

Long-Term Biosolids Management Plan

First Nations Engagement What We Heard Report

Table of Contents

Territorial Acknowledgement	3
Executive Summary	4
Introduction	5
Purpose of Engagement	7
Engagement Process and Activities	7
What We Heard	11
Summary	11
Appendix	12
Survey	12
Handout	13
Presentation	14
Additional Engagement Meetings Notes	18



Territorial Acknowledgement

The Capital Regional District conducts its business within the traditional territories of many First Nations, including but not limited to BOKECEN (Pauquachin), MÁLEXEŁ (Malahat), Paa?čiid?atx (Pacheedaht), Pune'laxutth' (Penelekut), Sc'ianew (Beecher Bay), Songhees, STÁUTY (Tsawout), T'Sou-ke, WJOŁEŁP (Tsartlip), WSIKEM (Tseycum) and x^wsepsəm (Esquimalt), all of whom have a long-standing relationship with the land and waters from time immemorial that continues to this day.



Executive Summary

The Capital Regional District (CRD) is exploring options and technologies to harness the benefits of biosolids, the by-product of wastewater treatment. Short-term plans regarding biosolids management were put in place when the CRD first introduced wastewater treatment in 2020. However, despite best efforts, the region's biosolids are largely being landfilled under emergency measures.

The Province of BC requires the CRD to submit a *Long-Term Biosolids Management Plan* by **June 2024**. This plan must consider a wide variety of management options, including various land application scenarios in addition to incineration and advanced thermal options. The long-term beneficial use options under consideration include: fertilizer for agriculture; industrial land reclamation; forest fertilization; wholesale fertilizer for landscaping; bagged fertilizer for residential use; fuel for incineration/combustion; and pyrolysis or gasification technology to create biochar/gas.

The purpose of this phase of the engagement process is to effectively communicate and engage with First Nations whose traditional territories span portions of the region in the development of a definitive (long-term) biosolids management plan for the Capital Regional District. From **February 28, 2024, to April 19, 2024**, the CRD sought feedback from First Nations leadership on the direction of which long-term uses of biosolids would best serve their Nation.





CBD

Introduction

Biosolids are the by-product of wastewater treatment, containing nutrients, such as nitrogen, phosphorus, calcium, sulphur and iron, energy and organic matter that can be recycled and used in various ways. The most common use of this material is as fertilizer to promote tree and plant growth and as a soil additive to restore degraded industrial lands. However, there are other options, such as harnessing energy through thermal (heating) processes to use as an alternative fuel. During the treatment process, the liquids and solids are separated, and the solids are then treated to produce a dark coloured, dry granular pellet. Biosolids produced by the CRD surpass standards set out in the Organic Matter Recycling Regulation, due to the high quality of sewage treatment and robust source control programs aimed at preventing metals and other contaminants from entering the wastewater system.

Biosolids can be used as:



A nutrient-rich fertilizer. This organic material improves soil conditions, promotes plant growth, increases crop yields and improves water retention.



An alternative fuel source through burning biosolids to supply heat energy at incineration to facilities to reduce reliance on fossil fuels.



An alternative energy source through pyrolysis and gasification technologies, that creates biochar/synthetic gas, which is then burned to produce heat or electricity. The CRD has been responsible for the beneficial use of Class A biosolids produced at the Residuals Treatment Facility since the commissioning of the core area wastewater treatment project in 2020.

Currently, the CRD is operating under a Short-term Biosolids Management Plan (2020-2025), with the primary beneficial use options being incineration as an alternative fuel in a cement manufacturing plant in Richmond, BC, and integration with landfill cover systems as contingencies. When neither of these options are available, landfilling biosolids at Hartland Landfill has been the only alternative.

In 2011, the CRD Board passed a resolution to ban the land application of biosolids from CRD facilities; however, in 2023, given the operational and logistical challenges with the short-term plan, the CRD Board amended its position to allow limited non-agricultural land application of biosolids as a contingency option. The CRD has secured the use of biosolids for industrial land reclamation at a quarry near Cassidy, BC, and continues to seek additional short-term beneficial use contingency options, in order to limit or avoid landfilling of biosolids when the other options are not available.



To support transportation, the CRD partnered with the WSÁNEĆ Leadership Council in the creation of K'ENES Transportation, a First Nation-owned and operated trucking company. However, regular shipments of biosolids to the cement plant have been challenged by a wide variety of logistical and operational issues.



Purpose of Engagement

This engagement process intends to gather feedback from local First Nations and ensure they are well-informed about the potential long-term uses of biosolids. The responses received during this phase will inform the development of the *Long-Term Biosolids Management Plan* that will outline the CRD's approach to managing biosolids in the future. This report summarizes insights gained through an online survey and virtual engagement session with First Nation representatives.

Engagement Process and Activities

Committed to gathering diverse feedback, the CRD's objectives were as follows:



Gather feedback from First Nations with territory within the region to help inform the Long-Term Biosolids Management Plan.



Ensure that First Nations and all residents within the CRD are well-informed about the potential long-term uses of biosolids.



Seek to identify a long-term biosolids option that maximizes benefits for the communities in the CRD.

A number of resources were developed to support outreach and engagement.

A handout was created, providing frequently asked questions on one side and a description of the seven long-term use options on the other. Throughout the document, useful resources were accessible through a QR code, such as regulatory requirements, biosolids in BC and the CRD's Biosolids Beneficial Use Strategy. An online survey was also developed, asking respondents for their feedback about the use of biosolids in the region and how they want to see them utilized.





What are **Biosolids?**

How are biosolids being managed currently?

can the QR code to more about the CRD Biosolids

Do biosolids pose a risk to human alth or the environment



🗟 biosolids@crd.bc.ca 🔯 www.crd.bc.ca 🕻 250.360.3287

What are the benefits of biosolids?

Scan the QR code to learn more about biosolids in BC

low will public input be used n decision-making?



The CRD scheduled two engagement sessions to hear feedback: an in-person gathering on March 25, 2024, in Victoria, and virtually on March 27, 2024.

An invitation to these sessions was distributed to an established contact list of people in leadership roles at 19 First Nations on **February 28, 2024**.

The contact list included:

- BOKECEN (Pauquachin) First Nation
- MÁLEXEŁ (Malahat) Nation
- Paa?čiid?atx (Pacheedaht) First Nation
- SŢÁUTW (Tsawout) First Nation
- Scia'new (Beecher Bay) First Nation
- Songhees Nation
- Spune'luxutth (Penelakut) Tribe
- T'Sou-ke Nation
- WJOŁEŁP (Tsartlip) First Nation
- WSIKEM (Tseycum) First Nation
- X^wsepsum (Esquimalt) Nation
- Cowichan Tribes
- Halalt First Nation
- Lyackson First Nation
- scawaθan masteyax^w (Tsawwassen) First Nation
- Semiahmoo First Nation
- Stz'uminus (Chemainus) First Nation
- Ts'uubaa-asatx Nation

There were no responses to the initial invitation so, on March 19, 2024, a personalized follow-up email was sent to each contact, inviting them to attend one of the two engagement sessions. The CRD then reached out by phone to each First Nation on the contact list to ensure they had received the invitation and to create an RSVP list for the in-person and online engagement sessions. There was some interest expressed, but no confirmations for the RSVP list.

On March 25, 2024, the CRD sent out a third email to the contact list as a reminder of the in-person engagement session that evening, as well as the virtual session two days later. An online survey was also linked in the email to invite feedback not only from those on the contact list, but also from their colleagues and those they might share it with. There were no participants in either session, despite initial interest in attending the virtual engagement session.

However, Paa?čiid?atx (Pacheedaht) First Nation and T'Sou-ke Nation expressed interest in providing feedback to the CRD in the near future.

A final follow-up email was distributed to the First Nation contact list on **April 12, 2024**. In this email, the CRD provided the link to the online survey as well as a link to the district's "Get Involved" landing page that details the information about the long-term options for biosolid use.

It also noted the **April 19, 2024**, deadline to have feedback included in the report to the Province of BC.



വാ

What We Heard

From **February 28, 2024, to April 19, 2024**, the CRD sought feedback from First Nations leadership on the direction of which long-term uses of biosolids would best serve their Nation.

The CRD reached out to 19 First Nations, through email and phone calls, as well as provided an online survey as an alternative way to provide their comments or questions. The district hosted three virtual formal consultation meetings, with BOKECEN (Pauquachin) First Nation, Paa?čiid?atx (Pacheedaht) First Nation and T'Sou-ke First Nations staff, regarding the beneficial use of biosolids. Pacheedaht First Nation encouraged the CRD to continue consultation regarding the forestry fertilization management option and T'Sou-ke Nation would like to be consulted on the specific details on any project under consideration within its territory.

Summary

The CRD is exploring options and technologies to harness the benefits of biosolids, the by-product of wastewater treatment and sought the insight of First Nation leadership on the potential long-term uses available to the region.

The feedback gathered from this group would help to inform a Long-Term Biosolids Management Plan to fulfill provincial requirements. Over the course of two months, the CRD would take part in outreach to 19 First Nations that span portions of the region. While the CRD is required to submit a plan to the provincial government by June, the district will continue to receive feedback from First Nation leadership and will provide an update to the plan at a later date.



Appendix

Survey

	differencetogethim	Making a differencetogethim
Long-Term Bioso	lids Management Plan Survey	How familiar are you with the following topics?
The Capital Negronal Distinct (CRD) is explori biopolicb and we are earger to hear your Na mform a coop-form Biosofirts Management biosofirb in the future Upon completion of summary report will be produced a wall be webvine, we look forward to your reation's a writhin the distinct.	ing uptions and technologies to barners: the boundity of tice's insights. Your pointigation in this survey will Non-hot will obline the COS's approach to minioping the Trit Nations engagement process. In What Yie Heard shared with the CAB board and available on the distint's append for the long-term options for managing biosolids.	CEB wastewater treatment system Biosolids Uvery soltamiliar Gordmiliar Gordmiliar Gordmiliae Gordmiliae Familiae Very leantion Very leantion Very leantion
Where do you live?		How important is it to you how biosoluls are maximized for community luminity?
What is you age range?	☐ 50-59 ☐ Bêter	top at all important topportant veptod veptod veptod veptod veptod veptod
Do you own or reni your formet		телие схрани что уси сназе пин техет от ипроплатис.
D Own		
Do you own a business in the capital region	es a	
D tes-		When planning for the beneficial uses of biosofids, how important are the following consideration to you? Placese rank in outer of importance (1) being more importance, a home facts important?
If so, where is your business located?		to terrary mouse inclusion — a vering inclus importantly. Circle
_		
Making a	differencetogetfi	Making a differencetogethin
Making a Please indicate your level of support for the	differencelogetim fothoming pocensul suice. planet scamma	Making a differencetogethim
Making a Please indicate your level of sopport for the and select the link to see m and select the link to be em-	Utterencetogettim Inflowing potential line. phone's caming we whomoion	Making a differencetogether
Hesse indicate your level of support for the and setter the first of your and setter the first of your and allowed these potential uses Agriculture forthite:	Contract Settimes	Making a differencelogethim
Making a Please indicate your level of support for the Second Second Income Second Sec	Patternertogettim Patternertogettim Patternertogettim Patterner Patterner Patterner Somerly toppose	Making a differencetogether The specifically interests you about the pormital benefits foodably kin effort Do you have any specific concerns about the beneficial use of biologids*
Please indicate your level of support for the Making a Please indicate your level of support for the and select the link to see an anext linear advecting levels are set of the link to see an anext linear advecting levels are set of the link to see an anext linear advecting levels are set of the link to see an anext linear advecting levels are set of the link to see an anext linear advecting levels are set of the link to see an anext linear advecting levels are set of the link to see an anext link to set of the link to see an anext link to see an an	Process Contract Process Pr	Making a differencetogether There specificately enterests you about the potential benefits brookids can other Do you have any specific concerns about the beneficial use of biocolids*
Please indicate your level of support for the Making a Please indicate your level of support for the Second them to the fix to see on ad select the fix to see on addition additi		Do you have any specific concerns about the beneficial use of biologids*
	Process Scamera Berevitore registre Berevitore Scamera Berevitore Registre Berevitore	Concerns about the potential development about this topic in faurier Check all that apply. There is the best way to keep you informed about this topic in faurier Check all that apply. There is in the important is informed about this topic in faurier Check all that apply. There is in the important is informed about this topic in faurier Check all that apply. There is in the important is informed about this topic in faurier Check all that apply. There is in the important is informed about the important is inf
Please indicate your level of support for the Please indicate level level of support for the Please indicate level level Please indicate support Pleas		
Presse indicate your level of support for the Making a Presse indicate your level of support for the Second the risk to see on added the risk	Constraints Const	Concerns about the bound to bound be the bound of the bound o



Handout

What are Biostics are the nations and by people to waterwater treatment and can lead the common they could not be not common out to a formite the star by the people of the starter Biostics lide? The most common out to a formite to be and plant people of the backs additive to restore depanded indextul Marks. Other memory options may include backs additive to restore depanded indextul Marks. The main process is a starting to back and the backs additive to restore depanded indextul Marks. The main process is use at all the main terms of the starters and the starters and the backs and the starters and the

How are biosolids being managed currently? What are the benefits of biosolids?

THE UNDOINTS VEHING INTERGED CUTTERING'S and invasionation protogeneous factors and an anti-se as 2020. The COB implementarial of short-form plan in advantument of toxicols in production of a advantument of toxicols produced have been applicable of the short-form of the short-form of Given the investor challenges, the COD arranged to a plan and the majority of toxicols produced have been missionifik water of a parket quarty factors of the cindential and inclination, one form of land into, usder a provided Mines Act generit. LinedHilling is has been used as an emergency missions. It wastes parase in the landeling addes on the restronistical meths to beneficial use of bioxidis it is not being rela as langet are region.





Do biosolids pose a risk to human health or the environment?

The Bit Ministry of Environment and Climate change Stategy and federal Environment and Climate Change Canada set the standards for the protection of human heads and the environment for wastewater transmission, including biosolids production and use biosolids on only part and to human health on the environment when they are produced, distributed, storace, dod or usef in accordance with all of the requerements in the Organic Matter Recycling Regulation (UMBO, Minama)partical day and out or matical Can



CRD





Biosolids contain important nutrients such as nitrogen, phosphones, calcium, sulphur and inse. The benefits of biosolids include:

Adds ongoing matter and plots nucleots to enrich soil
 Ansural alternative to synthetic (chemical) fertiliters
 Since cabor in soil and decrease greethoose
 gas emissions
 Marcaeses soil mater retention
 Can be mixed with wood steps or yard woster
 to create composit

How will public input be used in decision-making?

en cuccision-making? The feetback will be used to inform the de-of a long-term Boold's Management Pike 1 souther the (GS) approach to managing bios ferward, Upon completion of the public num-nyel be produced if will be alseed with the Co-behand and community Advisory Committee variable on the CD webate sa part of the di-vision process before submission to the prov-her composition.



🙊 biosolids@crd.bc.ca 🛛 📴 www.crd.bc.ca 🕼 250.360.3287

Long-term options for biosolid use in the CRD



Forest Fertilization

















Cost: Less than \$500/tonne

Scan the QR code to view

Industrial Land Reclamation

Wholesale Fertilizer for Landscaping

Fuel for Incineration/Combustion

The nutrient-rich organic material can improve soil conditions to promote lawn and plant growth. Uses include lawns, boulevards, golf courses.



Timeline: Immediate Biosolids can belp improve soil fertility, prevent erosion and accelerate plant and tree growth. After a wildlite, biosolids can help forests regenerate, increasing water retention and providing essential mitients and organic matter to promote plant and tree growth. Cost-Less than \$400/tonne

> Timeline: Immediate Cost: Less than \$500/tonne

Bagged Fertilizer for Residential Use Timeline: Immediate The nutrient-rich organic material is bagged and distributed as fertilizer or blended with soli, compost or wood thips and made available for residential use.

Cost: Less than \$500/tonne

Concession (RD currently atilizes this technology in Richmand, in region netcory not available. Cost: Less than \$500/tonne

Pyrolysis or Gasification Technology to

Biosolids are heated to make a gas or "biochac," which can be used to produce heat or electricity. Biochar is a type of charcoal that is mode from organic material. If can be used as a soil additive to improve soil fertility and enhance water retention.

Biosolids are bouned or used as an alternative fuel to power bacilities, such as cement kilns and pulp mills, reducing reliance on other non-renevable sources like coat or natural gas.



Presentation





CRD

Definitive Plan

- · Developed in early 2019, before wastewater treatment began.
- Strategy consistent with the CRD policy restricting land application of biosolids.
- Planned to ship biosolids to a cement plant in Richmond, BC, to be incinerated in their cement process.
- Conditionally approved by the Ministry of Environment in October 2019.

CPD SROKT-TERM BIOSOLIDS BENEFICIAL UST STRATEGY



- The CRD partnered with WSANEC Leadership Council in the creation of K'ENES Transportation, a new First Nation-owned
- and operated trucking company. · K'ENES Transportation transports all of the CRD's biosolids to their destinations.
- Regular shipments of biosolids has been challenging.

CRD SHORT-TERM BIOSOLIDS BENETICIAL UST STRATEGY



Contingency Plan

· Staff recommended, and the Board approved, the use of biosolids at Hartland Landfill, being mixed with sand and wood chips and applied to closed areas of the landfill to support vegetation regrowth and reduce methane emissions



CICO SHORT-TERM BIOSOLIDS BENEFICIAL OSE STRATEGY



Alternative Contingency Plan and Landfilling

- A new contingency plan was adopted to use biosolids at a gravel quarry near Nanaimo to re-establish vegetation on closed parts of the quarry.
- The guarry's immediate needs were met in 2023. but they will continue to accept biosolids in the future as new areas of the quarry are reclaimed.
- · An emergency plan was implemented, landfilling biosolids.
- Landfilling is not a beneficial use and has been prohibited by the province.

CRD SHORT-TERM BIOSOLIDS BENITICIAL USE STRATEGY











CED LAND BASED LONG-TERM DEL OFTIONS

Timeline

Immediate

Industrial Land Reclamation



Biosolids can be applied to disturbed and degraded soils to replenish organic matter and essential nutrients, improving soil fertility, soil structure and increasing water retention. They can be applied directly or blended with compost, soil or wood chips.

Less than \$250/tonne

Immediate

CROD LAND BASED LONG-TERM DEE OFTIGNS





CBD

Additional Engagement Meeting Notes



CRD staff met with a representative of the Pacheedaht First Nation and provided a brief presentation and overview of the wastewater treatment project and resulting requirement to beneficially use biosolids. Staff presented the full suite of available options for biosolids management including various land application scenarios, incineration, and advanced thermal treatment. Staff also highlighted the concern raised by several groups regarding land application of biosolids.

The Pacheedaht representative asked several questions, including:

- the CRD's current practices under the Short-term Biosolids Beneficial Use Strategy, and why the CRD has not been able to ship any significant amount of product to the cement kiln,
- How biosolids are used in mine/quarry reclamation projects,
- Whether wastewater residuals from Port Renfrew would or could be incorporated under the long-term strategy, and whether there is an opportunity to work with the CRD regarding wastewater treatment infrastructure upgrades.

The Pacheedaht representative also suggested the CRD approach their private forestry partner to discuss using biosolids for forest fertilization, however highlighted a need to explore this potential carefully. Concerns from members of the nation would have to be carefully considered, with an explanation of potential risk factors from working with biosolids in comparison to the synthetic fertilizer products currently in use.



T'Sou-ke Meeting Notes April 26, 2024 Sam Coggins, T'Souke Nation Erin Bildfell, CRD Peter Kickham, CRD Stephanie Hagenaars, 50th Parallel PR

CRD staff met with a representative of the T'Souke First Nation and provided a brief presentation and overview of the wastewater treatment project and resulting requirement to beneficially use biosolids. Staff presented the full suite of available options for biosolids management including various land application scenarios, incineration, and advanced thermal treatment. Staff also highlighted the concern raised by several groups regarding land application of biosolids.

The T'Souke representative asked several questions, including:

- What is the contaminant profile for CRD biosolids,
- Industrial inputs to the CRD wastewater system (e.g., biomedical waste from hospitals),
- Potential sites within the T'Souke traditional territory where the CRD is considering land application,
- · How to manage potential overland flow and impact to aquatic receiving environment,
- · Scenario of a motor vehicle accident resulting in a spill of biosolids into a creek,
- · Availability of CRD monitoring reports on biosolids,
- How biosolids are managed in other jurisdictions, and where to find monitoring information from other regional districts.

The T'Souke representative did not have formal comments beyond setting an expectation that the T'Souke Nation be engaged further in the event the CRD considers land application (be it a pilot or full scale) of biosolids anywhere in their traditional territory.



Pauquachin First Nation Meeting Notes April 29, 2024

Octavio Cruz, Pauquachin First Nation Peter Kickham, CRD Stephanie Hagenaars, 50th Parallel PR

CRD staff met with a representative of the Pauquachin First Nation and provided a brief presentation and overview of the wastewater treatment project and resulting requirement to beneficially use biosolids. Staff presented the full suite of available options for biosolids management including various land application scenarios, incineration, and advanced thermal treatment. Staff also highlighted the concern raised by several groups regarding land application of biosolids.

The Pauquachin representative asked several questions, including:

- Whether the CRD had received comments or feedback from other First Nations,
- Whether the CRD had considered export options out of the region or province (e.g., to an area where there is high agricultural output and need for fertilizer).

The Pauquachin representative stressed the importance of engagement on any specific (future) land application projects the CRD considers in the territory of the Pauquachin Nation. The concern is not only environmental, but also cultural, as potential impact to harvesting of traditional plants for food or medicinal use is of the utmost importance. They also recognized that potential application of biosolids is only one of many activities that may impact traditional harvesting activities.



- (*) 250-360-3090
- biosolids@crd.bc.ca
- getinvolved.crd.bc.ca/biosolids