

## REPORT TO SALT SPRING ISLAND LOCAL COMMUNITY COMMISSION MEETING OF THURSDAY, AUGUST 13, 2026

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**SUBJECT**     **2027 Provisional Salt Spring Island Local Community Commission Budget Review**

### **ISSUE SUMMARY**

To present the 2027 Salt Spring Island Local Community Commission (LCC) budget and obtain recommendations from the LCC to forward to the Capital Regional District (CRD) Board for approval.

### **BACKGROUND**

The (CRD) provides a range of regional, sub-regional and local services to the community. Regional services are provided to the entire region, sub-regional services are provided to groups of participating Municipalities, First Nations and Electoral Areas and Local Services are provided to single Municipalities, Electoral Areas or to groups of residents within local service areas. The CRD provides services to approximately 11,635 Salt Spring Island residents.<sup>1</sup>

Budgets for review are specific to LCC governed services. These services delivered are established by the *Local Government Act and Service Establishment Bylaws*, and guided by the Board strategic plan, and corporate service plans.

### **Budget Approval Process**

Under budget direction provided by the Board, review and recommendation for approval of 12 Salt Spring Island service budgets are delegated to the LCC. These budgets are preliminary for review, and it is expected the LCC will make recommended changes to the CRD Financial Plan. The CRD Provisional Financial Plan will be presented to the CRD Board on September 23, 2026. Additional changes by the LCC to the budget following provisional approval by the CRD Board will be considered by the Board at final budget approval in March 2027.

### **Service Planning and Budget Development**

The 2027 service planning process marks the first year of the four-year strategic and corporate planning cycle. The planning cycle is designed to ensure alignment and implementation of strategic objectives during the election term. A corporate plan will be prepared to incorporate new and revised priorities following local government elections in the fall of 2026. Any changes to service levels and financial plans are brought forward in the annual planning cycle.

Similar to previous years, the Service and Financial Planning Guidelines will be reviewed by the Finance Committee and approved by the Board. These guidelines help manage finances considering trends, assumptions, and factors affecting the organization. For 2027, staff attempted to balance cost pressures with maintaining essential services within previous directions.

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<sup>1</sup> 2021 Census Data

As part of the planning process, the Executive Leadership Team (ELT) has met multiple times over recent months to review individual service plans, initiative business cases, and financial implications in alignment with the corporate plan and Board approved financial planning guidelines. ELT has prioritized initiatives in consideration of fiscal constraints, organizational capacity, and workforce pressures.

Budget development is based on resources required for the delivery of core services, impacts of new initiatives through service planning, proposed capital programming, and other cost pressures such as inflation and contractual agreements. Service budgets include operating and capital plans in addition to any changes in reserve funds. A detailed discussion of main budget drivers for each LCC service is included in this report supported by Appendix A, B, C and D.

## **ALTERNATIVES**

### *Alternative 1*

The Salt Spring Island Local Community Commission recommends the Committee of the Whole recommend to the Capital Regional District Board:

1. That the 2027 Salt Spring Island Local Community Commission Service Budgets be given provisional approval as presented; and
2. That the new initiatives identified in Appendix B remain in the Five-Year Financial Plans.
3. That the new initiatives identified in Appendix C for January 1, 2027, implementation be approved for expenditure.

### *Alternative 2*

The Salt Spring Island Local Community Commission recommends the Committee of the Whole recommend to the Capital Regional District Board:

1. That the 2027 Electoral Area Services Budgets be given provisional approval with specific direction on amendments; and
2. That the new initiatives identified in Appendix B remain in the Five-Year Financial Plan with specific direction on amendments.
3. That the new initiatives identified in Appendix C for January 1, 2027, implementation be approved with specific direction on amendments.

## **IMPLICATIONS**

### *Financial Implications*

#### **Requisition**

Table 1 summarizes the change in tax requisition from the 2026 final to 2027 provisional for each service.

**Table 1: 2027 Provisional vs 2026 Final Requisition**

| Salt Spring Island LCC<br>Services    | Requisition/Parcel Tax |                  |                |             |
|---------------------------------------|------------------------|------------------|----------------|-------------|
|                                       | 2027                   | 2026             | \$ Chg         | % Chg       |
| Parks and Recreation Services         | 3,329,250              | 3,159,695        | 169,555        | 5.4%        |
| Small Craft Harbour (Fernwood Dock) * | 32,836                 | 19,677           | 13,159         | 66.9%       |
| Community Transit                     | 522,410                | 496,500          | 25,910         | 5.2%        |
| Community Transportation              | 112,268                | 62,789           | 49,479         | 78.8%       |
| Septage/Composting*                   | 425,239                | 416,491          | 8,748          | 2.1%        |
| Library                               | 804,010                | 804,013          | (3)            | 0.0%        |
| Economic Development                  | 137,587                | 85,672           | 51,915         | 60.6%       |
| Arts                                  | 162,373                | 154,361          | 8,012          | 5.2%        |
| Grants-in-Aid                         | 86,938                 | 75,960           | 10,978         | 14.5%       |
| Street Lighting                       | 35,572                 | 34,354           | 1,218          | 3.5%        |
| Search and Rescue                     | 28,280                 | 27,696           | 584            | 2.1%        |
| Livestock Injury Comp.                | -                      | -                | -              | 0.0%        |
|                                       | <b>5,676,763</b>       | <b>5,337,208</b> | <b>339,555</b> | <b>6.4%</b> |

\*Services funded by Parcel Tax

The actual tax rates impact to residents will vary depending on the specified and defined service areas in which they reside in addition to their individual 2027 property assessment values. The 2027 preliminary requisition impact shown in Table 1 reflects the 2026 assessment values from BC Assessments. New assessment information will be incorporated in the final budget when revised data is released by BC Assessments in early February 2027.

## Operating Budget Overview

Table 2 summarizes the change in expenditures from 2026 final budget to the 2027 provisional budget.

**Table 2: Summary of Operating Budget (2027 Provisional vs 2026 Final)**

| Salt Spring Island LCC<br>Services  | Total Expenditure |                  |                |             |
|-------------------------------------|-------------------|------------------|----------------|-------------|
|                                     | 2027              | 2026             | \$ Chg         | % Chg       |
| Parks and Recreation Services       | 4,337,460         | 4,085,195        | 252,265        | 6.2%        |
| Small Craft Harbour (Fernwood Dock) | 33,006            | 19,847           | 13,159         | 66.3%       |
| Community Transit                   | 747,245           | 733,695          | 13,550         | 1.8%        |
| Community Transportation            | 112,438           | 63,179           | 49,259         | 78.0%       |
| Septage/Composting                  | 1,365,919         | 1,276,792        | 89,127         | 7.0%        |
| Library                             | 805,140           | 806,113          | (973)          | -0.1%       |
| Economic Development                | 138,207           | 108,008          | 30,199         | 28.0%       |
| Arts                                | 162,573           | 154,551          | 8,022          | 5.2%        |
| Grants-in-Aid                       | 87,028            | 96,100           | (9,072)        | -9.4%       |
| Street Lighting                     | 35,622            | 34,394           | 1,228          | 3.6%        |
| Search and Rescue                   | 28,380            | 31,831           | (3,451)        | -10.8%      |
| Livestock Injury Comp.              | 3,158             | 3,158            | -              | 0.0%        |
|                                     | <b>7,856,176</b>  | <b>7,412,863</b> | <b>443,313</b> | <b>6.0%</b> |

The provisional 2027 operating budget is \$7.8 million, an increase of \$0.4 million or 6% from 2026. The changes in operating expenditure greater than \$10,000 are primarily due to the following:

- Supplementary items identified in Appendix B.
- Wage increases driven by new collective agreement
- One-time reductions in transfers to reserves, which have now been restored to the 2025 contribution levels.

### Capital Budget Overview

Capital plan highlights including capital projects for each service are listed within each budget package. Capital plans are developed through a process of reviewing:

- Projects in progress
- Condition of existing assets and infrastructure
- Regulatory, environmental, risk, health and safety
- New or renewal initiatives prioritized by each service

Funding to support capital projects is funded by Capital on Hand, Capital Reserve Funding, debt and grant funding including Community Works Funding (CWF). A summary of CWF allocations in 2027 by service has been included in (Appendix D).

The following table summarizes the 2027 capital plan including the funding sources details for each service.

**Table 3 - Summary of 2027 Provisional Capital Plan**

| Salt Spring Island LCC Services         | Capital Funds on Hand | Debt             | Equipment Repl. Fund | Grants           | Capital Reserve | 2027 Total       |
|-----------------------------------------|-----------------------|------------------|----------------------|------------------|-----------------|------------------|
| Parks and Rec Services                  | 691,500               | 1,750,00         | 160,000              | 1,485,000        | 403,500         | <b>4,490,000</b> |
| SSI Small Craft Harbour (Fernwood Dock) |                       |                  |                      |                  | 20,000          | <b>20,000</b>    |
| Community Transit                       | 30,000                |                  |                      | 115,000          | 35,000          | <b>180,000</b>   |
| Community Transportation                | 710,000               |                  |                      | 650,000          | 75,000          | <b>1,435,000</b> |
| Septage / Composting                    | 50,000                |                  |                      |                  | 40,000          | <b>90,000</b>    |
| SSI Public Library                      | 5,000                 |                  |                      | 25,000           | 12,500          | <b>42,500</b>    |
| <b>Total</b>                            | <b>1,486,500</b>      | <b>1,750,000</b> | <b>160,000</b>       | <b>2,275,000</b> | <b>586,000</b>  | <b>6,257,500</b> |

### Advanced Approvals

Advanced approval is requested in situations where the commencement or continuity of work before March 2027 is required to address operational needs. These are often related to items that have regulatory compliance implications, grant deadlines and capital projects for which tenders must be issued and where a delay can have negative impacts on service delivery. Items identified in (Appendix C) as required activities to begin in advance of the March final budget.

## **Summary**

The attached 2027 LCC budget packages in (Appendix A) include operating and capital, are provided for provisional approval.

The provisional budget is subject to change as a result of the final 2026 surplus/deficits, receipt of revised assessment and any adjustments recommended by the LCC prior to final approval of the Financial Plan bylaw in March 2027.

## **CONCLUSION**

The 2027 Salt Spring Island Local Community Commission (LCC) budgets have been delegated to the LCC by the Capital Regional District (CRD) Board for review and provisional approval. Overall, the 2027 LCC provisional budget has been prepared based on the service plans and provide ongoing CRD services that respond to the varying needs of the Salt Spring Island.

## **RECOMMENDATION**

The Salt Spring Island Local Community Commission recommends the Committee of the Whole recommend to the Capital Regional District Board:

1. That the 2027 Salt Spring Island Local Community Commission Service Budgets be given provisional approval as presented; and
2. That the new initiatives identified in Appendix B remain in the Five-Year Financial Plans.
3. That the new initiatives identified in Appendix C for January 1, 2027, implementation be approved for expenditure.

|               |                                                                                                       |
|---------------|-------------------------------------------------------------------------------------------------------|
| Submitted by: | Dan Ovington, BBA, Senior Manager, Salt Spring Island Administration                                  |
| Concurrence   | Stephen Henderson, MBA, P.G. Dip.Eng., BSc, General Manager, of Electoral Area Services               |
| Concurrence:  | Varinia Somosan, CPA, CGA, Acting Chief Financial Officer and General Manager of Finance & Technology |
| Concurrence   | Ted Robbins, B. Sc., C. Tech., Chief Administrative Officer                                           |

## **ATTACHMENTS**

Appendix A: SSI LCC Budget Services  
Appendix B: 2027 Supplementary Items  
Appendix C: 2027 January Approvals  
Appendix D: Community Works Funding Allocation by Service