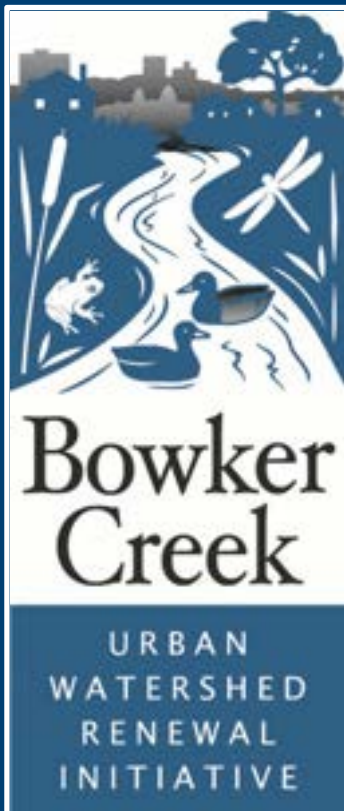




What We Heard Report

Bowker Creek Blueprint Update
August 2025

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Brought to you by the Bowker Creek Initiative

The Bowker Creek Initiative (BCI) is a collaborative effort between people, organizations, and local governments to protect and enhance the ecological, social and economic health of the Bowker Creek watershed. The initiative was established because of concerns about flooding, pollution, and the degraded condition of Bowker creek.

This report was prepared by ISL Engineering and Land Services Ltd.

EXECUTIVE SUMMARY

The Capital Regional District (CRD) through the Bowker Creek Initiative (BCI) is updating the Bowker Creek Blueprint, a 100-year action plan aimed at protecting and restoring the Bowker Creek Watershed. This report captures the key messages, ideas, and concerns shared by community members engaged as part of the update process. The input from 393 participants combined with the technical knowledge from municipal staff and final review with the Blueprint project working group will help shape the finalization of the Bowker Creek Blueprint and 100-year action plan.

Key Themes

- **Activities and Connectivity:** Most participants visit Bowker Creek and the Bowker Creek watershed primarily for walking, running, biking, relaxing, and enjoying nature. Living nearby is also a significant factor connecting participants to the area.
- **Popular Locations:** The Bowker Creek Walkway in Oak Bay and the Oak Bay Recreation Centre are the most visited places in the watershed by participants. Oak Bay High School and Hillside Centre Mall are also popular.
- **Information Preferences:** Most participants showed a strong preference for information about native trees and plants, preventing pollution, and watershed stewardship.
- **Education Methods:** Most participants considered signage as the most useful form of education about the watershed, followed by volunteer opportunities for restoration and awareness campaigns.
- **Blueprint Goals:** All Blueprint goals are important to participants.
- **Co-benefits of a Healthy Watershed:** Increased community greenways and recreational space, enhanced livability, and resilience to climate change are the most valued co-benefits by most participants.
- **Environmental Actions:** Most participants said planting native trees and plants, removing invasive species, daylighting, and implementing green stormwater infrastructure and low-impact development are the preferred environmental actions.
- **Concerns:** Wildlife habitat loss and water pollution are the greatest concerns, followed by construction and development impacts.

Next Steps

The Bowker Creek Blueprint Update Working Group will review all feedback gathered through this report and consider how it can be incorporated into the final plan. For more information, visit <http://www.bowkercreekinitiative.ca>.

PROJECT OVERVIEW

The Bowker Creek Initiative (BCI) is updating the Bowker Creek Blueprint, a 100-year action plan to protect and restore the Bowker Creek Watershed. In 2011, the Bowker Creek Blueprint was created to revitalize the Bowker Creek watershed. The Blueprint identified a series of actions that would lead to improvements in the watershed, the creek, habitat, and community. The update will revise planned actions in the Blueprint based on accomplishments, new information, and current pressures facing the watershed. The updated Blueprint will continue to guide municipalities, the community, and other land stewards in managing and restoring the watershed and creek corridor into the future.

ENGAGEMENT OVERVIEW

As part of the final update for the project, we invited community input through both an online presentation and an in-person open house. In total, we heard from 393 participants.

Events:

In-Person Open House

- 📅 June 10, 2025
- 🕒 3:00 – 7:00 PM
- 📍 Na'tsa'maht, Lansdowne Campus – Camosun College

Virtual Information Session

- 📅 June 12, 2025
- 🕒 7:00 – 8:30 PM
- 💻 Online Presentation

In-Person Walking Tour

- 📅 June 15, 2025
- 🕒 10:30 AM - Noon
- 👣 Walking Tour – Lower Watershed

In-Person Walking Tour

- 📅 June 17, 2025
- 🕒 6:30 – 8:00 PM
- 👣 Walking Tour – Upper Watershed



How We Engaged and Shared Information

Engagement was carried out through an online survey, an in-person open house, online presentation and a community walk. Information was also shared by BCI steering committee partners, news media ads, posters, postcards, community email lists and newsletters, the project website, and social media.

Promotional efforts

We shared using the following methods:



59,090 views on Facebook and Instagram posts



403 clicks from posts to visit project webpage



2500 postcards distributed at community events (i.e. Fernfest etc.)



2 news ads placed in Black Press and Times Colonist each



55 posters throughout the community



Community groups shared information over internal email and newsletter distribution lists



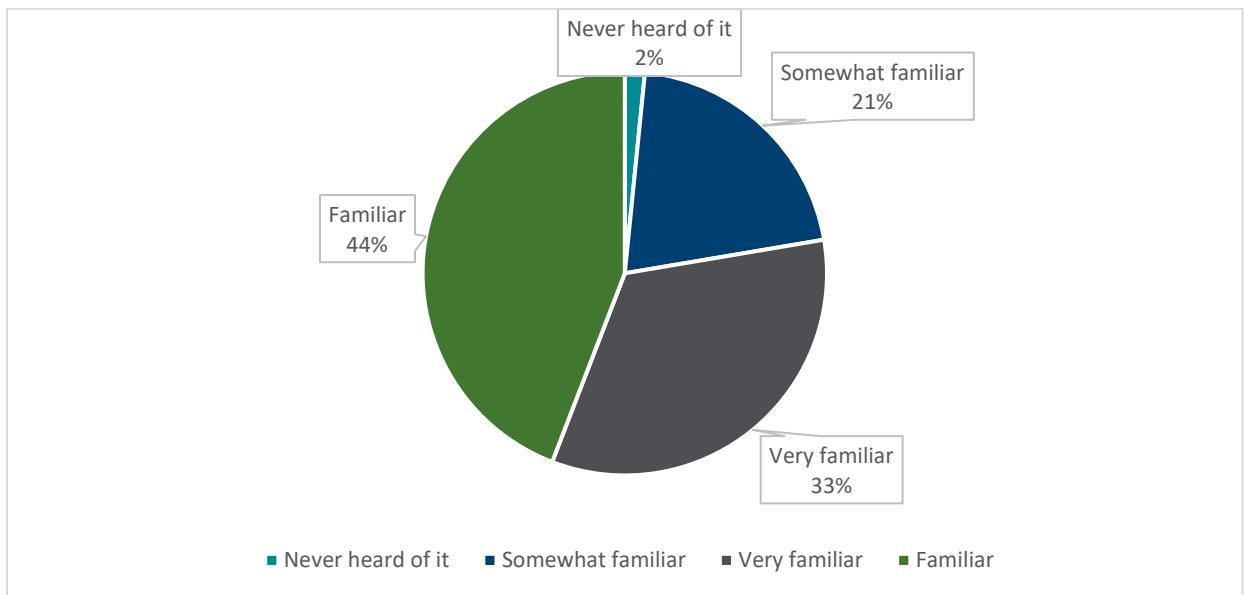
WHAT WE HEARD

Online Survey

The following section reflects what we heard from 188 participants in the online survey.

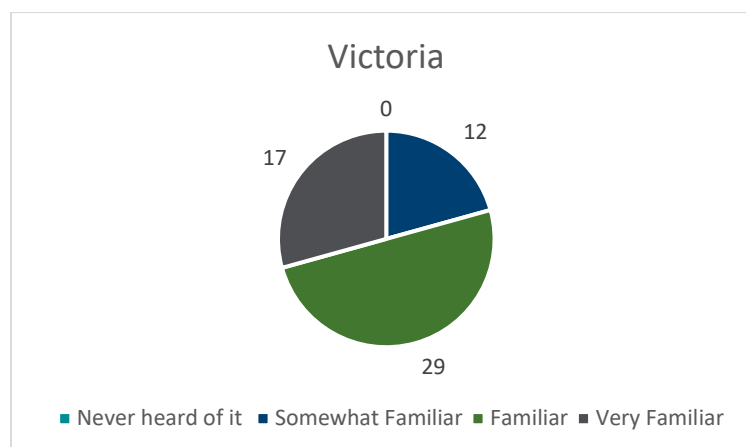
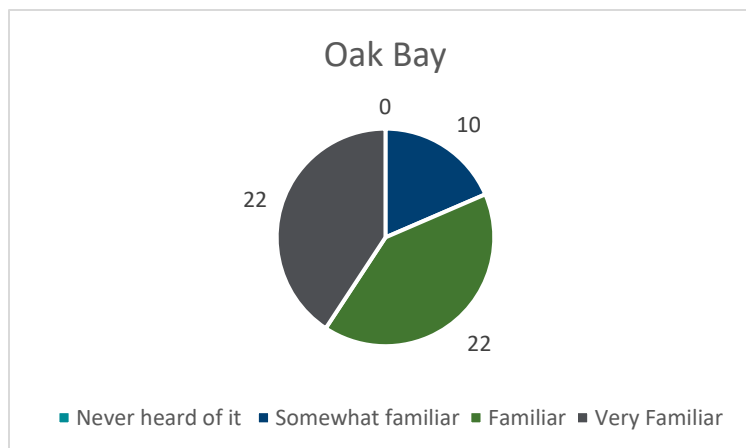
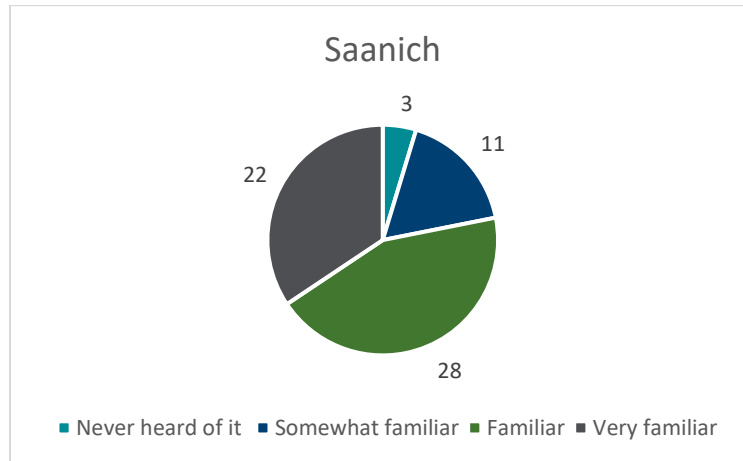
1. What is your knowledge of Bowker Creek and the Bowker Creek watershed?

Most participants were familiar with Bowker Creek and the watershed.



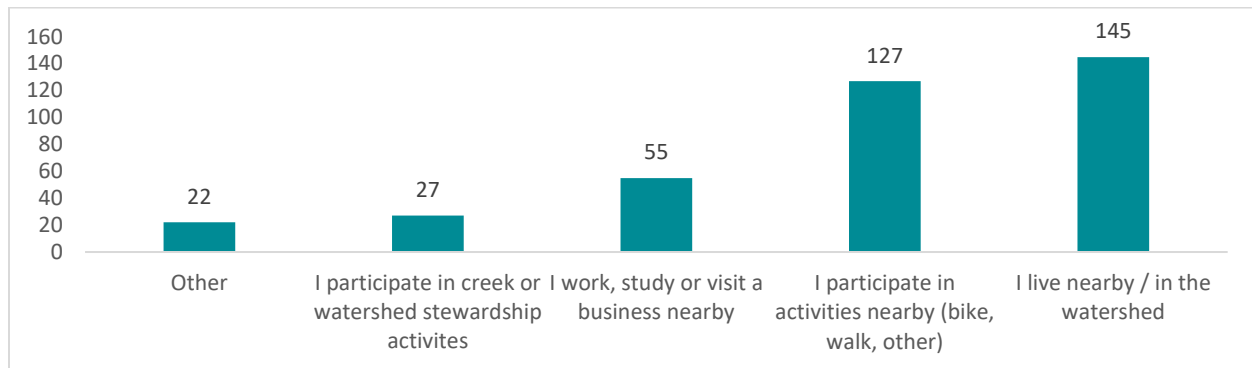
188 responses

Here's how each municipality responded to Question 1, as shown in the charts below. Responses are numbers and not reflected as percentages.



2. What is your connection to Bowker Creek or the Bowker Creek Watershed?

Most participants said they live near the watershed and participate in activities nearby.



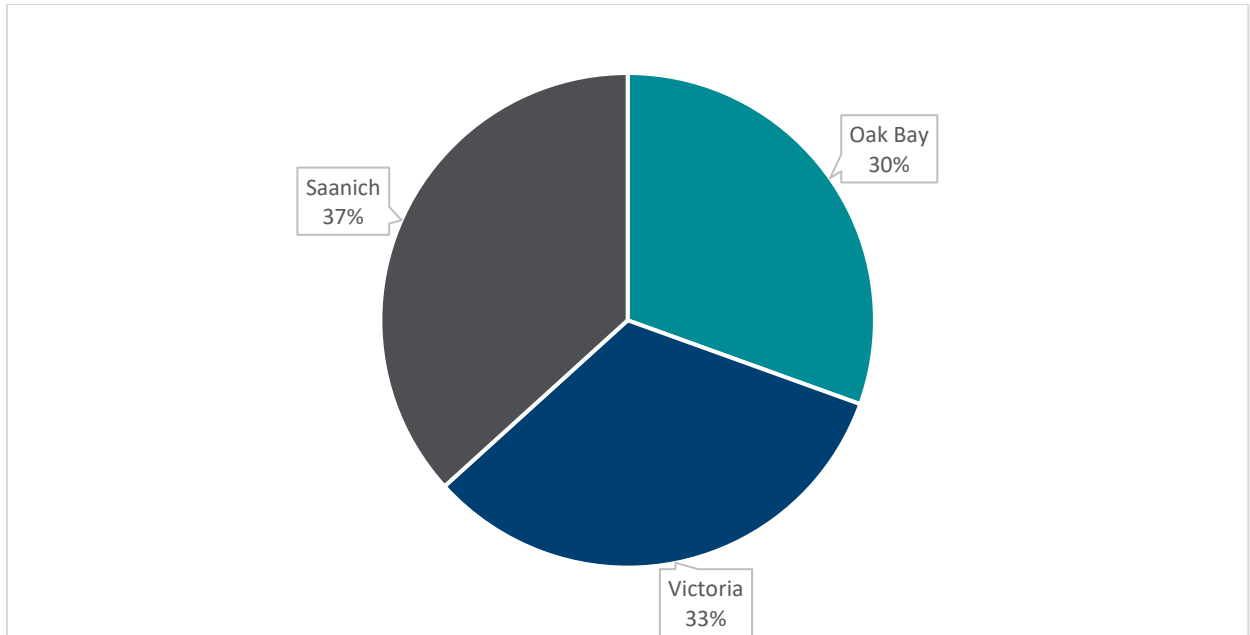
188 Responses

OTHER:

- **Personal Connection to Place**
 - Born in Victoria.
 - Mount Tolmie is my mountain.
 - Bowker Creek is my river.
 - Grew up here, backing onto Bowker Creek.
 - Lived near the creek from 1956–1975.
 - My family has lived in Oak Bay for over 50 years.
- **Lifelong Learning & Research**
 - Studied Bowker Creek in elementary through university (Geography at UVic).
 - Conducted university research on the creek and watershed.
 - Spent 10 years at UVic, including work related to the creek.
- **Stewardship & Advocacy**
 - Volunteer fundraiser and social media contributor.
 - Advocate for daylighting and restoring orphaned waterways.
 - Participated in the first 100-year plan for Bowker Creek.
 - Worked to halt interference with the creek's wellbeing.

3. If you live nearby / in the watershed, which area do you live in?

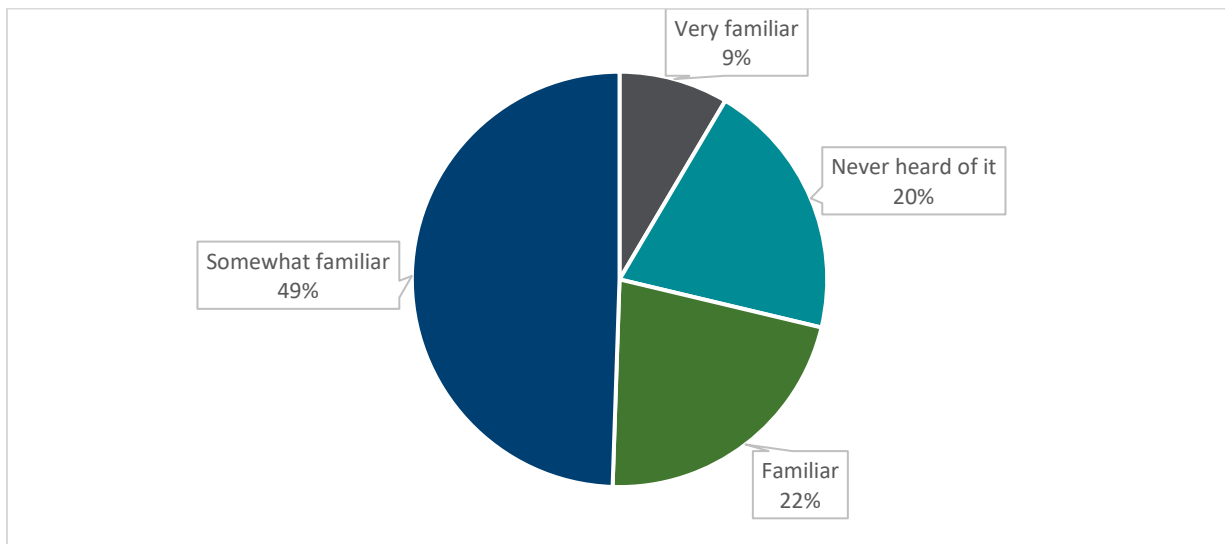
One third of participants were either from Saanich, Victoria or Oak Bay.



177 responses

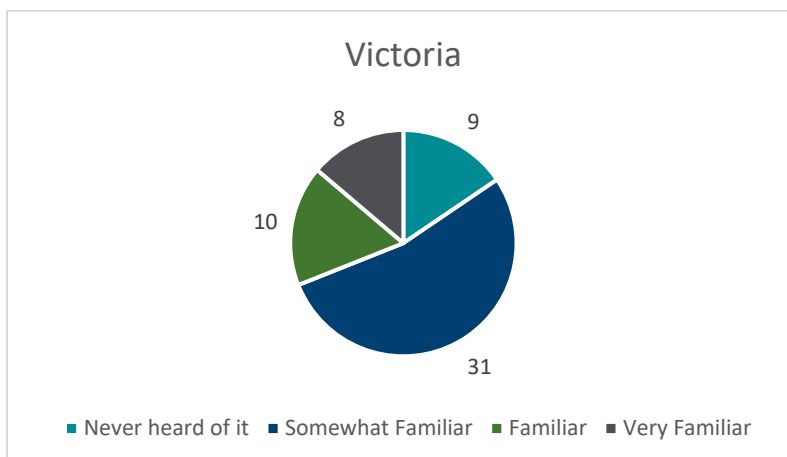
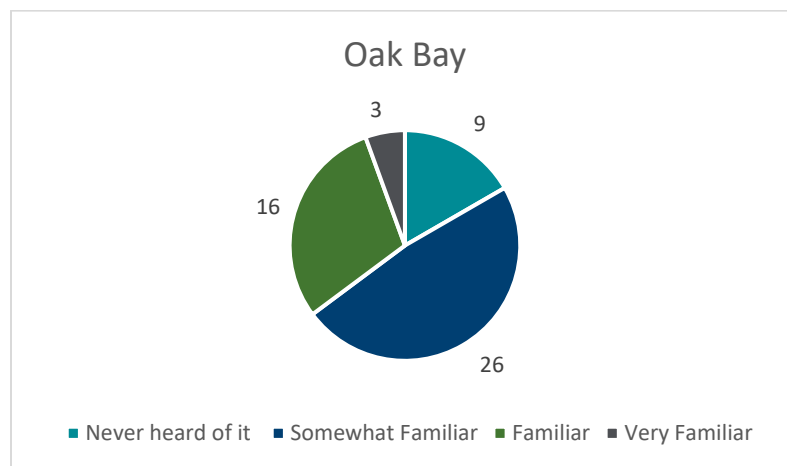
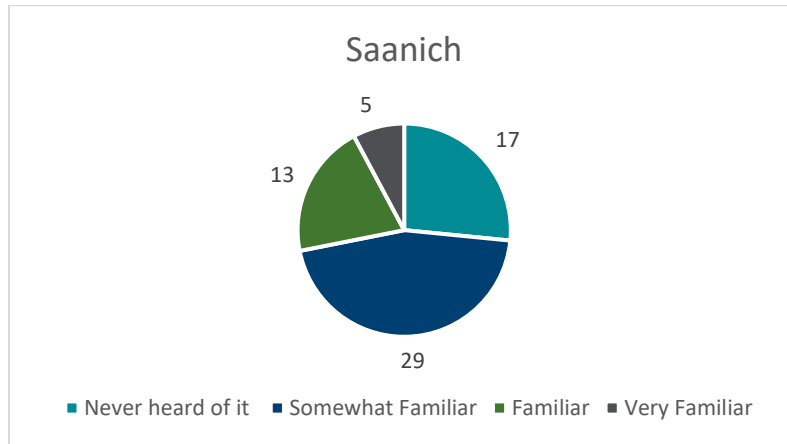
4. What is your knowledge of the Bowker Creek Blueprint – a 100-year Plan to Restore Bowker Creek Watershed?

More than 3/4 of participants were at least somewhat familiar with the Bowker Creek Blueprint – a 100-year Plan to restore Bowker Creek watershed.



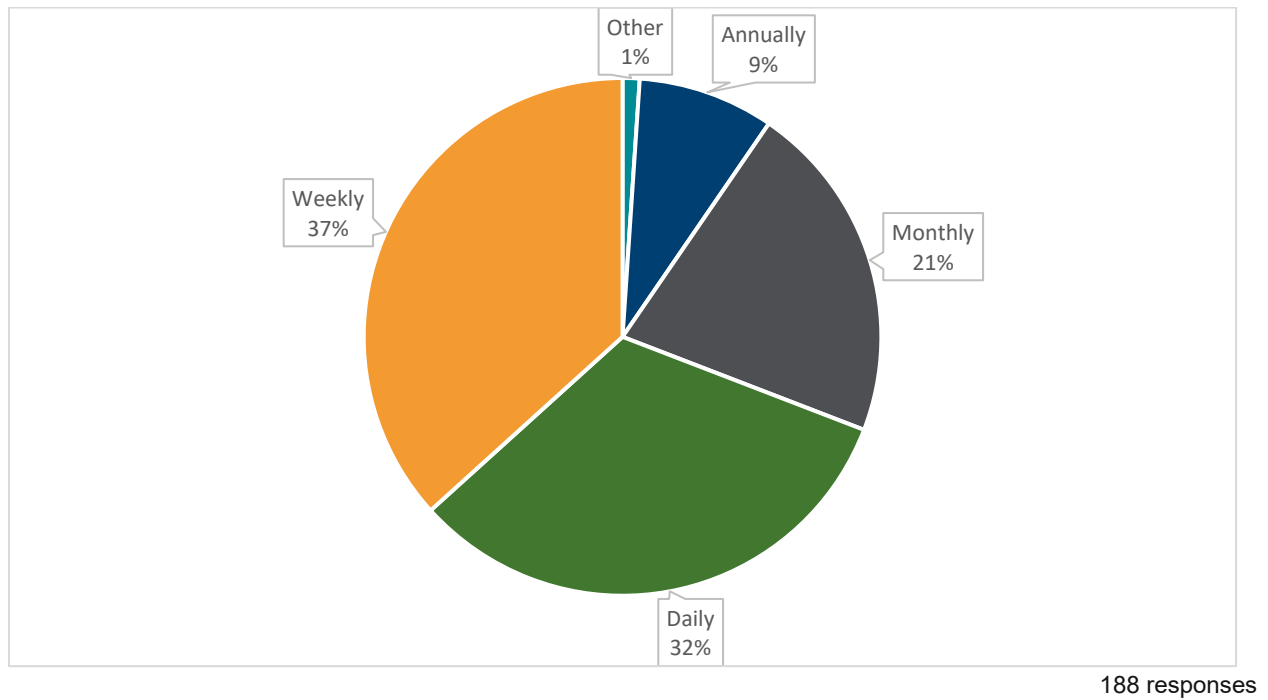
188 responses

Here's how each municipality responded to Question 4, as shown in the charts below. Responses are numbers and not reflected as percentages.

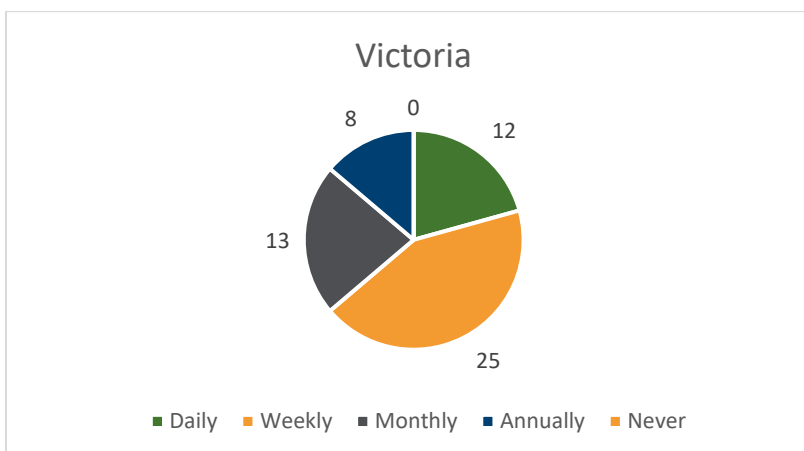
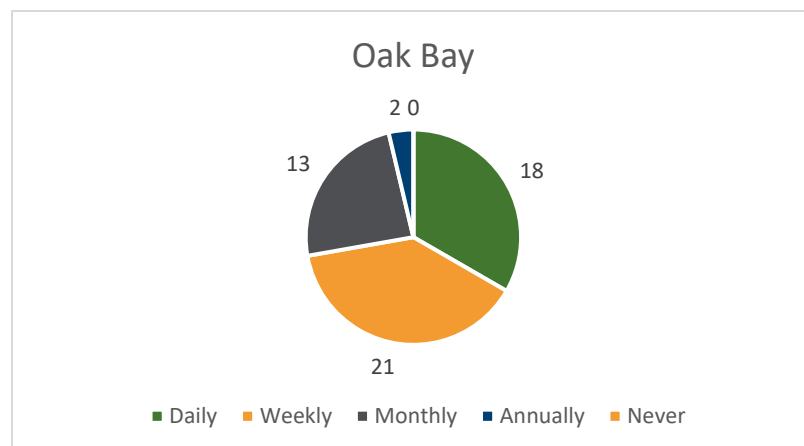
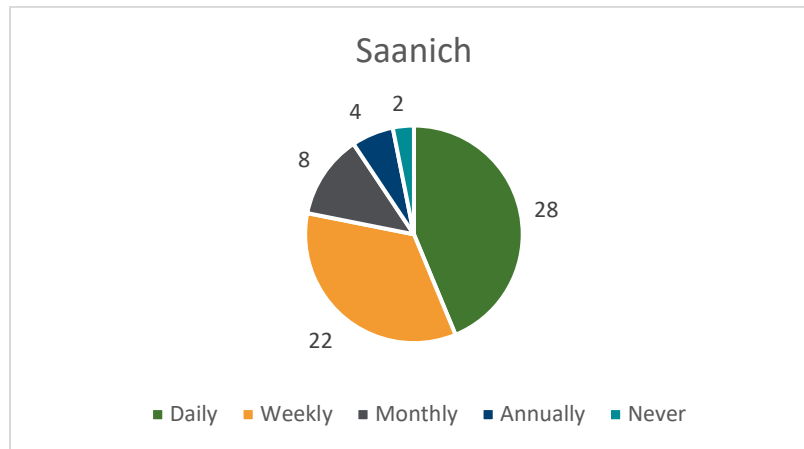


5. How often do you visit Bowker Creek or the Bowker Creek watershed?

Most participants visit Bowker Creek or the Bowker Creek watershed either daily (32%) or weekly (37%).

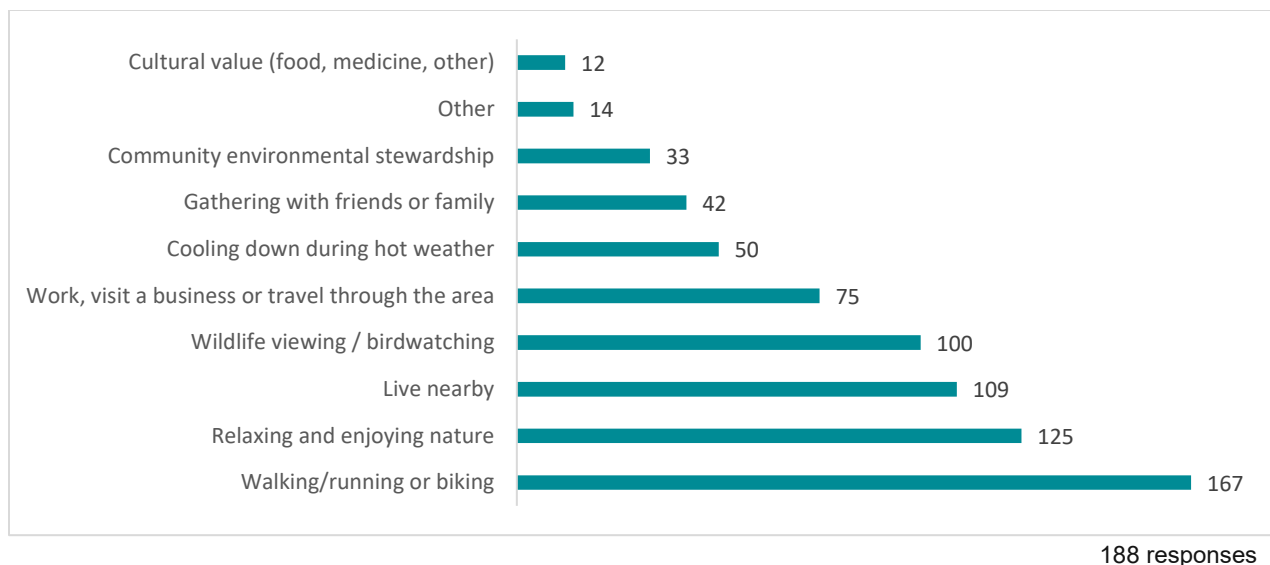


Here's how each municipality responded to Question 5, as shown in the charts below. Responses are numbers and not reflected as percentages.



6. What activities do you participate in when you visit Bowker Creek or the Bowker Creek watershed?

Most participants said *walking, running or biking* were the primary ways they visited Bowker Creek and/or the Bowker Creek watershed followed by *relaxing and enjoying nature*. *Living nearby* was the third most mentioned activity that participants said connected them to the area.

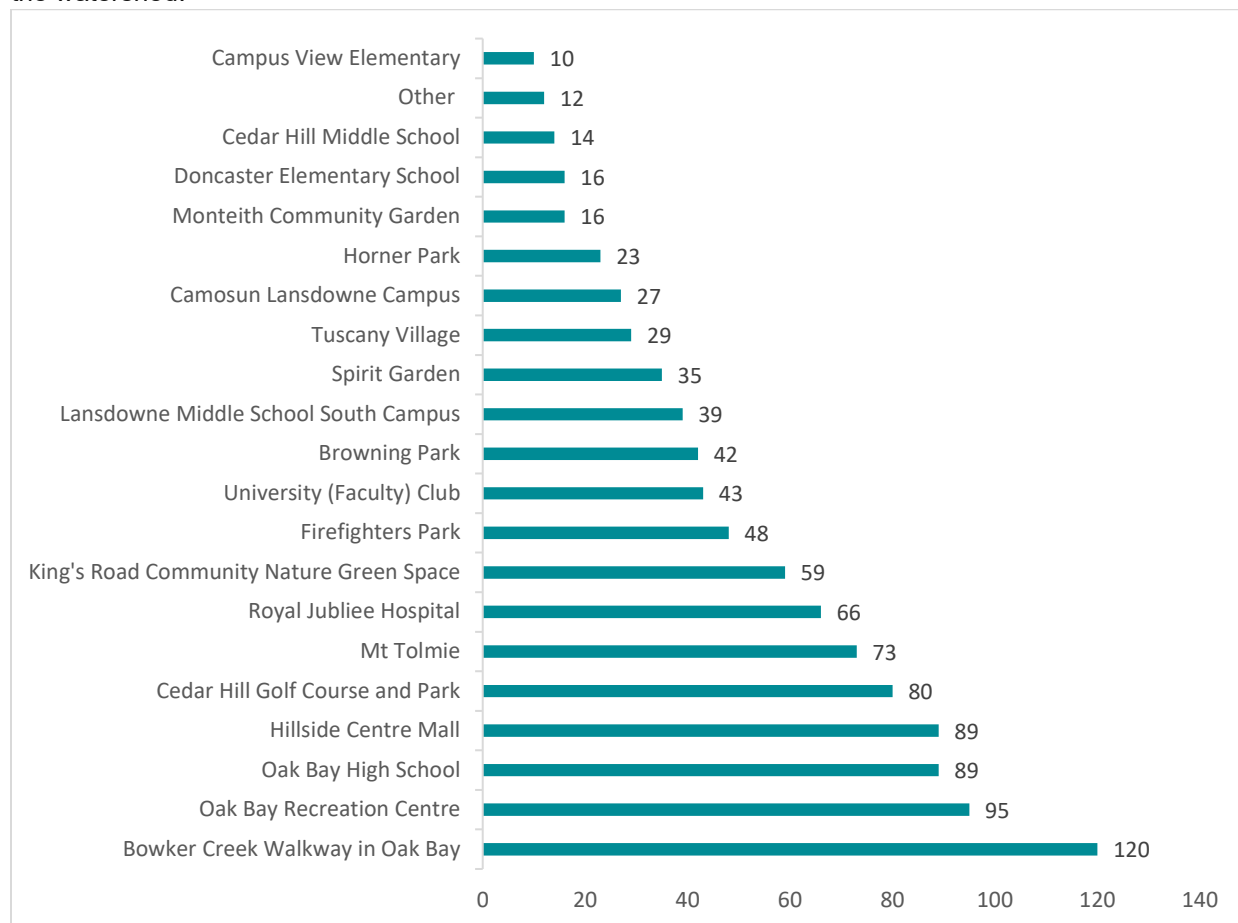


OTHER:

- **Recreation & Community Life**
 - Envision the creek as a space for sports, dog walking, and family time.
 - A restored watershed could be a safe, vibrant route for students, like our child walking to Oak Bay High.
 - Attended community events like the Bowker Creek art festival.
- **Daily Connection**
 - Bike commute from Gordon Head to Jubilee via UVic trails and creekside paths.
 - Visits to relatives at the hospital often include time near the creek.
- **Personal History & Property**
 - Grew up on Doncaster, witnessing many changes to the creek.
 - Own property that borders Bowker Creek.
 - Occasionally revisit Monteith Street and Cranmore to reflect on childhood memories.
- **Observation & Documentation**
 - Photographing the creek and watershed over time.
 - Lived and worked in the watershed for many years.
- **Stewardship & Vision**
 - Live in the Mount Tolmie section, where the creek is buried—hope to see it daylighted.
 - Interested in environmental projects across Greater Victoria.

7. Where in the Bowker Creek watershed do you visit?

Most participants said the Bowker Creek Walkway in Oak Bay, followed by the Oak Bay Recreation Centre. Oak Bay High School and Hillside Centre Mall which were tied as the third most visited places in the watershed.



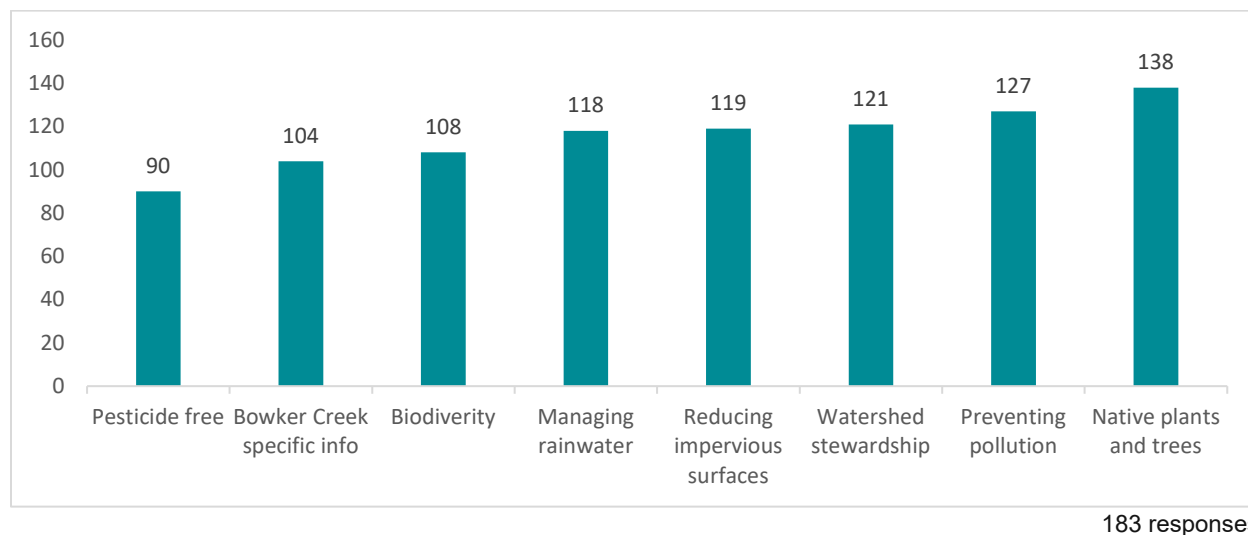
187 responses

OTHER:

- Willows Beach
- Kings Rd Community Nature Space
- Doncaster Greenway
- Summit Park
- Shelbourne street, Cedar Hill Road, McKenzie Avenue
- Near 3900 Shelbourne
- Estuary
- UVic

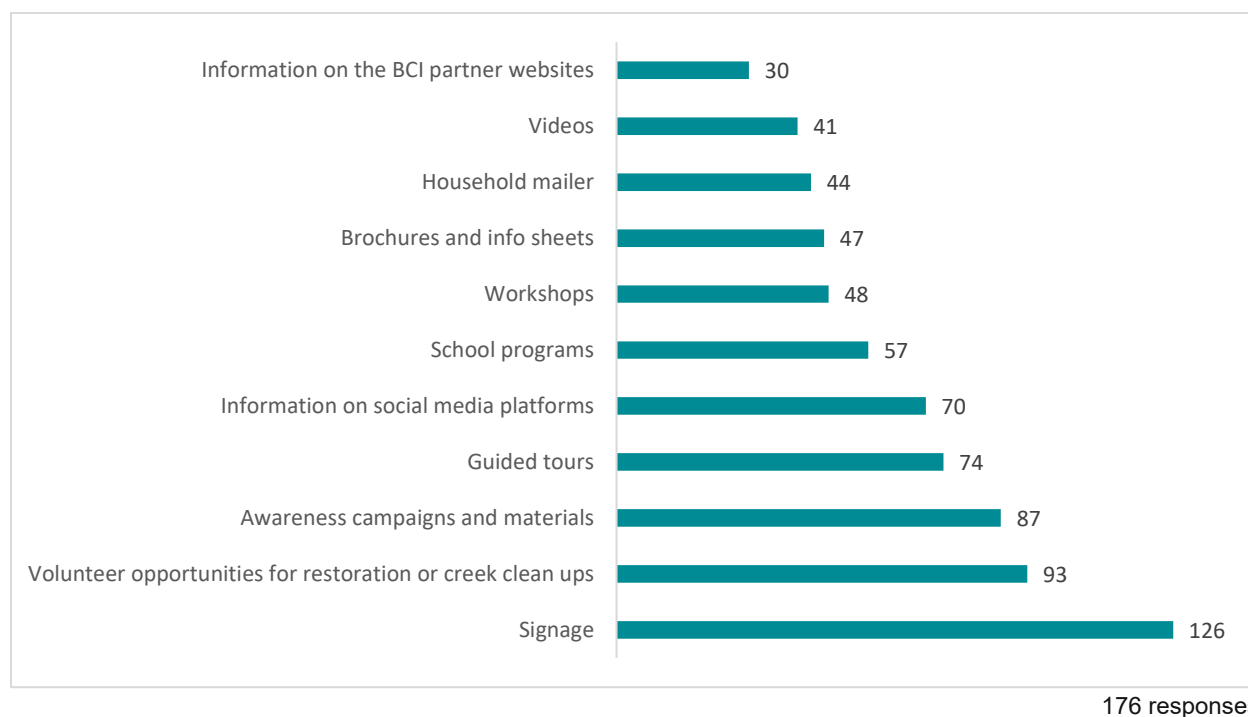
8. What information would you find helpful in regard to the Bowker Creek watershed?

The options for information topics were all very popular among participants, though many participants preferred information about native trees and plants, preventing pollution, and watershed stewardship.



9. What types of educational programs would be useful to you?

Most participants said signage would be the most useful form of education for them about the watershed, followed by volunteer opportunities for restoration of creek clean ups, and awareness campaigns.



10. Are there specific areas of the Bowker Creek watershed that are important to you?

Below is a summary of the most important areas mentioned by 97 participants.

Most participants said the entirety of the watershed was important to them. Many noted that it is an integrated ecological system, and they cannot put more value on one area over another.

Parks, Trails, and Green Spaces

- Bowker Creek Park
- Bowker Creek Walkway (Oak Bay)
- Spirit Garden
- Spirit Park
- Browning Park
- Mount Tolmie (including Mt Tolmie area references)
- Firefighter's Park / Firefighters Park on Monterey Ave
- Doncaster Greenway
- Kings Road Community Nature Space
- BC Hydro Lands
- Parks behind Oak Bay High School and trail to Firefighters Park
- Bowker at Bee project
- Bowker Creek green space (general)
- Estuary and Oak Bay reaches of Bowker Creek

Schools and Educational Areas

- Oak Bay High School
- Lansdowne Middle School (North & South Campus)
- Lansdowne Elementary School
- Richmond Elementary
- Glenlyon School
- UVic Alumni Chip Trail
- University of Victoria (UVic)

Health and Community Facilities

- Royal Jubilee Hospital
- Cancer Centre
- Oak Bay Recreation Centre
- Cedar Hill Recreation Centre

Roads, Streets, and Corridors

- Shelbourne Street / Shelbourne Valley
- McKenzie Avenue
- Fort Street

- Bee Street
- Foul Bay Road
- Monteith Street
- Monterey Avenue
- Landsdowne South stretch to Jubilee Hospital

Commercial and Development Zones

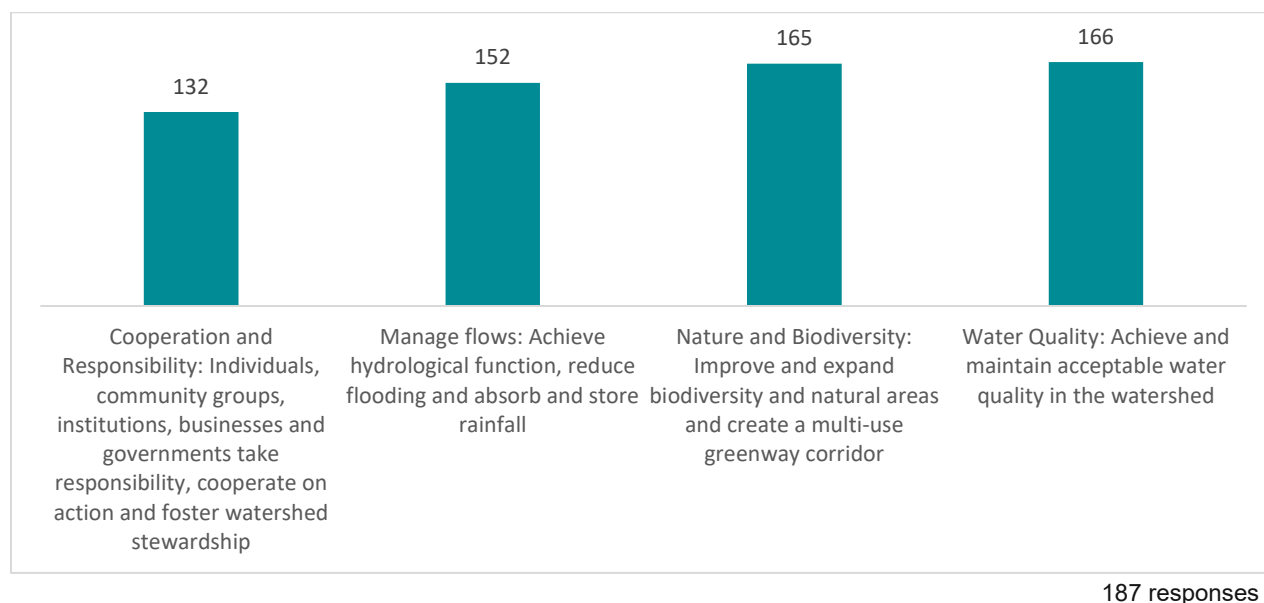
- Hillside Mall
- Shelbourne near Hillside Mall
- Shelbourne Development Area

Other Comments (Concerns, Ideas, and General Statements)

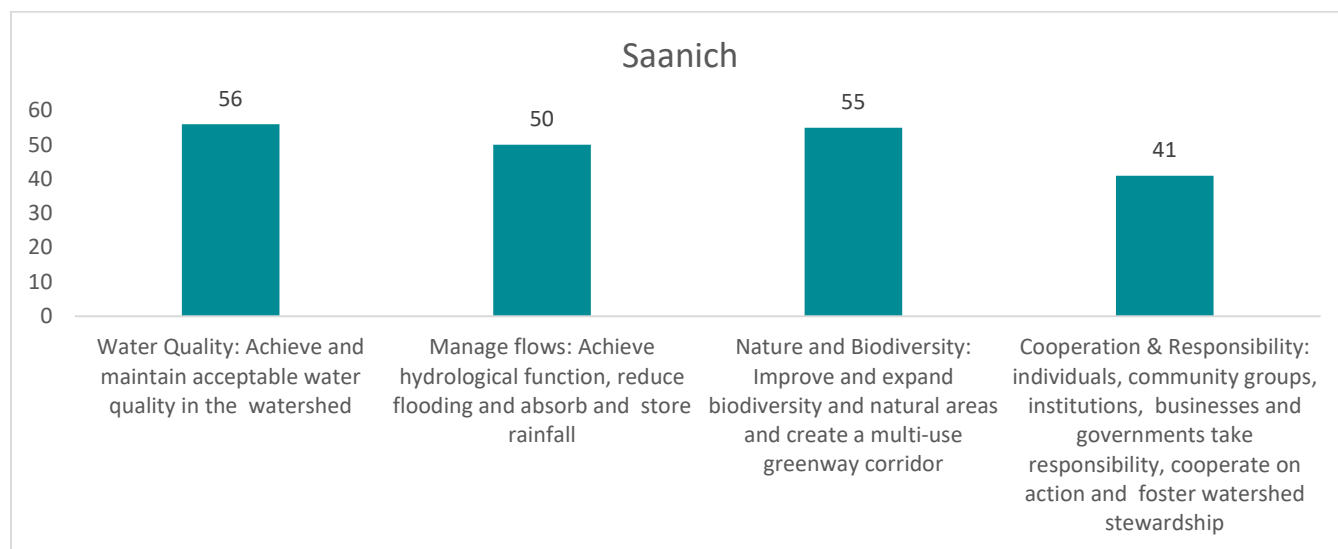
- Concern for the area directly by their property
- “All areas” or “all of it” responses — emphasis on interconnectedness of watershed
- Neighbourhoods with flooding issues
- Unclear about “multi-use greenway corridor” — concern about overdevelopment of trails
- Importance of inaccessible portions (behind fences, private property)
- Saanich areas designated for large-scale development
- Importance of salmon restoration
- Need for more daylighting of the creek
- Calls for interpretive signage and public education about the watershed
- Desire to restore appropriated shoreline for public access
- Interest in history and cultural significance of the watershed
- Awareness-raising about watershed protection
- Protection of native forest cover, especially Garry oak habitat
- Concern over destruction of wildlife habitats (e.g., hummingbird nests in Kings Park)
- Mention of too much “logging” in natural areas
- Excitement for restoration work in community green spaces
- Concerns about cyclists in pedestrian-heavy areas
- Concern over high-rise development near creek beds
- Negative impact of artificial turf replacement in green spaces
- Issues with encased or channelized sections of creek
- Desire for safe, well-marked multi-use trails (including in winter)
- Requests for flood mitigation projects
- Desire for picnic lawns and social spaces near creek
- Need for stronger community involvement in restoration efforts
- Calls for reduced hard surfaces and increased green buffers
- Interest in integrating creek restoration into educational programs
- Concern over lack of remediation in certain planned restoration sites

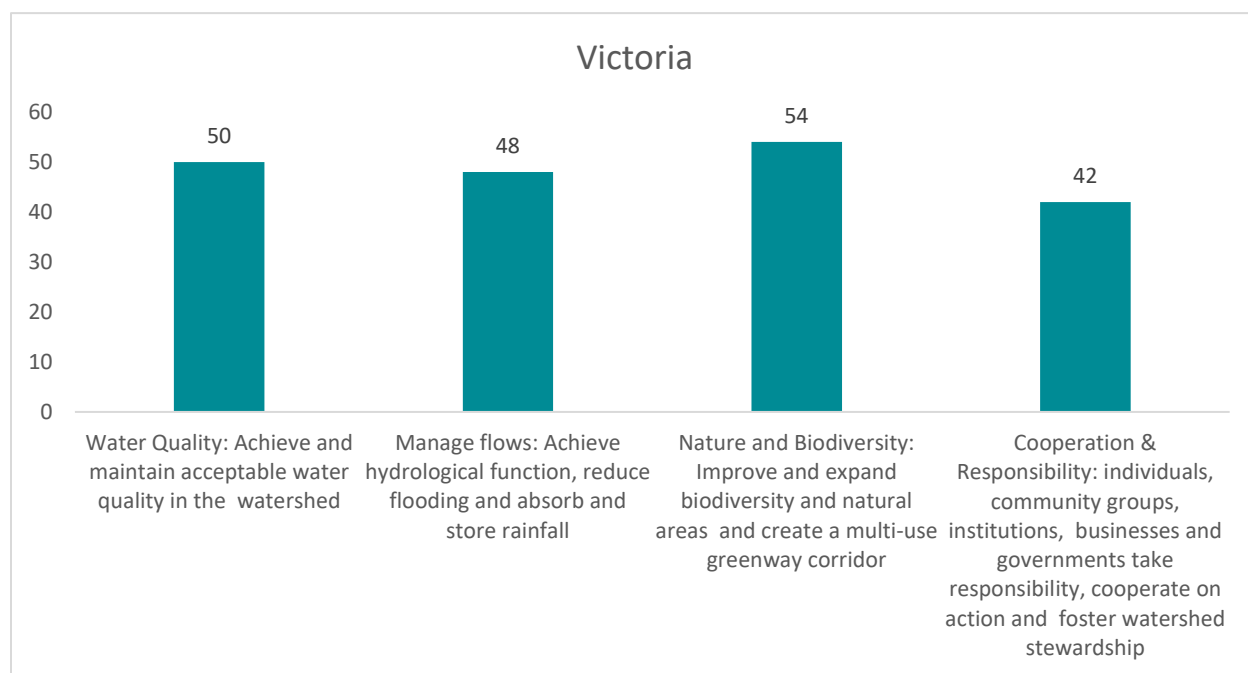
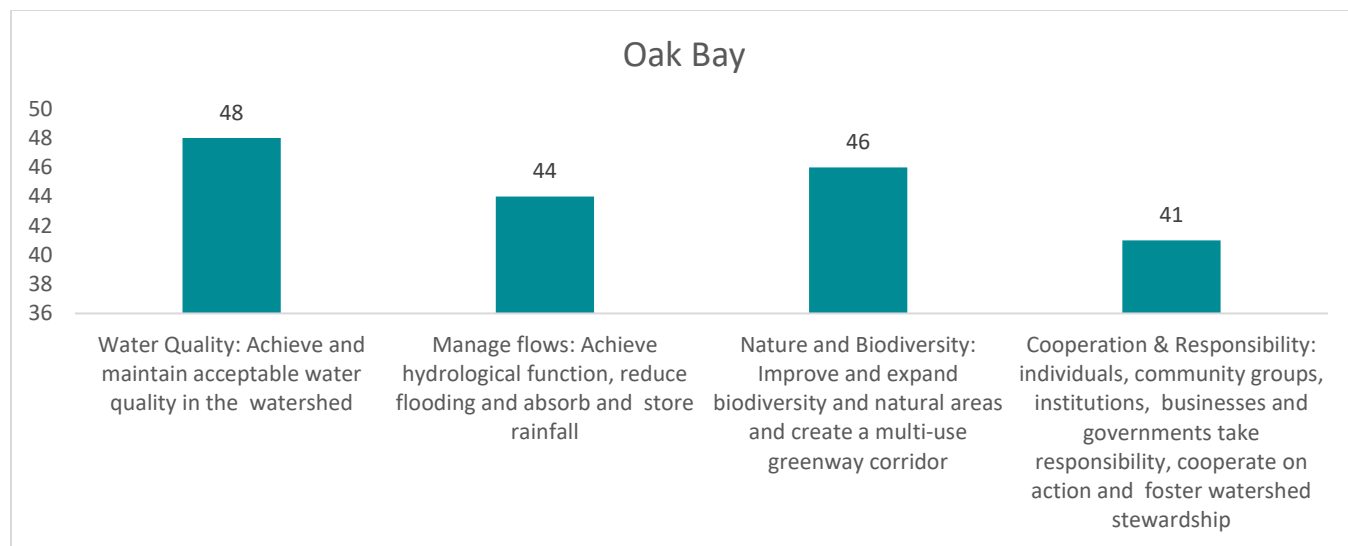
11. The Bowker Creek Blueprint is focused on the following goals, what is important to you?

Most participants said that all goals are important to them.



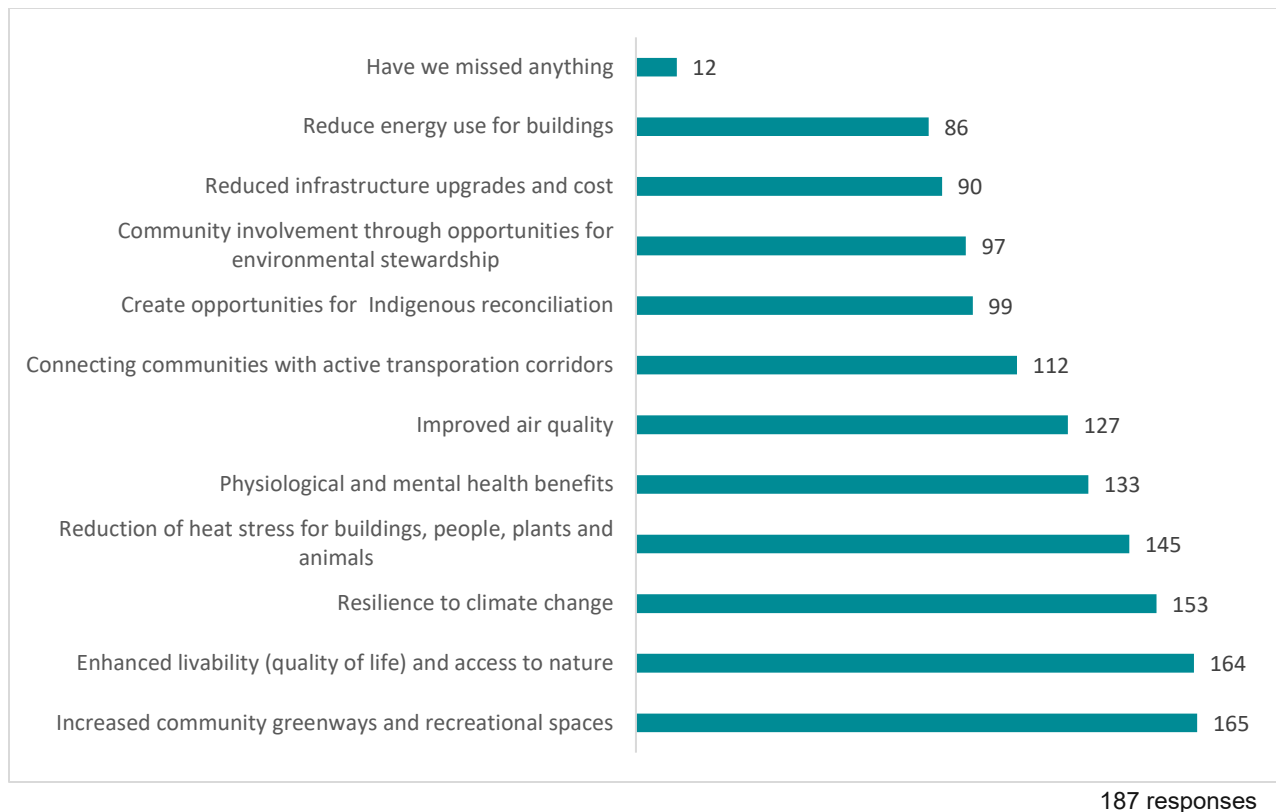
Here's how each municipality responded to Question 11, as shown in the charts below. Responses are numbers and not reflected as percentages.





12. A healthy watershed can also achieve many other environmental, social and economic benefits; what is important to you?

Most participants shared that increased community greenways and recreational space was the most important co-benefit of a healthy watershed identified, followed immediately by enhanced livability (quality of life) and access to nature. Resilience to climate change was the third most valued co-benefit of a healthy watershed.



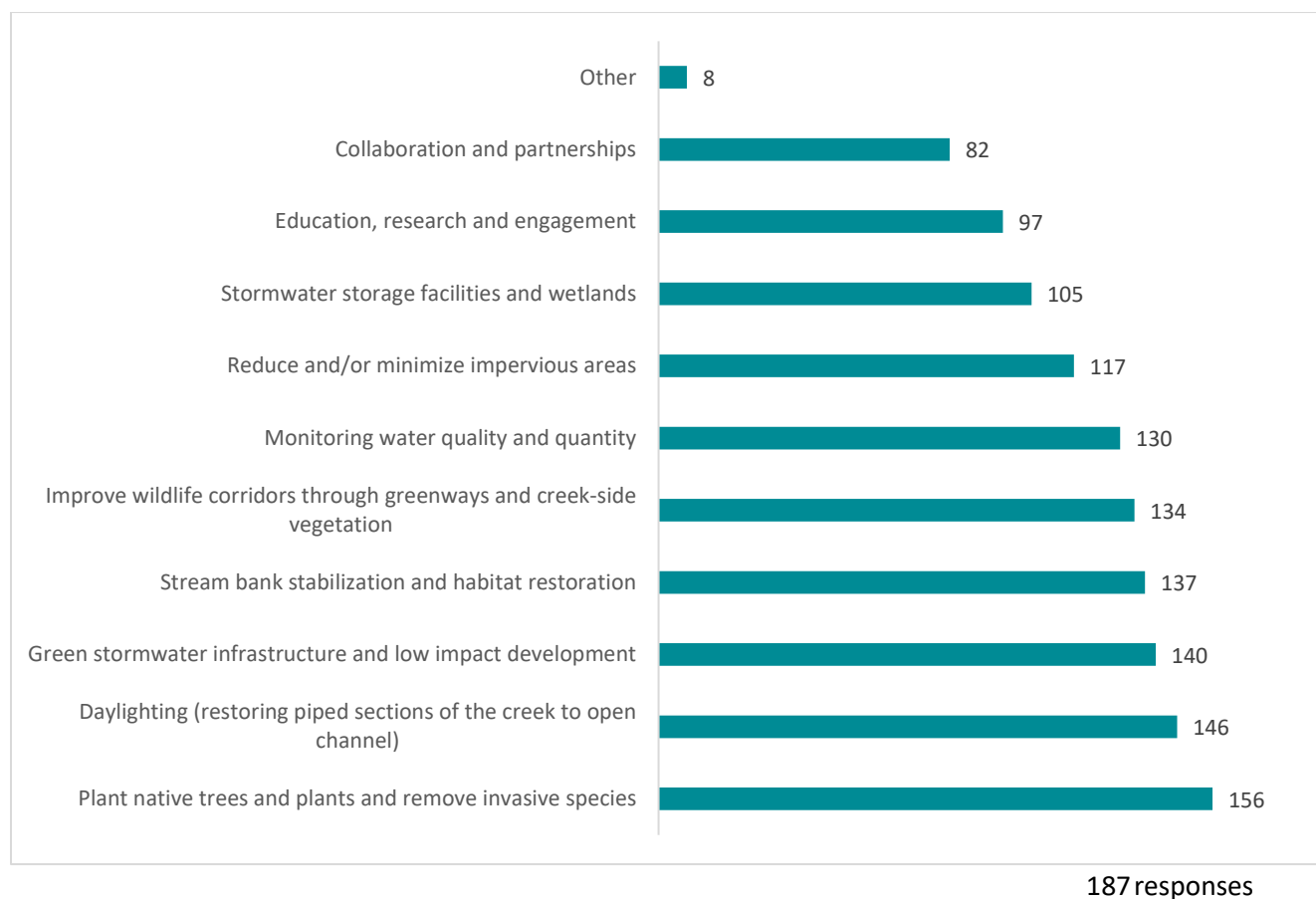
HAVE WE MISSED ANYTHING:

- **Salmon Restoration & Cultural Connection**
 - Restore Bowker Creek to support the return of salmon, aiming for pre-contact population levels.
 - Bring salmon into the heart of urban municipalities, reconnecting people with these iconic species.
- **Biodiversity & Habitat**
 - Create a biodiversity corridor linking ecosystems across and beyond the watershed.
 - Enhance habitat connectivity through daylighting and riparian restoration.
 - Support urban natural spaces for birds, insects, and other wildlife.
 - Increase and maintain local biodiversity to build ecological resilience.
 - Address invasive species in channelized areas to protect native life.
- **Ecological & Educational Value**
 - Develop wildlife migration corridors and educational opportunities.
 - Restore riparian zones for plants and animals, including fish.
- **Infrastructure & Policy**
 - Free Bowker Creek from Shelbourne Street to improve flow and habitat.
 - Reconsider past infrastructure—some wish to return to ditch systems for ecological benefit.

- Community & Development
 - Balance economic development and housing with creek health and ecosystem integrity.

13. There are various approaches to achieve a healthy watershed, indicate which approaches are important to you.

Most participants selected plant native trees and plants and remove invasive species, daylighting, and green stormwater infrastructure and low impact development.



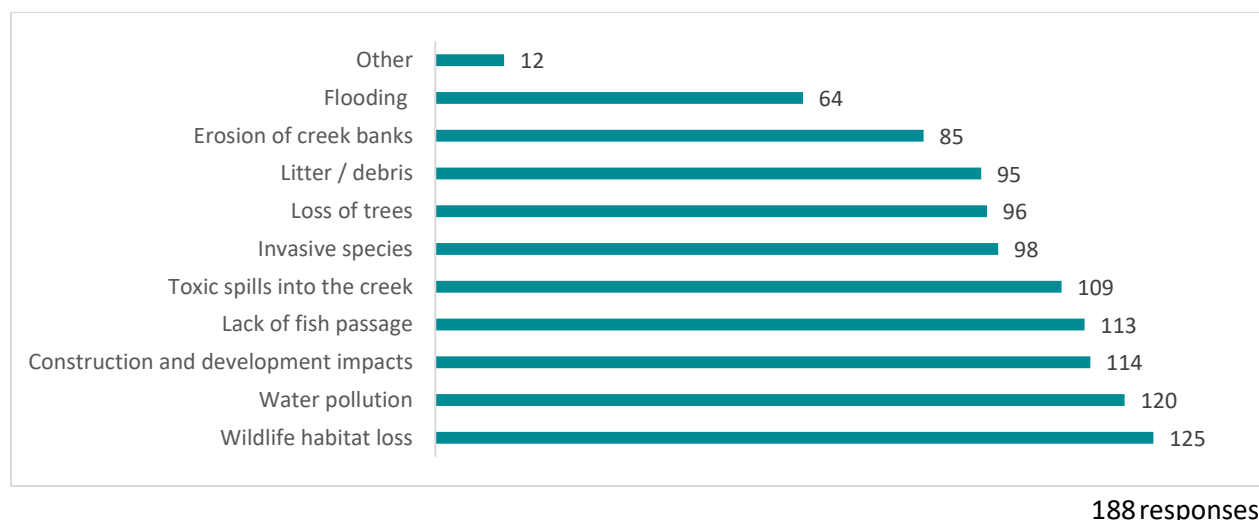
OTHER:

- Watershed Restoration Priorities
 - Flood mitigation in Newton and Kings Road is a top priority—daylighting is key.
 - Support restoring salmonid populations to drive improvements in water quality, flow, and habitat.
 - Emphasize wetland restoration for ecosystem diversity and resilience.
- Groundwater & Aquifer Protection
 - Prioritize care for the glacial drumlin aquifer under UVic and Gordon Head.

- Protect other glacial gravel zones like the south slope of Mt. Tolmie to ensure year-round cool water flow to Bowker Creek and beyond.
- Development Concerns
 - Oppose large-scale construction (e.g., 6-storey, 101-unit building on Richmond Rd) that threatens flood risk, tree cover, and neighbourhood character.
- Community & Cultural Engagement
 - Encourage arts-based watershed celebrations (e.g., water-themed parade on Shelbourne & McKenzie).
 - Explore ways to link creek restoration with reconciliation efforts.
- Vision & Values
 - Advocate for a return to natural drainage systems like ditches.
 - Support any approach that leads to less flood risk and greater ecological integrity.

14. What are you most concerned about in Bowker Creek Watershed?

Most participants thought that wildlife habitat loss and water pollution were the greatest concern. Construction and development impacts were the third greatest concern.

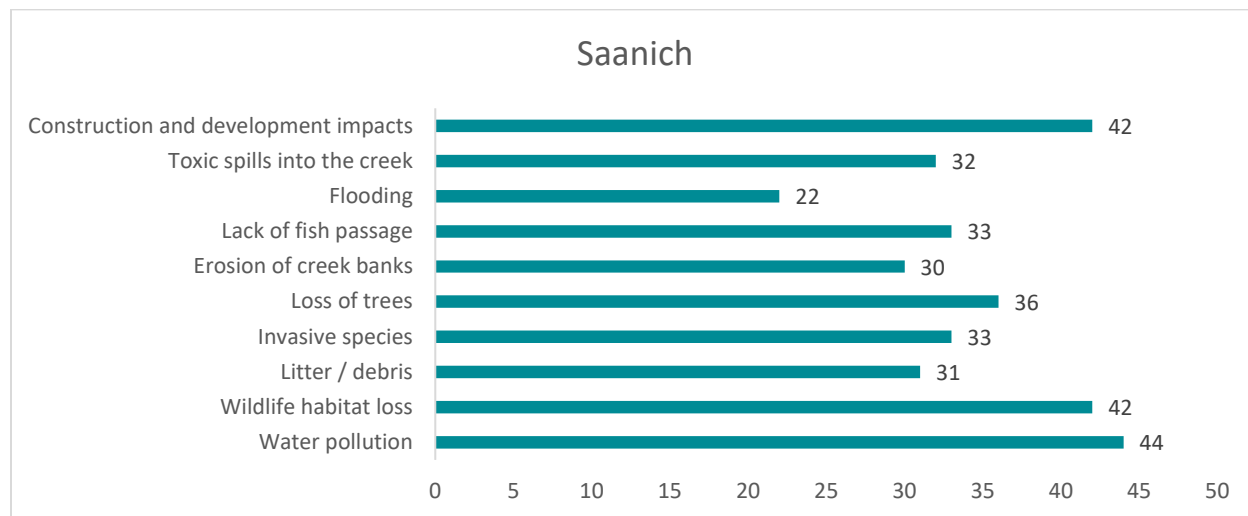


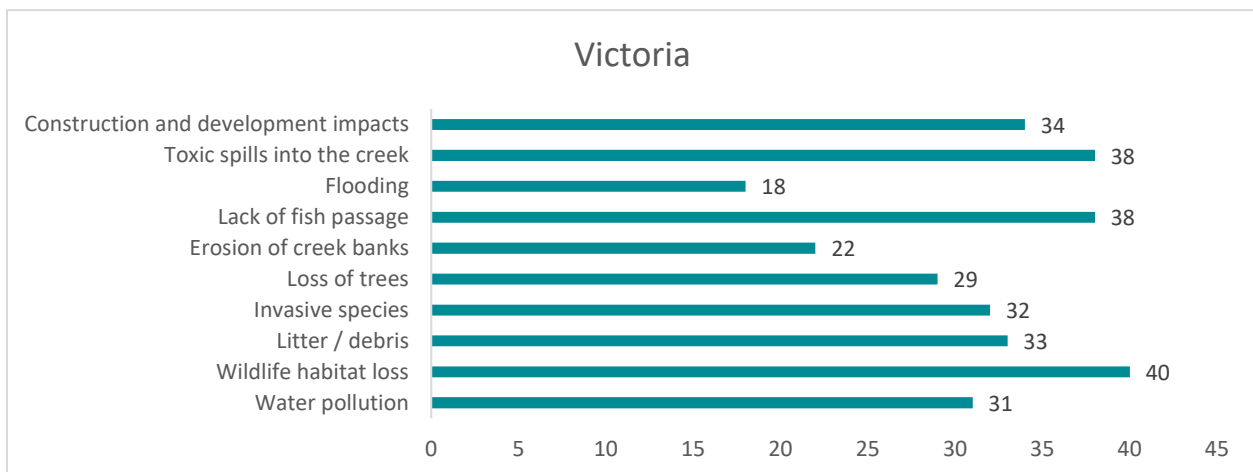
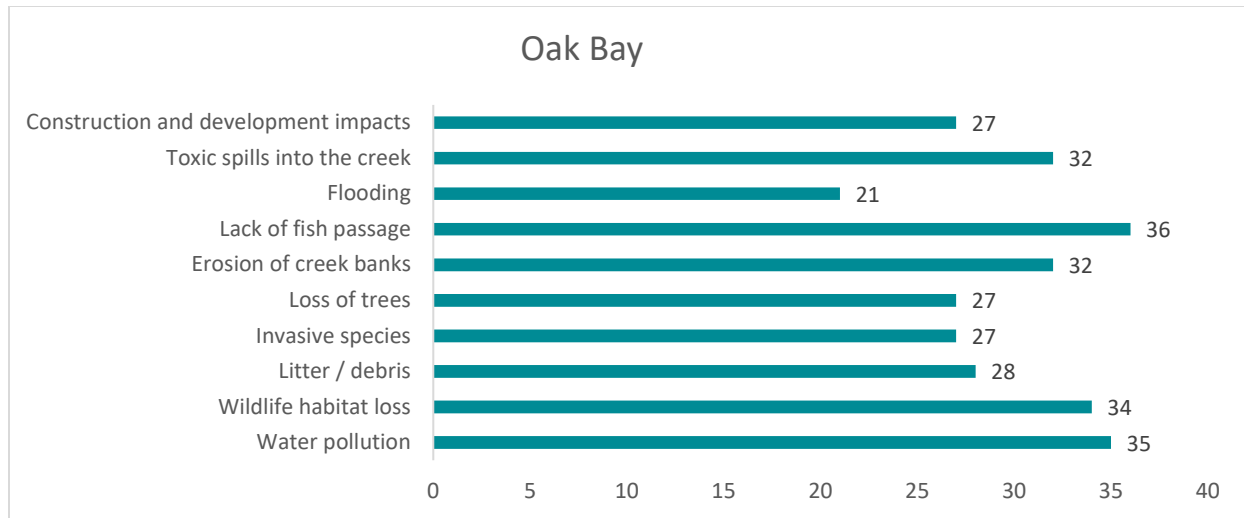
OTHER:

- Environmental & Public Health Concerns
 - Underground pipe access at Pearl and Townley is misused for hiking and camping; the area is being used as a latrine and dumping ground (e.g., microwave debris).
 - Rubber pellets from Oak Bay High's sports fields are entering the creek.
 - Graffiti and vandalism are ongoing issues.
 - Lack of daylighting contributes to neglect and misuse.
- Ecological Restoration Goals

- Hope for the survival and return of introduced salmon.
- Restore natural water flow and eliminate the “ditch mentality.”
- Address the rage-and-shrivel flow regime—even out seasonal flow to support a healthy stream ecosystem.
- Land Use & Infrastructure
 - Preserve public greenspace near the creek (e.g., Lansdowne South) for flood mitigation and stormwater detention.
 - Oppose development that threatens creek health, such as the proposed 6-storey building on Richmond Rd.
 - Call for maintenance of neglected open sections, especially in Saanich (Trent St & Pearl)
 - Question the lack of Low Impact Development measures in the Shelbourne Street Improvement Project.
- Community Balance
 - Concern about loss of dog-walking areas due to increased conservation efforts—seek balance between citizen needs and ecological protection.
- Engagement & Reconciliation
 - Support arts-based watershed celebrations, like closing Shelbourne and McKenzie for a water-themed parade.
 - Encourage BCI and stewardship groups to explore creek restoration as a pathway to reconciliation.

Here’s how each municipality responded to Question 11, as shown in the charts below.





15. Is there anything else you would like to share about Bowker Creek or the Bowker Creek watershed?

75 participants shared additional feedback. Below is a summary of the top themes.

• Environment

- **Daylighting the Creek:** Many Participants expressed a strong desire to daylight Bowker Creek in areas where it is currently buried or channelized. They believe that uncovering these sections would restore the creek to a more natural state, improve the environment, and enhance the aesthetic appeal of the area.
- **Habitat Restoration:** There is a strong focus on implementing sustainable practices to restore natural habitats within the watershed. This includes creating green corridors, planting native vegetation, removing invasive species, and supporting local wildlife.
- **Flood Management:** Flooding remains a major concern, especially for long-term residents. Participants emphasized the need for hydrological studies, improved drainage systems, and climate-resilient infrastructure to manage stormwater and prevent damage.
- **Greenway Connectivity and Urban Integration:** Strong support exists for extending the Bowker Creek Greenway as a continuous “emerald necklace,” connecting Oak Bay to the Shelbourne Valley and regional trails. Interim connections using residential streets are encouraged, independent of daylighting timelines.

• Governance and Planning

- **Protective Policy and Regulation:** Participants called for stronger environmental laws, better enforcement of existing plans (like the Bowker Creek Blueprint), and alignment of development projects with watershed goals.
- **Governance and Inter-Municipal Collaboration:** There is a call for coordinated action across jurisdictions, with the CRD encouraged to take a leadership role in funding and advancing restoration phases.
- **Housing, Development, and Community Amenities:** Participants expressed concern about how increased densification intersects with creek stewardship. There’s support for negotiating community benefits through development approvals and offering incentives for sustainable redevelopment.

• Engagement and Awareness

- **Neighbourhood-Level Engagement:** Tailored outreach using signage, story maps, and local events.
- **Youth and School Engagement:** School-based stewardship programs and educational signage.
- **Volunteerism and Public Participation:** Encouraging residents to join conservation and planning efforts.
- **Awareness:** Suggestions include educational signage in high-traffic areas, brochures, online materials, and reframing Bowker Creek as an “inland waterfront” to boost public interest.

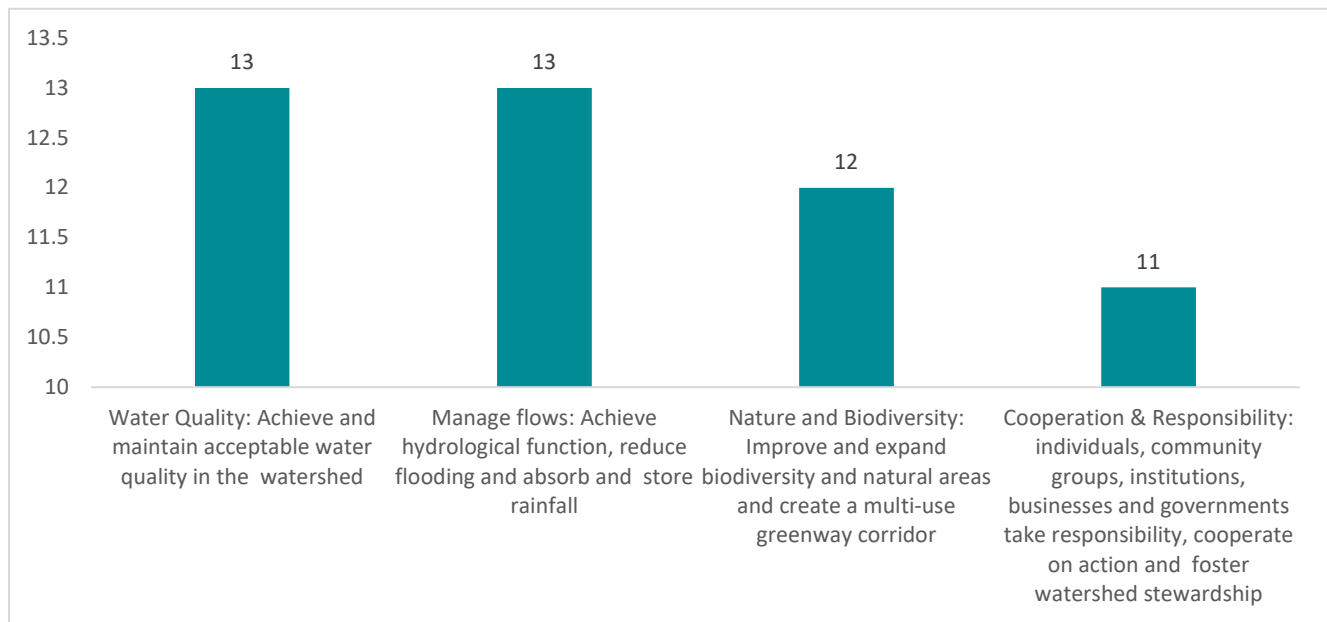
• Ecological and Cultural

- **Wildlife and Habitat Protection:** Concerns include human and pet interference in sensitive areas, especially where salmon recovery is underway. Suggestions include signage to discourage feeding wildlife and protecting riparian zones.
- **Cultural Recognition and Indigenous Inclusion:** Participants recommended incorporating Indigenous place names and knowledge systems into signage and planning, especially where the creek crosses traditional territories.

Open House

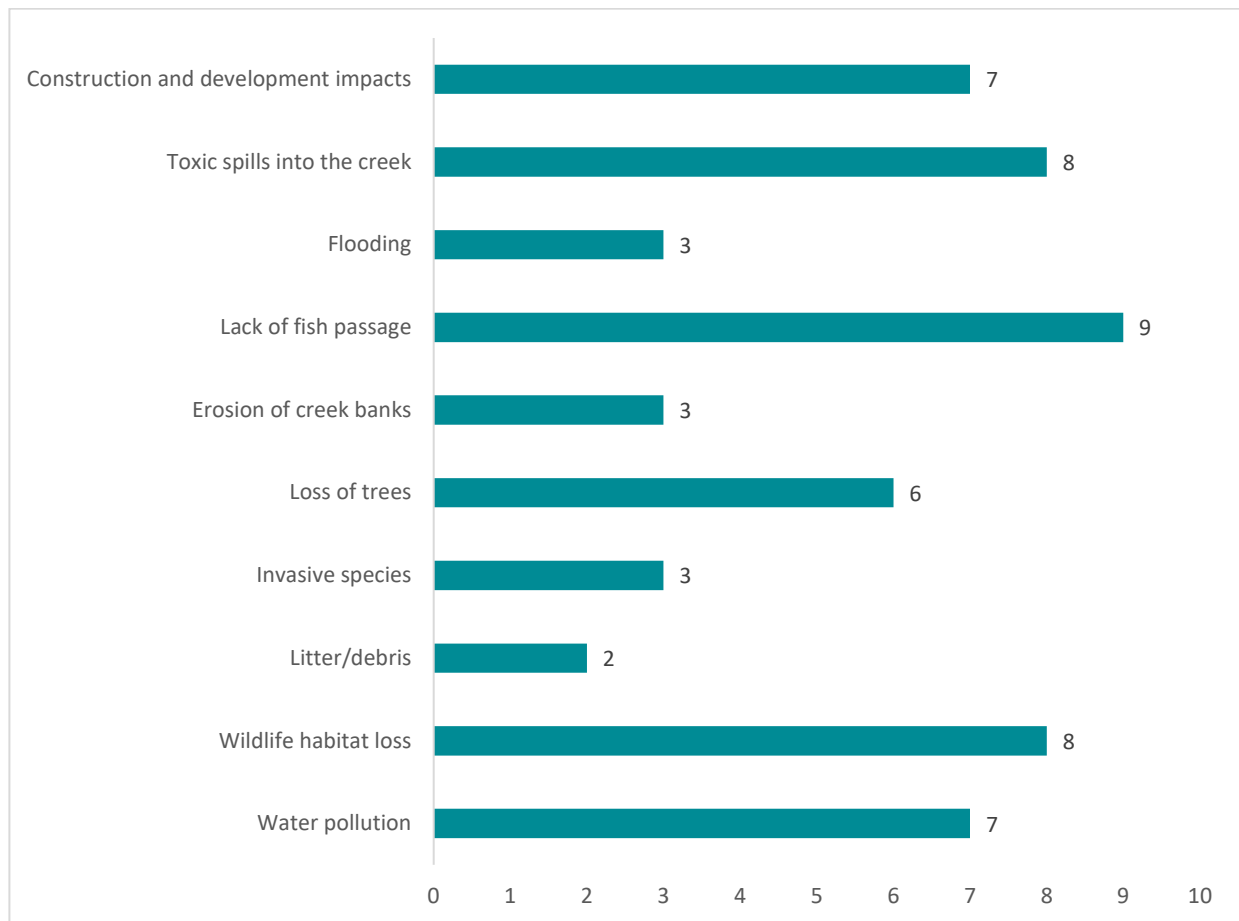
The following section provides an overview of what we heard from the number of participants who attended the open house and the number of participants who attended the online virtual session. Participants had the opportunity to speak with BCI members and respond to questions displayed on feedback boards, which mirrored those in the survey. Their responses are summarized below.

WHICH GOALS FOR BOWKER CREEK WERE IMPORTANT TO THEM.



36 Responses

WHAT ARE YOU MOST CONCERNED ABOUT IN THE BOWKER CREEK WATERSHED?

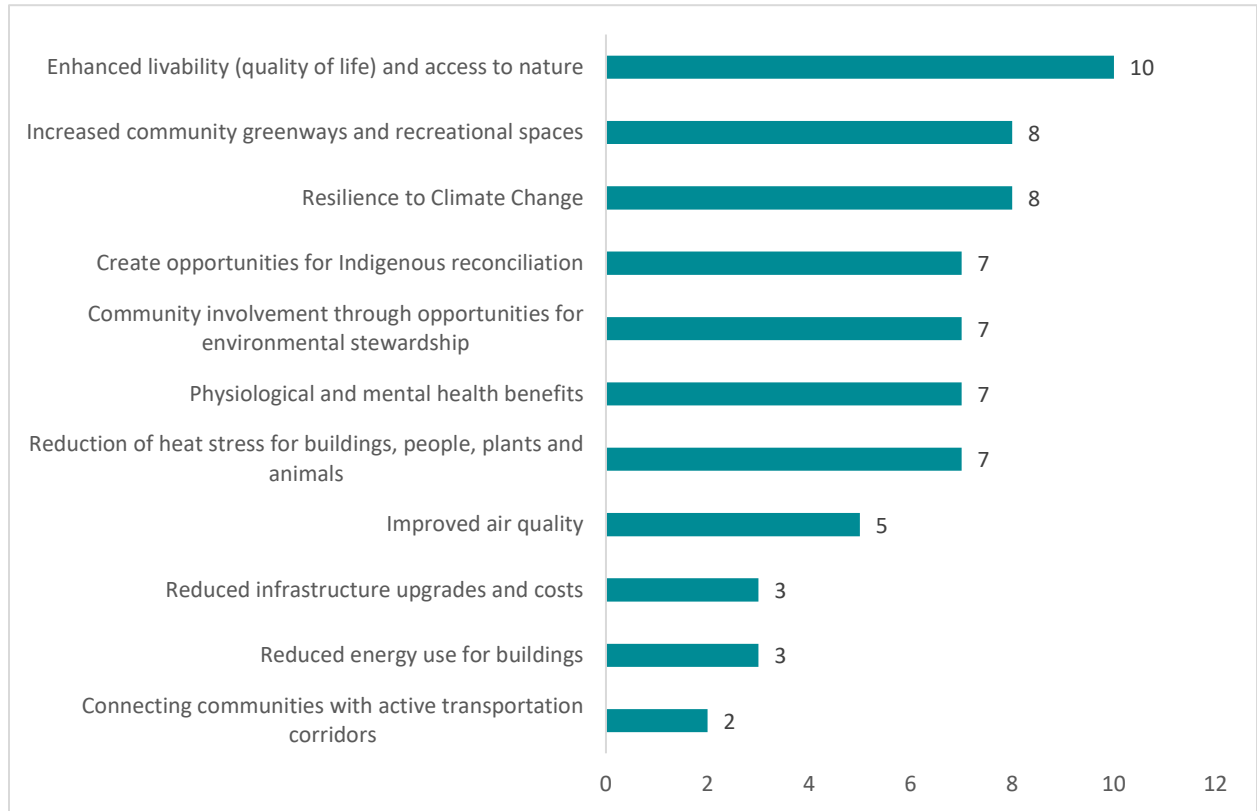


Participants could select more than one option

5 participants shared the following additional feedback:

- Pollution / shedding from artificial turf fields
- Invasive species
- Restoring moderate flow
- Engineering commitment
- Rising sea level

A HEALTHY WATERSHED CAN ACHIEVE OTHER ENVIRONMENTAL, SOCIAL AND ECONOMIC BENEFITS (CO-BENEFITS), WHAT IS IMPORTANT TO YOU?



Participants could select more than one option

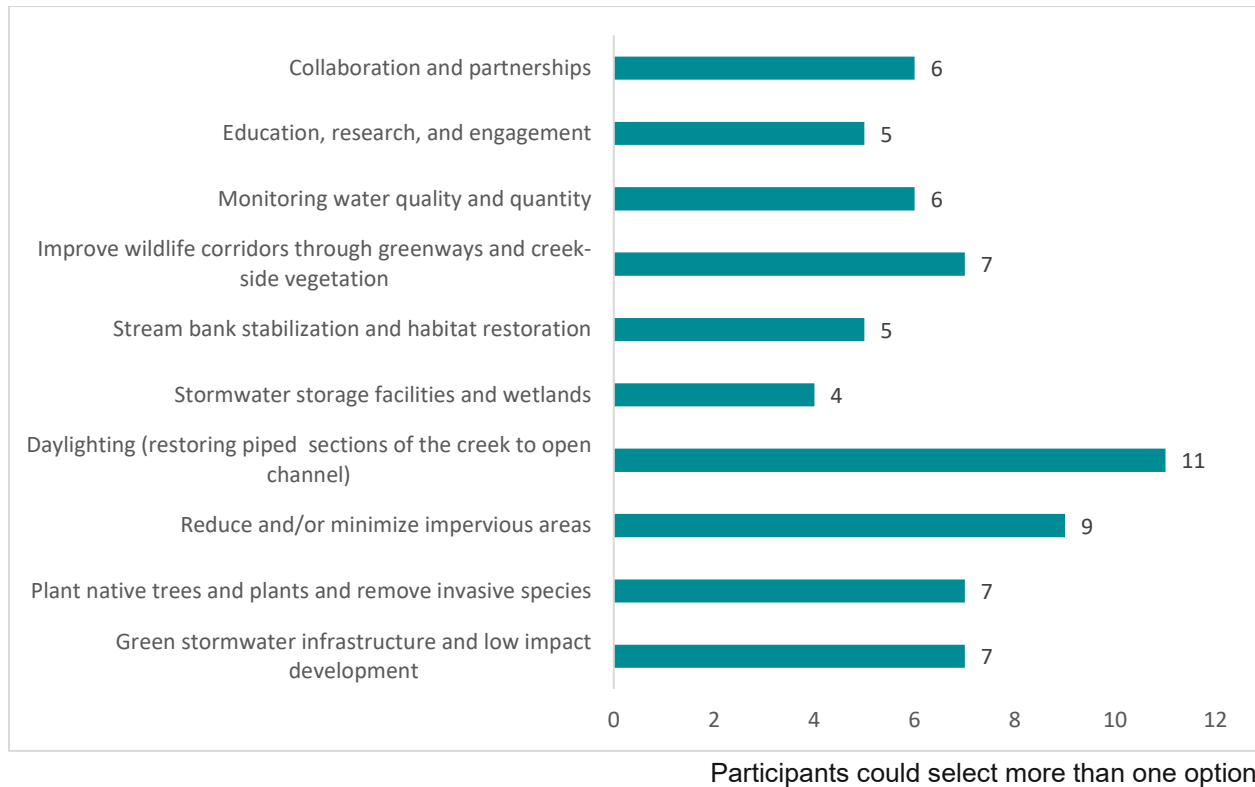
5 participants shared the following additional feedback:

- Restoration of the Bowker Creek estuary
- Unregulated moorage in the estuary
- Bowker Creek empties into the Victoria Harbour Migratory Bird Sanctuary
- Enhanced wildlife corridors
- Rainwater harvesting as a resource rather than a problem
- Fire resistance by daylighting
- Education opportunities using green outdoor classrooms

Benefits of a healthy urban watershed



THERE ARE VARIOUS APPROACHES TO ACHIEVE A HEALTHY WATERSHED, INDICATE WHICH APPROACHES ARE IMIORTANT TO YOU.



5 participants shared the following additional feedback

- On tree appreciation day arrange planting parties in the municipalities in the watershed
- Care for the groundwater sources
- I think there is tremendous opportunity for youth to animate future visions for restoration using AI
- I'd prefer naturalized stream bed to "channel"
- A modest daylighting demonstration project to show what is possible

MAPPING EXERCISE

Participants were asked to identify items on the map of the Bowker Creek Watershed to the project team. 26 participants shared information with the project team and identified on the map.

Natural Environment & Green Infrastructure

- Beautiful area for people to walk
- I like that it is hidden – feels like a secret place
- Great walking path!
- Need more green spaces
- Expand park for community events
- Potential for more naturalized areas along creek
- More public art installations along creek

Water Management & Environmental Education

- Flooding issues
- Improve drainage system
- Daylighting Bowker Creek would be amazing!
- Potential for educational signage about watershed
- Educational opportunities about local flora and fauna
- Water quality and managing flows are important

Mobility & Transportation

- Add bike lanes along this route
- Increase public transportation options
- High traffic congestion during peak hours
- Install more streetlights for safety
- Repair potholes on main road



Walking Tour

The following section reflects what we heard from a total of 53 participants during two walking tours on June 15, 2025 on the lower section of the watershed and June 17, 2025 on the upper section of the watershed.

LOWER WATERSHED

- **Better management:** Strong community support for improving the management of urban creeks and watersheds.
- **Watershed awareness:** Recognition of how upland activities affect downstream conditions, with Bowker Creek playing a central role in stormwater management.
- **Salmon recovery:** Emphasis on upstream sediment control as critical to downstream salmon habitat restoration.
- **Indigenous history:** Interest in learning more about the Indigenous history of the watershed.
- **Flood mitigation:** Desire to reduce impermeable surfaces to help manage flooding.
- **Knowledge gaps:** Surprise at the number of technical studies already completed.
- **Greenway connectivity:** Need for progress on trail linkages in Oak Bay and Saanich.
- **Planning integration:** Desire for better alignment with current municipal and regional plans.
- **Public education:** Limited awareness of the creek's path and the watershed boundary.
- **Blueprint accountability:** Questions about how the goals and priorities of the Blueprint are being implemented and reflected in decisions.
- **Daylighting opportunities:** Interest in restoring creek visibility at Firefighters Park, Tennis Bubble, Cadboro Bay/Foul Bay Village, and Spirit Garden—concern for delays in implementing.
- **Open stream investment:** Support for investing in sections of the creek which are not culverted, especially in Saanich, which appear neglected.
- **Decision-making transparency:** Calls for clarity on how decisions are made and actions from the Blueprint are prioritized.

UPPER WATERSHED

- **Better management:** Strong support for improving management of urban creeks and watersheds.
- **Community stewardship:** Appreciation for volunteer-led efforts like the Pulling Together team's work in Browning Park, seen as a model for community building.
- **Creek invisibility:** Many residents and decision-makers are unaware of the creek and watershed boundaries due to extensive underground sections.
- **Missed integration:** Concern that the Shelbourne Street Improvement Project lacks visible references to Bowker Creek—seen as a missed opportunity for integration.
- **Local knowledge:** Some residents demonstrated detailed awareness of watershed features (e.g., stormwater mains, wetlands).
- **Pollution concerns:** Frequent turbidity and pollution events likely linked to construction and development; questions raised about sediment control and accountability.

- **Greenway connectivity:** Bowker Creek Greenway is valued, with calls for completing upstream and downstream links—originally part of a 2006 Centennial Trails vision.
- **Blueprint application:** Uncertainty about how the Bowker Creek Blueprint is being used amid increasing land development and densification.
- **Planning alignment:** Ongoing community and local planning (e.g., Shelbourne Corridor Plan, Quadra-McKenzie Plan) prompts questions about responsibility for the alignment of these plans with the Blueprint.
- **Park expansion legacy:** Recognition of Saanich's past acquisition of residential properties to expand Browning Park; interest in securing more natural corridors with increased development and densification.
- **Regional trail links:** Desire to formalize greenway connections between Hillside Centre, Shelbourne/Cedar Hill Village, Shelbourne/McKenzie Centre, Lochside Trail, and UVic.
- **Daylighting decisions:** Interest in understanding how decisions are made about daylighting

