's.

The question was called on the amendment to the amendment:

That the amendment be amended by adding the following words after the word "managed":

", as well as information on the CRD Board's position on biosolids, and a triple bottom line cost analysis of beneficial options."

**CARRIED**

Opposed: de Vries, Little, Plant, Szpak

The question was called on the amendment:

That the motion arising be amended by adding the words after the word "planned":

", while ensuring that the information provided more clearly acknowledges the health and environmental risks of beneficial biosolids uses if not properly managed, as well as information on the CRD Board's position on biosolids, and a triple bottom line cost analysis of beneficial options."

**CARRIED**

Opposed: Brice, Brownoff, de Vries, Little, Murdock, Szpak, Plant

**MOVED** by Director McNeil-Smith, **SECONDED** by Director Little,

That the meeting be extended past the 3 hour scheduled time.

**CARRIED**

Director Wickheim left the meeting at 4:08 pm.

Discussion ensued regarding:

- integration of public comments and questions into the survey and FAQ's
- core area service participants
- statement of the Board's and staff position on biosolids

The question was called on the main motion as amended:

That staff continue the survey as planned, while ensuring that the information provided more clearly acknowledges the health and environmental risks of beneficial biosolids uses if not properly managed, as well as information on the CRD Board's position on biosolids, and a triple bottom line cost analysis of beneficial options."

**CARRIED**

There is no recommendation. This report is for information only.

**5. ADJOURNMENT**

**MOVED** by Director de Vries, **SECONDED** by Director Thompson,  
That the January 31, 2024 Capital Regional District Board meeting be adjourned  
at 4:15 pm.  
**CARRIED**

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**CHAIR**

**CERTIFIED CORRECT:**

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**CORPORATE OFFICER**